

Nov 12, 2025

Board

Docket # 040

Disciplinary

DISCIPLINARY BOARD WASHINGTON STATE BAR ASSOCIATION

In re

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DONALD ROBERT BUEHLER.

Lawyer (Bar No. 14284).

Proceeding No. 25#00016

ODC File No. 17-00746

Resignation Form of Donald Robert Buehler (ELC 9.3(b))

- I, Donald Robert Buehler, declare as follows:
- 1. I am over the age of eighteen years and am competent. I make the statements in this declaration from personal knowledge.
 - 2. I was admitted to practice law in the State of Washington on November 1, 1984.
- 3. I was served with a Formal Complaint and Notice to Answer in this matter on April 4, 2025. I served a Formal Answer on April 14, 2025 (which was stricken), a Supplemental Amended Formal Answer on August 11, 2025, and amendments to my Amended Formal Answer on September 14, 2025.
- 4. I have voluntarily decided to resign from the Washington State Bar Association (the Association) in Lieu of Discipline under Rule 9.3 of the Washington Supreme Court's Rules for Enforcement of Lawyer Conduct (ELC).

Resignation Form of Donald Robert Buehler (ELC 9.3(b)) Page 1

which I have a professional license that is predicated on my admission to practice law of this

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1	resignation in lieu of discipline; (b) seek to resign permanently from any such license; and (c)
2	provide disciplinary counsel with copies of any of these notifications and any responses.
3	11. I agree that when applying for any employment, I will disclose the resignation in
4	lieu of discipline in response to any question regarding disciplinary action or the status of my
5	license to practice law.
6	12. I understand that my resignation becomes effective on Disciplinary Counsel's
7	endorsement and filing of this document with the Clerk, and that under ELC 9.3(c) Disciplinary
8	Counsel must do so promptly following receipt of this document.
9	13. When my resignation becomes effective, I agree to be subject to all restrictions that
10	apply to a disbarred lawyer.
11	14. Upon filing of my resignation, I agree to comply with the same duties as a disbarred
12	lawyer under ELC 14.1 through ELC 14.4.
13	15. I understand that, after my resignation becomes effective, it is permanent. I will
14	never be eligible to apply and will not be considered for admission or reinstatement to the practice
15	of law nor will I be eligible for admission for any limited practice of law.
16	16. Although the presumptive sanction for the charges alleged by ODC, which I deny,
17	is suspension and not disbarment, I am choosing to resign in lieu of discipline under ELC 9.3.
18	17. I certify under penalty of perjury under the laws of the State of Washington that the
19	foregoing is true and correct.
20	11 222 S
21	Date and Place WA Donald Robert Buehler
22	Bar No. 14284
23	
24	Resignation Form of Donald Robert Buehler (ELC 9.3(b)) Page 3 OFFICE OF DISCIPLINARY COUNSEL OF THE WASHINGTON STATE BAR ASSOCIATION 1325 4th Avenue, Suite 600 Seattle, WA 98101-2539 (206) 727-8207

1	ENDORSED BY:
2	\int_{Λ}
3	Henry Cruz Disciplinary Counsel
4	Henry Cruz, Disciplinary Counsel Bar No. 38799
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7		ARY BOARD
8	WASHINGTON STAT	TE BAR ASSOCIATION
9		
10	In re	Proceeding No. 25#00016
11	DONALD ROBERT BUEHLER,	ODC File No. 17-00746
12	Lawyer (Bar No. 14284).	STATEMENT OF ALLEGED MISCONDUCT UNDER ELC 9.3(b)(1)
13		
14	The attached formal complaint, filed of	on April 2, 2025, in Proceeding No. 25#00016,
15		f alleged misconduct under Rule 9.3(b)(1) of the
16	Washington Supreme Court's Rules for Enforce	ement of Lawyer Conduct (ELC).
17		
18	DATED this 12th day of November, 20	25.
19		/n/
20		Henry Cruz, Bar No. 38799
21		Senior Disciplinary Counsel
22		
23		
24	Statement of Alleged Misconduct	OFFICE OF DISCIPLINARY COUNSEL

Page 1

Docket # 002

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DISCIPLINARY BOARD WASHINGTON STATE BAR ASSOCIATION

In re

DONALD ROBERT BUEHLER,

Lawyer (Bar No. 14284).

Proceeding No. 25#00016

FORMAL COMPLAINT

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Under Rule 10.3 of the Washington Supreme Court's Rules for Enforcement of Lawyer Conduct (ELC), the Office of Disciplinary Counsel (ODC) of the Washington State Bar Association charges the above-named lawyer with acts of misconduct under the Washington Supreme Court's Rules of Professional Conduct (RPC) as set forth below.

ADMISSION TO PRACTICE

1. Respondent Donald Robert Buehler was admitted to the practice of law in the State of Washington on November 1, 1984.

FACTS

RPC 4.4(a) Violations

2. On October 30, 2013, Galie Jean-Louis, Shannon Freeman, and Susan Harrison, all licensed acupuncturists, entered into an Independent Practitionership Agreement (IPA).

1	3.	Under the IPA, Jean-Louis, Freeman, and Harrison agreed to operate under the
2	name Bellwo	ether Medical Acupuncture and Massage (BMAM).
3	4.	In November 2013, Jean-Louis, Freeman, and Susan Harrison entered into a
4	commercial	lease with the Port of Bellingham to share office space for their respective
5	practices.	
6	5.	On May 5, 2014, Jean-Louis registered BMAM as a limited liability company and
7	reported Jea	n-Louis, Freeman, and Harrison as members.
8	6.	On May 30, 2014, Jean-Louis, Freeman, and Harrison amended the commercial
9	lease by cha	nging the lessee's name to BMAM.
10	7.	A dispute arose between Jean-Louis and Freeman over their business relationship.
11	8.	Respondent represented Freeman in the dispute.
12	9.	Jean-Louis was initially represented by Kirsten Barron.
13	10.	On April 7, 2015, the IPA was dissolved by majority vote of Freeman and
14	Harrison.	
15	11.	On April 9, 2015, Jean-Louis filed an amended report with the Washington State
16	Secretary of	State naming Jean-Louis as the sole owner/member of BMAM.
17	12.	Jean-Louis removed Freeman's access to the BMAM website.
18	13.	Jeffery Grossman operated BMAM's website.
19	14.	Upon being notified of a dispute over BMAM's ownership, Grossman restored
20	Freeman's a	ccess to the BMAM website.
21	15.	On April 13, 2015, Respondent was informed by Grossman of the restoration of
22	Freeman's a	ccess to the BMAM website.
23	16.	Later in April 2015, Grossman set up separate websites for Jean-Louis and
- 1	1	

1 Freeman. 2 Letter to Port of Bellingham In April 2015, Jean-Louis reported alleged marijuana activity by one of Freeman's 3 employees to the Port of Bellingham. 4 5 18. On April 16, 2015, the Port of Bellingham issued a written notice to Jean-Louis, 6 Freeman, and Harrison that federal law and the commercial lease prohibit the sale or 7 distribution of marijuana on the premises and that failure to comply would result in the Port 8 taking further action under the lease terms including issuance of a default notice. 9 19. No further action was requested or taken by the Port of Bellingham regarding the alleged marijuana activity. 10 11 20. In a letter dated April 20, 2015, Respondent responded to the Port of Bellingham's 12 April 16, 2015 notice. 21. In Respondent's April 20, 2015 letter to the Port of Bellingham, Respondent 13 14 stated: 15 (a) Jean-Louis's report to the Port of Bellingham "appears to be related to an edict from Ms. Jean-Louis' attorney motivated by a desire to compel her partners, Ms. 16 17 Freeman and Ms. Harrison, to mediate and arbitrate her fraudulent demands." 18 (b) Jean-Louis filed the BMAM corporate documents with only Jean-Louis listed as 19 a manager, and therefore Jean-Louis "misrepresent[ed]" the nature of the 20 corporate documents filing, which was an "act of fraud" in violation of RCW 9A.60.020 and 9A.60.030, "when one considers the consent to file the corporate 21 22 documents was fraudulently induced when Ms. Jean-Louis represented she 23 would 'take care of everything' and filed the documents under false pretenses."

1	Letters to Barron and Mowrey
2	24. On April 22, 2025, Freeman registered BMAM as a trade name for Freeman's
3	business.
4	25. On April 24, 2015, Respondent wrote to Barron and Emily Mowrey, Grossman's
5	lawyer, demanding an immediate takedown of all web pages and social media that state Jean-
6	Louis is associated with BMAM.
7	26. In Respondent's April 24, 2015 letter to Barron and Mowrey, Respondent also
8	stated:
9	(a) Freeman first used BMAM as a trade name in November 2013.
10	(b) Jean-Louis engaged in "fraudulent misrepresentation" by asserting any form of
11	rights to BMAM.
12	(c) Barron and Mowrey advised their respective clients that this "fraud" was
13	appropriate.
14	(d) Jean-Louis, Barron, Mowrey, and Grossman were involved in a criminal
15	enterprise, including theft and leading organized crime.
16	27. On April 29, 2015, Respondent wrote to Mowrey, reiterating the takedown demand
17	and accusing Mowrey of committing federal mail or wire fraud by claiming communications
18	between Jean-Louis and Grossman were privileged.
19	28. Respondent's statements at paragraphs 26 and 27 had no factual basis.
20	Email to Marx
21	29. On May 1, 2015, Respondent emailed Leah Marx, an employee of Jean-Louis,
22	about some of Freeman's mail reportedly being missing or opened, and/or having notes
23	allegedly in Jean-Louis's handwriting on the envelopes.
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1	30. In Respondent's May 1, 2015 email to Marx, Respondent also stated:
2	(a) "Interfering with U.S. mail can be a federal felony."
3	(b) If Marx did not cooperate, Respondent would take the position that Marx was
4	acting in concert with Jean-Louis and therefore "jointly responsible."
5	31. Respondent's statements to Marx that implied Marx would be jointly liable for a
6	federal felony offense had no factual basis.
7	Letter to DOH, WSBA, and Whatcom County Prosecutor
8	32. On June 5, 2015, Respondent submitted a letter in the form of a complaint against
9	Jean-Louis with the Washington State Department of Health (DOH), the Washington State Bar
10	Association, and the Whatcom County Prosecutor.
11	33. In Respondent's June 5, 2015 letter, Respondent stated:
12	(a) Jean-Louis committed multiple acts of fraud, criminal profiteering, theft of an
13	access device, extortion, and wire fraud.
14	(b) Dr. Vincent Matteucci, Jean-Louis's spouse, possibly committed criminal
15	profiteering for filing false complaints under RCW 9A.76.175 and
16	RCW.9A.72.030 and 080.
17	(c) Barron engaged in "apparently aiding, abetting, and participating in multiple acts
18	of fraud and criminal conduct with [Jean-Louis]."
19	(d) Mowrey and another lawyer engaged in "apparent complicity with Ms. Barron."
20	(e) Jean-Louis was a "passive-aggressive narcissist with sociopathic tendencies."
21	34. Respondent's statements at paragraph 33 had no factual basis.
22	35. Respondent's statement at paragraph 33(e) was irrelevant to any of Respondent's
23	complaints in Respondent's June 5, 2015 letter.

1	36. The DOH determined the evidence did not support Respondent's claims in
2	Respondent's June 5, 2015 letter.
3	37. Neither the Whatcom County Prosecuting Attorney's Office nor any law
4	enforcement agency opened an investigation or prosecution in connection with Respondent's
5	June 5, 2015 letter.
6	Email to DOT
7	38. Jean-Louis or Matteucci filed a complaint with the Ferries Division of the
8	Washington State Department of Transportation (DOT), alleging an incident of harassment by
9	Freeman's spouse, a Washington State Ferries employee.
10	39. On July 15, 2015, Respondent, as the lawyer of Freeman's spouse, sent an email to
11	DOT in response to the complaint.
12	40. In Respondent's July 15, 2015 email to DOT, Respondent stated:
13	(a) Jean-Louis was a "sociopathic narcissist."
14	(b) Jean-Louis committed a "series of criminal acts."
15	(c) Jean-Louis "was being investigated for multiple counts of fraud and forgery
16	related to her dealings with [Freeman] and the partnership."
17	41. Respondent's statements at paragraph 40 had no factual basis.
18	42. There was no active investigation by law enforcement into any fraud or forgery
19	activity by Jean-Louis at the time of Respondent's July 15, 2015 email to DOT.
20	43. Respondent's statements at paragraph 40 were irrelevant to the DOT matter.
21	Demand Letter and Draft Complaint
22	44. On or about September 6, 2016, Respondent sent a demand letter and draft
23	complaint to Jean-Louis, Matteucci, Barron, Mowrey, and Grossman.
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1	Letter to Attorney General
2	52. On September 27, 2016, Jean-Louis and Matteucci filed a complaint in Whatcom
3	County Superior Court (Jean-Louis, et al. v. Buehler, Case No. 16-2-01565-1) alleging, inter
4	alia, defamation and outrage by Respondent.
5	53. Respondent represented themself in the lawsuit.
6	54. On or about November 4, 2016, Respondent sent a letter to Washington State
7	Attorney General Bob Ferguson asking the Attorney General to look into the DOH's dismissal
8	of Respondent's June 5, 2015 complaint.
9	55. In Respondent's November 4, 2016 letter to Attorney General Ferguson,
10	Respondent accused Jean-Louis of using the DOH's dismissal of Respondent's June 5, 2015
11	complaint to "advance her criminal enterprise."
12	56. Respondent's accusation against Jean-Louis at paragraph 55 had no relevance to
13	the underlying matter of Respondent's November 4, 2016 letter to Attorney General Ferguson.
14	57. Respondent's accusation against Jean-Louis at paragraph 55 had no factual basis.
15	Letter to DOH, Port of Bellingham, Bellingham Police Department, and DOT
16	58. On June 21, 2018, Respondent sent a public records request to the DOH, Port of
17	Bellingham, Bellingham Police Department, and the DOT.
18	59. In Respondent's June 21, 2018 public records request, Respondent stated:
19	(a) Jean-Louis and Matteucci committed unprofessional conduct under RCW
20	18.130.180 by filing the lawsuit in retaliation for Respondent submitting the
21	DOH complaint against Jean-Louis.
22	(b) Jean-Louis and Matteucci committed unprofessional conduct under RCW
23	18.130.180 by filing a bar grievance against Respondent to "harass" and

1	"prevent" Respondent from continuing to pursue a DOH complaint.
2	60. Respondent's accusations against Jean-Louis and Matteucci at paragraph 59 had no
3	relevance to Respondent's June 21, 2018 public records request.
4	61. Respondent's accusations against Jean-Louis or Matteucci at paragraph 59 had no
5	factual basis.
6	62. At a summary judgment hearing on August 23, 2018, Respondent stated that
7	Respondent never received documents from Barron that, according to Respondent, would have
8	established the alleged criminal activity against Jean-Louis.
9	63. At the August 23, 2018 summary judgment hearing, the trial court noted that
10	Respondent's statements in the April 20, 2015 letter and July 15, 2015 email that Jean-Louis
11	and others committed crimes went "well-beyond" the scope of the complaints to the Port of
12	Bellingham and the DOT.
13	64. At the August 23, 2018 summary judgment hearing, the trial court found there was
14	no evidence in the record that Jean-Louis committed fraud, theft of an access device, or other
15	crimes, and therefore there was no issue of fact that those statements were false.
16	65. At the August 23, 2018 summary judgment hearing, the trial court found that
17	Respondent's conduct was reckless.
18	Frivolous Arguments and Failure to Comply with Court Orders
19	66. On October 19, 2018, the trial court issued orders:
20	(a) granting plaintiffs' motion for partial summary judgment on the defamation
21	claim solely as to Respondent's April 20, 2015 letter to the Port of Bellingham
22	and Respondent's July 15, 2015 email to the DOT;
23	(b) striking some of Respondent's affirmative defenses and dismissing all of
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1	Respondent's counterclaims; and
2	(c) denying Respondent's cross-motion for summary judgment.
3	67. Respondent sought interlocutory discretionary review of the three trial court orders
4	entered on October 19, 2018.
5	68. On October 29, 2018, Respondent filed a motion for reconsideration of the trial
6	court's October 19, 2018 orders.
7	69. Respondent's October 29, 2018 motion for reconsideration argued, in part, that the
8	trial court lacked "subject matter jurisdiction" because the plaintiffs failed to request
9	clarification or correction of the alleged defamatory statements in accordance with RCW
10	7.96.040.
11	70. On January 14, 2019, a commissioner of the court of appeals denied discretionary
12	review of the three trial court orders entered on October 19, 2018.
13	71. On February 6, 2019, the trial court denied Respondent's October 29, 2018 motion
14	for reconsideration.
15	72. Respondent sought interlocutory discretionary review of the trial court's February
16	6, 2019 reconsideration denial.
17	73. On May 7, 2019, the court of appeals denied Respondent's motion to modify the
18	commissioner's January 14, 2019 ruling.
19	74. Respondent did not seek discretionary review of the May 7, 2019 court of appeals
20	decision with the Washington Supreme Court.
21	75. On May 20, 2019, a commissioner of the court of appeals denied discretionary
22	review of the trial court's February 6, 2019 denial of reconsideration.
23	76. The commissioner's May 20, 2019 ruling noted that RCW 7.96.040 does not limit

1	a court's subject matter jurisdiction over defamation claims and, therefore, the trial court would
2	not have abused its discretion if it had rejected Respondent's argument for failure to raise i
3	prior to the summary judgment rulings.
4	77. On November 8, 2019, the court of appeals denied Respondent's motion to modify
5	the commissioner's May 20, 2019 ruling.
6	78. On March 18, 2020, a commissioner of the Washington Supreme Court denied
7	discretionary review of the November 8, 2019 court of appeals decision.
8	79. The Court commissioner's March 18, 2020 ruling noted that Respondent raised the
9	RCW 7.96.040 compliance issue for the first time after the trial court entered its oral summary
10	judgment rulings, and that a motion for reconsideration "is not a proper vehicle for advancing
11	new theories of a case that could have been asserted before the superior court made its
12	decision."
13	80. The Court commissioner made the following findings in the March 18, 2020
14	ruling:
15	(a) Plaintiffs complied with RCW 7.96.040 by timely serving Respondent with the
16	summons and complaint.
17	(b) Respondent failed to timely challenge the plaintiffs' compliance with RCW
18	7.96.040.
19	(c) Respondent's other arguments were raised in Respondent's previous motion for
20	discretionary review, which the court of appeals denied and of which Respondent
21	did not seek the Court's discretionary review.
22	81. The Court commissioner concluded that Respondent's motion for discretionary
23	review of the trial court's reconsideration denial was "so devoid of merit as to be frivolous, and

1	that it is imp	properly intended to delay finality of this case."
2	82.	The Court commissioner awarded reasonable attorney fees and costs to plaintiffs.
3	83.	On July 8, 2020, the Court denied Respondent's motion to modify the
4	commission	er's March 18, 2020 ruling.
5	84.	On July 20, 2020, the Court awarded plaintiffs reasonable attorney fees and costs
6	in the amou	nt of \$9,040.
7	85.	On August 12, 2020, the trial court entered judgment on the attorney fees and costs
8	awarded by	the Supreme Court at 12% interest per annum.
9	86.	Respondent filed a second motion for summary judgment.
10	87.	In Respondent's second motion for summary judgment, Respondent again raised
11	the RCW 7.	96.040 compliance issue.
12	88.	On September 21, 2021, the trial court entered an order denying Respondent's
13	second moti	on for summary judgment.
14	89.	In the trial court's September 21, 2021 order, the trial court found it had
15	specifically	considered Respondent's arguments related to the RCW 7.96.040 compliance issue
16	in denying I	Respondent's motion to reconsider.
17	90.	The trial court also found that Respondent's second motion for summary judgment,
18	as it related	to the RCW 7.96.040 compliance issue, was filed for "improper purposes, including
19	to cause unr	necessary delay and needlessly increase the cost of litigation."
20	91.	The trial court awarded attorney fees and costs to plaintiffs as sanctions against
21	Respondent	•
22	92.	On October 20, 2021, the trial court awarded plaintiffs attorney fees and costs in
23	the amount of \$2,512.	

1	COUNT 2
2	110. By filing motions and appeals that had no basis in law or fact and/or by asserting
3	issues that previously had been found frivolous by the Washington Supreme Court and/or
4	previously had been rejected in a prior interlocutory appeal, Respondent violated RPC 3.1, RPC
5	3.4(c), RPC 4.4(a) (using means that have no substantial purpose other than to delay or burden a
6	third person), and/or RPC 8.4(d).
7	COUNT 3
8	111. By failing to pay the court-ordered attorney fees and costs and/or the damages
9	awarded by judgment, Respondent violated RPC 3.4(c), RPC 8.4(d), and/or RPC 8.4(j).
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11	THEREFORE, Disciplinary Counsel requests that a hearing be held under the Rules for
12	Enforcement of Lawyer Conduct. Possible dispositions include disciplinary action, probation,
13	restitution, and assessment of the costs and expenses of these proceedings.
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15	Dated this 2nd day of April, 2025.
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17	Henry Cruz, Bar No. 38799
18	Senior Disciplinary Counsel
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