	1
	2
	3
In re	4
MARY SIMON,	5
Lawye	6
2,	7
	8
This matte	9
to refer this matte	10
11.3(b). On April	11
IT IS HE	12
Board for sua sp	13
· · · · · · · · · · · · · · · · · · ·	14
	15
	16
	17
	18
	19
1	20
to	21
a	22

24

## BEFORE THE DISCIPLINARY BOARD OF THE

#### WASHINGTON STATE BAR ASSOCIATION

In re

Proceeding No. 14#00008

DISCIPLINARY BOARD

Lawyer (WSBA No. 17737)

DISCIPLINARY BOARD CHAIR ORDER DECLINING REFERRAL OF SUA SPONTE CONSIDERATION ELC 11.3(b)

This matter came before the Chair of the Disciplinary Board for a determination whether to refer this matter to the full Board for consideration for sua sponte review pursuant to ELC 11.3(b). On April 4, 2016, the Clerk distributed the attached decision to the Chair.

IT IS HEREBY ORDERED THAT the Chair declines to refer this matter to the full Board for *sua sponte* consideration.

Dated this the day of April, 2016.

Stephanie Bloomfield Disciplinary Board Chair

CERTIFICATE OF SERVICE

I certify that I caused a copy of the DECIVIV WAR DIVINITY REPORTED TO THE METERS OF THE COUNTY COUNSEL and to be mailed Sport to the Office of Disciplinary Counsel and to be mailed Sport to SANA SPORTED TO THE COUNTY OF THE PROPERTY OF T

Clerk Counted to the Disciplinary Board

Board Order Declining *Sua Sponte* Review and Adopting Decision Page 1 of 1

WASHINGTON STATE BAR ASSOCIATION 1325 4<sup>th</sup> Avenue, Suite 600 Seattle, WA 98101-2539 (206) 727-8207



# BEFORE THE DISCIPLINARY BOARD WASHINGTON STATE BAR ASSOCIATION

In re:

**MARY SIMON** 

**Lawyer (Bar No. 17737)** 

**PROCEEDING NO. 14#00008** 

FINDINGS OF FACT, CONCLUSIONS OF LAW AND HEARING OFFICER'S RECOMMENDEDATION

In accordance with Rule 10.13 of the Rules for Enforcement of Lawyer

Conduct (ELC), a hearing was held before the undersigned Hearing Officer on

August 17-21, 2015 in the WSBA Hearing Room, 6<sup>th</sup> Floor, 1325 4<sup>th</sup> Ave, Seattle,

Washington. Respondent Mary Simon appeared at the hearing and was represented by counsel, Stephen C. Skinner. Senior Disciplinary Counsel Linda Eide and

Disciplinary Counsel Francesca D'Angelo appeared for the Office of Disciplinary

Counsel (ODC) of the Washington State Bar Association (the Association).

# FORMAL COMPLAINT FILED BY DISCIPLINARY COUNSEL

The Formal Complaint filed by Disciplinary Counsel charged Ms. Simon with the following counts of misconduct:

Count 1: By aiding or assisting Mr. Martinez in creating a sham structure for the sole purpose of evading taxes, Respondent violated RPC 1.2(d) and/or RPC 8.4(c).

Count 2: By obtaining a pecuniary interest in the Bothell property and/or the assets of the Melmich PAC and/or Melmich Investment on terms that were not fair or reasonable to Mr. Martinez, and /or were not disclosed and transmitted in writing to Mr. Martinez and/or without advising Mr. Martinez in writing of the desirability of seeking independent counsel, and /or without obtaining the informed consent in writing of Mr. Martinez, Respondent violated RPC 1.8(a).

Count 3: By making one or more misrepresentations regarding her actions in acquiring an interest in the Bothell property, and/or by making one or more misrepresentations regarding the circumstances surrounding the transfer of the Bothell property, and/or by making one or more misrepresentations regarding the funds in the Melmich account, Respondent violated RPC 8.4(c).

#### **EVIDENCIARY ISSUE**

During the course of the hearing Professor Scott Schumacher was called by the ODC to testify as an expert witness. After allowing testimony during direct examination to include Professor Schumacher's opinion that the Private Annuity Contract entered into in this matter was a "sham transaction," on cross examination Professor Schumacher conceded he had no experience, prior to being contacted by the ODC to serve as an expert witness in this matter with private annuity contracts, had never even read a private annuity contract, and was not an expert with respect to private annuity contracts. Thereafter Respondent's counsel re-raised a prior motion (that had been denied) to strike the opinion testimony of Professor Schumacher with

<sup>&</sup>lt;sup>1</sup> "Not what it purports to be." (Tr. 459: 11-15)

respect to the Private Annuity Contract in this matter being a "sham transaction."

While an expert may be permitted to testify with respect to "scientific, technical or other specialized knowledge" based on "knowledge, skill, experience, training or education," Professor Schumacher's reading of readily available materials specifically in preparation for this proceeding would not qualify him as an expert on private annuity contracts sufficiently to assist the trier of fact to understand the substantial issues in this proceeding relating to private annuity contracts. The Respondent's motion to strike Professor Schumacher's opinion was granted at the hearing. To clarify the record the following portions of the record are stricken: Tr. 432:5 – 436:6. The balance of Professor Schumacher's testimony will be permitted to stand as it is found to assist the trier of fact in understanding the evidence and/or to assist in determining a fact in issue.<sup>2</sup>

Based on the pleadings in the case, the testimony and exhibits at the hearing, the Hearing Officer makes the following:

## FINDINGS OF FACT

1. Respondent was admitted to the practice of law in the State of Washington on or about May 31, 1988. She was a lawyer at all material times herein.

<sup>&</sup>lt;sup>2</sup> Even if Professor Schumacher's opinion testimony was allowed to stand, given his lack of any understanding of private annuity contracts prior to his engagement in this proceeding by ODC, given the testimony of Respondent (while self-serving, she had extensive experience with private annuity contracts), that of Mr. Brislawn's expert testimony with greater experience and understanding of private annuity contracts, as well as the BNA material REX 302, I would find Professor Schumacher's opinion of the private annuity contract herein being a sham to have little weight.

- 2. In or around 2003, Respondent owned a business with her non-lawyer husband, William Vigal ("Vigal"): Vigal & Simon, Inc.
- 3. At Vigal & Simon, Respondent provided tax and asset management services for their clients. Vigal & Simon was not a law firm.
- 4. In 2003, Mark Martinez ("Martinez") was a plaintiff in a class action lawsuit against Shell Oil Company for alleged discrimination.
- 5. In 2003, the class and Shell Oil agreed to settle all claims. As a result of this settlement, Martinez received a net cash settlement of approximately \$802,500.
- 6. Martinez received a 1099 for the settlement and he understood he was potentially liable for federal and California State income tax on the settlement.
  Respondent was interested in strategies to defer federal income taxes to a later date.
- 7. By July 2003, Martinez was in constructive receipt of approximately \$802,500 in the class action settlement monies as they had been received by his California attorney. Martinez had by that point obtained dominion and control of the money held by his California attorney.
- 8. Martinez was referred by a friend, Bill Gollhofer (Gollhofer), to Respondent. Martinez understood Respondent to be a tax lawyer.
- 9. In May 2003 Martinez, Gollhofer and Jon Norton (Norton) met with Respondent and Vigal at the Seattle offices of Vigal & Simon to discuss options deferral of taxes and possibilities for investment of Martinez's class action settlement monies.

- 10. Respondent recommended a foreign private annuity contract ("PAC") to Martinez.
- 11. Respondent explained to Martinez that a PAC was an unsecured contract between two parties with a future promise to pay. She further explained that under PAC related Internal Revenue Service ("IRS") rules and/or regulations he would not be allowed to control the assets in the PAC. He could not avoid paying taxes on the settlement proceeds. He could potentially defer paying taxes. He would be obligated to pay taxes on any monies as they were received by way of annuity payments or advances not repaid.
- 12. It is unclear under what theory (or IRC section, Regulation or Ruling) the taxes on the settlement monies could be deferred, however from that point forward Respondent and Martinez acted as if they believed Martinez did not owe taxes on the portion of his settlement monies invested into the PAC in 2003 and that the taxes could actually be deferred despite having prior constructive receipt of the funds.
- 13. Respondent had placed other foreign PACs in the Isle of Man where she had experience working with Gethin Taylor ("Taylor"). A ruling in the Isle of Man determined private annuity contracts were not insurance contracts that required an insurance license and could be done privately.
- 14. Martinez was attracted to the foreign PAC because, although the funds would be sent overseas, they could be brought back to the United States and he

would be allowed to make recommendations regarding the investments of the funds and he could borrow from the funds.

- 15. At the initial meeting Respondent did not provide legal services to Martinez. The meeting was attended by Gollhofer and Norton in addition to Respondent and her non-lawyer husband Vigal. Neither at that time, nor any other time, was an attorney retention agreement discussed or signed. The advice given to Martinez at that time related to how to defer taxes on his settlement funds, i.e. "tax advice."
- 16. At or about the time Martinez first met with Respondent, he had reviewed materials on the Vigal & Simon web site which included a description of a PAC and which indicated that it was could not be used to avoid taxes, but to defer them. Martinez understood these provisions.
- 17. The Vigal & Simon website materials did not suggest Vigal & Simon was a law firm.
- 18. In approximately June 2003 Martinez agreed to put his settlement funds into a foreign PAC as recommended by Respondent.
- 19. It was Martinez's unexpressed (to Respondent or Vigal) intention to never pay income taxes on any of the funds received from the settlement. At no time did Martinez every advise Respondent of this intention.
- 20. As part of the overall plan for Martinez's assets, Respondent prepared testamentary documents for Martinez's parents as well as power of attorney, trust and estate documents for Martinez. This constituted the practice of law.

- 21. Based on the preparation of the power of attorney and estate and trust documents for Martinez, and in the context of providing advice on the investment of his monies, interpretation of the Internal Revenue Code and regulations, the advice concerning the PAC and the plan for Respondent to continue to participate in the management of the PAC, Martinez reasonably believed that Respondent was and would be in the future acting as his attorney in providing estate planning advice, administration of the PAC and to some extent participating in managing the entities created to own the funds.
- 22. On or about June 27, 2003 Martinez met with Respondent. He reviewed and signed the PAC. The PAC was not drafted by Respondent. An executed copy was provided to Martinez.
- 23. The original PAC was lost, destroyed or sent to Belize where further access was not possible. No signed copy of the signed PAC was offered into evidence in this proceeding and thus the exact terms of the PAC are unknown.

  Respondent's Exhibit ("REX") 203 was received into evidence as a "specimen" PAC.

  Based on the testimony of the witnesses, including Respondent and Martinez, REX 203 will be considered for all practical purposes what Martinez signed but for the lack of any entries in the blanks, the details of which remain unknown.
- 24. The private annuity contract signed by Mr. Martinez would transfer his property (a large portion of his settlement funds) to an Obligor in exchange for a promise to make annuity payments commencing in the future. The obligation was unsecured. Martinez was allowed to request advance payments, however those

advances were in the discretion of the Obligor and would accrue interest and have to be repaid within ten years. Martinez, as the annuitant, warranted that he would pay all income taxes due on any advances not repaid or any annuity payments received.

- 25. Martinez understood the terms and conditions of the PAC.
- 26. Under the PAC the value of the property (initial investment plus any accumulations from investment returns) as of the date Martinez selected to annuitize the property (together with his life expectancy) would determine the annuity payments he would receive for the balance of his life. In addition to deferring taxes on the money invested into the PAC, the ability to grow the property through investments, with any taxes deferred on gains until the annuity began to payout, was a potential economic advantage to Martinez.
- 27. To fund the private annuity contract Respondent, utilizing her power of attorney from Martinez, directed the California counsel to wire 20% of the net settlement proceeds directly to Martinez and the balance (approximately \$642,000) to a chartered accountant located in the Isle of Man. Working with Respondent. Taylor, the chartered accountant, set up a company, Casemore Limited ("Casemore"), to act as the Obligor under the Private annuity contract. As the Obligor, Casemore would own Mr. Martinez's settlement funds and would make annuity payments and take such other action as permitted by the terms of the PAC.
- 28. In response to Respondent's request the California attorney wired to Martinez approximately \$150,000 of the settlement amount (i.e. the 20%). Martinez never declared the \$150,000 as income, nor did he ever pay state or federal taxes on

the money. At no time did Martinez ever advise Respondent of his intent and or plan to not pay taxes on the \$150,000. At no time did Respondent advise Martinez that he could avoid paying taxes on the \$150,000.

- 29. Several layers of entitles were created for the ostensible purpose of holding and managing the assets of the PAC. Respondent did not create these entities, nor draft the documents associated with the creation of these entities.
- 30. At time the funds were invested into the PAC, under the terms of the PAC, the funds no longer belonged to Martinez, but rather the Obligor or his successors and/or assigns.
- 31. On July 11, 2003, Melmich Investment Group SA ("Melmich Investment") was formed in Belize to hold the funds for Melmich PAC.
- 32. On July 11, 2003, Respondent and Vigal were appointed directors of Melmich Investment.
- 33. On July 11, 2003, a special purpose trust was formed in Belize called Compass Melmich Trust Investment Group SA Special Purpose Trust (Compass Melmich). It appointed as first Protector a committee comprised of John Goldsworth ("Goldsworth"), Vigal and Respondent. The initial property invested into the Compass Melmich trust was the entire share capital of Melmich Investment.
- 34. Compass Melmich Trust and Melmich Investment were formed in Belize. In 2003 Belize was a tax haven jurisdiction. These Belizean entities were under no obligation to provide documents to US taxing authorities. Investment in a country designated a tax haven jurisdiction did not violate U.S. law.

- 35. Melmich Investment was the only property in the Compas Melmich Trust.
- 36. The trust protectors for the Compass Melmich Trust had the power to request information and accounts from the trustee and take action to protect the trust corpus.
- potential economic purposes. It allowed for potential deferred taxation on the original investment. It allowed for the growth of the principal investment into the PAC with taxes deferred until the annuity payout started. It allowed for the protection of the annuity from creditors of Martinez, as he longer owned the money. If in fact the annuity payout was deferred into the future,<sup>3</sup> it further served to benefit Martinez by deferring any taxation on the monies invested as well as deferring taxation on any accumulations from investments made until annuity payments were received at some time in the future. The manner in which it was created also allowed for its existence and ownership to be obscured. As established, it did not provide for control of the funds by Martinez.
- 38. At the time of its creation, the PAC was not a sham structure created for the sole purpose of evading taxes.

<sup>&</sup>lt;sup>3</sup> Because no original or copy of the PAC is available it is unknown if an annuity start date was selected. What is clear from the bank records is that at no time were annuity payments ever initiated.

- 39. On July 21, 2003, Martinez signed a power of attorney appointing Respondent as his attorney in fact for all financial matters. This was never revoked with proper notice to Respondent.
- 40. On July 14, 2003 the Melmich Investment Board of Directors held its first meeting in Belize. Present were Respondent, Vigal and Goldsworth. Among other items of business was the resolution to open a bank account in Key Bank, Seattle, Washington in the name of Melmich Investment; Respondent and Vigal were to be named as signatory to the account.
- 41. On July 23, 2003 Respondent had opened up an account in Key Bank in Seattle, the name of Melmich Investment. Respondent and Vigal were the sole signatories on the account. As a U.S. address was required by Key Bank, a Vigal and Simon address was used for the account. Based on the opening of the Key Bank account, it was anticipated that the settlement funds would be deposited in an Isle of Man bank and thereafter at least some of the funds would be returned to the United States as property of Casemore, a foreign corporation (in the name of Melmich Investment), as obligor on the PAC. It was likely anticipated that at least some of these funds would be invested inside the United States.
- 42. In 2003 the Isle of Man was a tax haven country with bank secrecy laws. A bank in the Isle of Man was under no obligation to provide information to United States taxing authorities. Investment in a country designated a tax haven jurisdiction did not violate U.S. law.

- 43. Under the PAC, Martinez was permitted to make investment recommendations to the Obligor. In this capacity, Martinez recommended a \$100,000 investment into property being developed in Bothell, Washington ("Bothell property").
- 44. Martinez also, based on a recommendation from Respondent, recommended an investment in the Merendon Mining Fund ("Merendon Mining").
- 45. The Obligor agreed to make these investments. Respondent directed \$100,000 be forwarded to Norton as an investment in the development of Bothell property as well as \$100,000 which was invested in Merendon Mining.
- 46. Shortly after the creation of the PAC the Isle of Man, Taylor became concerned that the cost of administering a contract of this relatively small size was not worth the benefit and suggested that Martinez consider some more cost-effective jurisdiction.
- 47. Respondent suggested a transfer to individuals associated with Deloitte Trust located in Belize, with whom she had a business relationship. Julian Castillo, Claude Burrell and Giacomo Sanchez ("Castillo, Burrell & Sanchez" respectively) were the principals associated with the Deloitte & Touche entities in Belize and who were involved with Deloitte & Touche Corporate Services, the original trustee of the Compass Melmich Investment Group SA Special Purpose Trust. It was subsequently agreed that the private annuity contract with Martinez was transferred from the Isle of Man to Belize.

- 48. With the transfer of the private annuity contract to Belize, the Obligor under the private annuity contract became Melmich Investment Group SA (Melmich). Melmich was a Belizean company formed by Deloitte Trust in 2003 for the specific purpose of issuing and holding the private annuity contract for the benefit of Mr. Martinez. Martinez never had an ownership interest in Melmich. Respondent was not involved in the formation of the private annuity contract by Melmich. That transaction was handled in Belize.
- 49. The beneficial owner of Melmich Investment Group SA was the sole shareholder Melmich Investment Group SA Special Purpose Trust. Ownership in foreign trusts and companies is referred to as beneficial ownership by the OECD (Organization for Economic Co-operation and Development, based in Paris, France). The beneficial owner of a purpose trust is the Trustee, which was Deloitte Trust. The beneficial owners of Deloitte Trust were Castillo (who retired in 2006), Sanchez and Burrell. Vigal and Respondent had no ownership interest in Deloitte or Melmich Investment Group SA Special Purpose Trust. Melmich Investment did not have an office or employees in Belize. Its sole purpose was to act as the Obligor for the PAC.
- 50. On or about August 27, 2003 the Respondent caused \$431,978.82 of Martinez's settlement monies to be wired from the Isle of Man to the account she had opened for Melmich Investment in Key Bank in Seattle. This was approximately 34 days after the funds were wired from the California attorney to the Isle of Man. This represented the balance of the cash initially placed into the PAC, less expenses and less the investments made previously on recommendation of Martinez.

- 51. Melmich Investment received a deed of trust against the Bothell property to provide a security interest for the \$100.000 investment.
- 52. Melmich Investment's deed of trust was subordinate to a first mortgage held by Flagstar Bank ["Flagstar"].
- 53. Between 2003 through 2005, Respondent and/or Mr. Vigal made 22 disbursements totaling \$269,000 from the Melmich account to Martinez directly or as "investments" in companies that Mr. Martinez created.<sup>4</sup>
- 54. These included monies transferred to "Simply Successful Investing, LLC," an entity created by Martinez and his daughter to "flip" houses, "Logozone," an embroidery business, and on at least one occasion directly to Martinez (\$85,500 on July 23, 2004).
- 55. The PAC allowed advances on the amounts due under the PAC. The PAC specifically provided for repayment within ten years and that advances would bear interest at the lowest rate permissible by the Internal Revenue Code, without having to impute interest thereon. Additionally there was a loan document executed similar to the specimen admitted as REX 212 which purports to create a \$1 million

<sup>&</sup>lt;sup>4</sup> With respect to the creation of the PAC, Count 1 was charged very narrowly, limiting the charge to whether the creation of the PAC was a sham structure for the sole purpose of evading taxes. After its creation, at some point the evidence suggested that the PAC was not being administered as tightly as it was at first where there was clear oversight by the Obligor over investments. At times later on (2004-2005) monies were being distributed to Martinez with little apparent oversight; being paid regularly for "investment advice" with little or no evidence that any such advice was actually being provided. Checks being distributed as "loans" with little/no documentation as to the purpose or ultimate destination of the funds. However, the charge was not directed to whether the PAC morphed into a sham, but strictly whether it was created for the sole purpose of evading taxes. As no charge was directed to the later administration of the PAC, no findings or conclusions will be offered in relation thereto.

line of credit between Melmich Investment and Martinez. It is unclear whether the monies distributed to Martinez were advances under the PAC or draws on the line of credit. There is nothing in the record to show an accounting of interest charged or paid, or the repayment of principle, as required by both the PAC and the line of credit.

- 56. Respondent and/or Vigal also made distributions to Martinez as "advisor fees" for his purported investment advice to Melmich Investment. These were in monthly check payable to Martinez in the amount of \$800 (at times there was a single check for \$1600 covering two months). Most of these checks had nothing entered under the "for" area of the check, some indicated they were a "loan" without any further documentation as to the purpose of the loan. Over the period July 15, 2004 January 27, 2005 approximately \$7,200 was paid to him.
- 57. Martinez did repay some of the advances (loans) in the approximate amount of \$59,000.
- 58. The loans and partial repayment thereof and the ongoing discussions between Respondent and Martinez regarding future loans (e.g. REX 301) support the fact that, at the time of its creation and soon thereafter, the PAC was not a sham but was serving the intended purposes of deferring taxation of the settlement monies, and allowing Martinez the opportunity to grow the investment to ultimately increase his annuity at the time payout commenced.
- 59. In or around April 2005, Norton defaulted on his loan obligation to Flagstar and the Bothell property went into foreclosure.

- 60. The Notice of Default was sent to Melmich Investment in care of Respondent and Mr. Vigal.
- 61. The Obligor was willing to use the funds in the Melmich Investment account to cure the delinquency. Respondent and/or Mr. Vigal consulted with Mr. Martinez who agreed with the plan.
- 62. In January 2006, Respondent and/or Mr. Vigal paid off the Flagstar loan on the Bothell property using \$292,170.65 from the Melmich Account.
- 63. After this disbursement, approximately \$20,000 was left in the Melmich account.
  - 64. On January 11, 2006, Melmich Investment took title to the property.
- 65. No one, including Respondent, Vigal, or their attorney Marquardson obtained title insurance on the property, or had a title search done with respect to the property.
- 66. After Melmich Investment took title to the property Melmich began to receive rental payments in the amount of \$900 per month. These monies were deposited into the Melmich Investment account.
- 67. On May 11, 2006, Vigal for Melmich Investment quitclaimed the Bothell property to Compass North America Executive Services, LLC ("Compass NA").
- 68. Compass NA was a corporation that Respondent and Vigal had formed in Nevada, but had not previously used. Melmich Investments was transferred to Compass NA and became its sole member.

- 69. Respondent recommended this transfer so that the rental incomes from the property accrue to a domestic, rather than foreign, owner. Although it might not change the tax levied, this prevented a large withholding from the rental payments.
  - 70. Martinez agreed to this transfer.
- 71. Thereafter in 2006-2007 Respondent and Vigal made unsuccessful attempts to contact Martinez. Emails were sent alerting Martinez about possible changes in the IRS regulations on private annuity contracts, fees due Belize for annual maintenance and the possible need to close Melmich. These emails were not "returned." Martinez did not respond. Martinez later conceded he was not checking that email account during the 2006 2007 time frame.
- 72. In October 2006, Respondent and Vigal received a notice of default of a note secured by a deed of trust in the Bothell property ["Fretland Note"] in the amount of \$38,500.
- 73. Neither Respondent nor Mr. Vigal was aware of this lien prior to paying off the first mortgage on the Bothell property.
- 74. Respondent and Mr. Vigal attempted to but were unable to contact Martinez to inform him about the notice of default.
- 75. In November 2006, in order to protect the interest of Compass NA and thus indirectly to protect Martinez's interest in the PAC, Respondent paid off the Fretland Note. At that time, the property remained owned by Compass, NA.

- 76. Having lost contact with Martinez, neither Respondent nor Mr. Vigal was unable to inform him of this transfer, send copies of bank records or otherwise communicate with him about the Bothell property.
- 77. After the transfer, rent from the Bothell property continued to be deposited into the Compass NA account.
- 78. Etoile Holdings, LLC was created in Delaware in November 2003.

  Respondent and Vigal were the mangers. The member was Etoile Holdings Trust in Belize, with the Deloitte Trust Company Limited as the original trustee.
- 79. On June 19, 2007, Vigal quitclaimed, on behalf of Compass NA, the Bothell property to Etoile Holdings LLC. Etoile Holdings, LLC also held some of Respondent's property (she had paid of the Fretland Note with her own separate funds, held by Etoile Holdings).
- 80. The same beneficial owners of Melmich Investment Group SA,
  Sanchez and Burrell, owned Compass North America Executive Services LLC and
  held the trustee role through the Etoile Holdings Trust with the Delaware series LLC,
  Etoile Holdings, which held the Bothell Property as a separate series. The transfer to
  Etoile Holdings was not a change of ownership, merely a change in form.
- 81. Etoile Holdings LLC was a series LLC. The assets and liabilities of each series are maintained separate and segregated from the others in each individual series. The Bothell property was allocated Series Five. Respondent and Vigal had no interest in Series Five.

- 82. In January 2006 Respondent had assigned all her membership interest in the Etoile Holdings, LLC series, other than bank accounts and brokerage accounts (Etoile Holdings, Series Eight and Series Nine) to Etoile Holdings Trust, thus by the time the Fretland note was paid, Respondent's interest in Etoile Holdings LLC was limited to Series Eight and Series Nine.
- 83. While the parties thought the Bothell property might be worth as much as \$6 Million once fully developed, substantial development need to be done with unknown further costs to develop the property to that point.
- 84. At no time did Respondent obtain in the Bothell property an ownership interest, possessory interest, security or pecuniary interest.
- 85. Neither Respondent nor Vigal at any time transferred the Bothell property to an entity owned by Respondent.
- 86. Throughout 2007 the goal was to sell the Bothell property and distribute the net proceeds to Melmich/Compass, to refund the PAC. It was listed for sale but no offer was received for the property.
- 87. Legal problems had developed on the Bothell property. There was a neighbor encroachment issue which resulted in litigation including claims involving environmental issues. The beneficial owners of the property had no remaining funds from the PAC to invest in the litigation and Respondent and Vigal paid the expenses for the litigation, not settled until 2013.

- 88. During the litigation it was discovered that much of the property was wetlands and that only two acres were developable. The value of the property was significantly less than had been previously thought.
- 89. In November 2007 Martinez, resurfaced, having "come out his hole," sending Respondent an email inquiry seeking to borrow money against the land (presumably the Bothell property) to buy a liquor store.
- 90. Respondent responded that the property had been lost in a trustees same and "you don't own the property anymore." She omitted any reference to how she had paid the Fretland lien with her own personal money, how the property had been transferred to another entity (Etoile Holdings) or that the beneficial owners still had an interest in the property.
- 91. There was an email exchange and ultimately Respondent asked

  Martinez for a mailing address to confirm his identity and so she could send an

  explanation and financial records. In the interim there had been at least one phone
  call from someone, likely Martinez daughter which included threats.
- 92. Slowed by the holidays, Respondent sent Martinez a Memorandum dated January 10, 2008. Respondent's testimony that Vigal had primary responsibility for drafting the Memorandum is credible. It purported to outline the history of the structure created for Martinez benefit in 2003 and a plan for going forward. It was sent via certified or registered mail, signed for on behalf of Martinez and Respondent did not hear back from Martinez with respect to this Memorandum.

- 93. Although the Memorandum was drafted by Vigal, Respondent reviewed it and it was send over Respondent's signature. It was not completely accurate and/or complete.
- 94. The Memorandum indicates that the Fretland lien was paid with funds belonging to Compass North America Executive Services LLC. In fact the lien was paid with Respondent's own funds drawn from Etoile Holdings, LLC. It omits the name of the LLC to which the property was conveyed: Etoile Holdings. By telling Martinez that Compass North America Executive Services LLC had drawn from "its own funds" to pay off the Fretland lien, Respondent misrepresented these facts.
- 95. The Memorandum did indicate an "immediate" conveyance of the Bothell property to "another LLC" to remove Compass North America Services LLC from the title, in fact that it was 7 months before the transfer was made.
- 96. The Memorandum indicated to Martinez that when the Bothell property is sold in the future "Melmich Investment Group SA or Martinez" would receive part or all of the proceeds that were invested in the Bothell property, minus fees and costs. As the Bothell property, now owned by Etoile Holdings, remained in the beneficial ownership of Sanchez and Burrell, there was in fact a likelihood that if the property was sold at a sufficient price (this was before the litigation over the property and the wetlands issues reduced its buildable acreage from nine to two) in fact Melmich Investment would recoup monies into the Melmich Holdings PAC, to the benefit of Martinez. It is unclear why Respondent suggested that these monies might come to Martinez rather than Melmich Investment or the Melmich Holdings PAC.

97. The Memorandum indicated that Melmich Holdings lost the property in a foreclosure sale. This is not entirely true as a payoff of the Fretland lien was negotiated and paid off by Respondent through her money held in Etoile Holdings, LLC. However, this was triggered by the Fretland lien which was in default and with a foreclosure pending if the note was not dealt with timely. Following the payoff of the Fretland lien, the property did transfer to Etoile holdings via quitclaim deed but the understanding all along was that Melmich Holding's interest would be protected after the fees were paid. Respondent's testimony to that effect is credible. This is supported by the Series Distribution List for Etoile Holdings LLC which continues to show the Bothell property in Series Five, separate and apart from the other properties held in Etoile Holdings LLC.

98. Respondent is charged with misrepresentation with respect to having taken monies from the Melmich Holdings account and having transferred them to Etoile Holdings. Respondent, under the terms of the trust agreements, as a "protector" of the trust, was entitled to reimbursement for expenses including the monies spent to pay off the Fretland lien, in addition to expenses incurred. The monies in the Melmich Holdings account did not belong to Martinez, but rather the Obligor. At that time the monies were transferred it was impossible to communicate with Martinez about the payment as he was not responding to any attempt to communicate. The transfer was approved by the owners of Compass North America, the trustees of the purpose trust, Burrell and Sanchez – "the Obligor". I find credible

Respondent's testimony to that effect. Respondent did not misrepresent this to Martinez.

- 99. In October 2009, to secure the rights to the Bothell property held by Etoile Holdings LLC, a deed of trust was placed on the property by Bright Star Capital Limited ("Bright Star"). Bright Star was a Dubai company owned by the same owners as Melmich Investment and Compass Investment, Sanchez and Burrell. As such there remained no change in beneficial ownership. In conjunction with this deed of trust, a line of credit in the amount of \$6 Million was created. Respondent was one of the eligible borrowers on the line of credit. The line of credit was never funded, nor did Respondent ever borrow on it. It was unclear from the record why Respondent was one of the eligible borrowers on the line of credit.
- facilitate the settlement of the lawsuit and to obtain clear title insurance. After the title insurance was issued a new deed of trust was recorded on the Bothell property in 2103 listing Etoile Holdings, LLC, Vigal and Respondent as the borrowers and Bright Star (Burrell and Sanchez) as lenders. It confirmed Lenders first position on the property with respect to the amount of \$260,000 with interest. It also indicated that the purpose of the line of credit was to fund development of the property. The line of credit was never funded and neither Respondent nor Vigal ever borrowed on this line of credit; it was unclear why they were listed as borrowers on the note and deed of trust.

101. After a long effort to sell the property, in March 2015 the Bothell property sold for \$180,000, with approval of Bright Star. All proceeds were transferred to the lienholder and beneficial owner, Bright Star.

- 102. Respondent and Vigal received nothing from the sale, despite their investment of time and money to protect the property for the benefit of Melmich Investment, its successors, the PAC and/or Burrell and Sanchez.
- 103. Martinez was contacted in May 2011 by Contract Management, Inc. ("Contract Management") regarding his PAC. At that time he was informed the Compass Trust had closed, Melmich Investments SA did not exist any longer and his PAC had been cancelled. Respondent had no knowledge of, nor did she participate in the decision to, cancel Martinez's PAC.
- 104. He was also advised that after the passage of the Foreign Account Tax Compliance Act in 2010, Compass Trust ceased working with U.S. Clients. Compass Trust was sued in Washington State and a \$24 Million default judgment had been entered against it. Martinez's PAC was an unsecured promise to pay from Melmich Investment and the Compass entities. As they were now gone, the contract was cancelled.
- 105. Contract Management also advised him of the current status of the Bothell property (in litigation) and that the best case scenario would be to resolve the litigation favorably and sell the property at a decent price allowing for payment of all costs and disbursal to Martinez of whatever was left (likely pennies on the dollar).

106. By this point, with the PAC canceled, any remaining monies would be returned to Martinez.

- 107. Finally Contract Management advised Martinez that before any additional funds could be disbursed to him he would have to document that he had complied with all reporting requirements with regard to paying taxes on all the distributions made to him. "No exceptions."
- 108. Likely because Martinez could not document the reporting of any of the Melmich Investment (or Compass companies) funds received by him to the IRS, he never followed up with Contract Management regarding any further distribution of funds from his now cancelled PAC.
- 109. Martinez did not maintain all records of his PAC, emails between himself and Respondent or other relevant records over the 12 years since 2003.
- all concerned to have less accurate recollection of the events that occurred.
- 111. Respondent did not maintain all of her records relating to the PAC.

  Some were lost to a computer server crash; some were lost when Compass Trust asked Respondent and Vigal to return all files relating to Martinez PAC to Belize, a request with which they complied in 2010. Later the individuals and entities in Belize refused to cooperate with request to return the documents.
- 112. Respondent has been prejudiced by the extended delay in bringing these proceedings.

113. Respondent cooperated with the ODC during the course of these proceedings.

- 114. Neither the IRS, nor other governmental agency, has charged or made a determination that the PAC entered into by Martinez was a "sham transaction."
- 115. The PAC, as initially set up, was not a sham transaction or an abusive tax shelter. While it did provide an opportunity for Martinez to attempt to avoid paying taxes by the fact that no 1099 would be filed on distributions or loans, the PAC did serve several legitimate purposes to include allowing Martinez to defer taxes on the moneys invested, defer taxes on accumulations made from investment of those monies, provide him the opportunity to make recommendations on investments made from the funds, and the opportunity to take loans from the funds, subject to interest being charged and being considered as income, subject to taxation, if not repaid. It also provided for asset protection to a certain extent by the fact that the investment into the PAC was no longer his money, and that the investments made with PAC funds were not in Martinez's name, nor title, except possibly those made with loans to Martinez.
- 116. Throughout the entire process of setting up the PAC, Martinez was repeatedly told, both in writing and orally, that the PAC would not shield him from paying taxes on the investment made and would only defer the payment of taxes.
- 117. The fact that PAC was set up in a tax haven and transferred to another tax haven did not result the structure being a sham structure.

- 118. The nature of the structure, its domicile in the Isle of Man and Belize, given their status as tax havens, did provide an opportunity for Martinez to attempt to evade his obligation to pay taxes by taking advantage of the lack of reporting distributions to Martinez, however he was counseled throughout that it was his obligation to report and pay tax on the monies distributed as annuity, payments for investment advice, and/or advances not repaid.
- 119. Martinez's decision to evade taxation on his class action settlement was his and his alone.
- 120. Martinez private criminal intent should not be imputed to Respondent as there was no evidence that she had knowledge of his private plan to commit tax fraud.
- 121. Martinez never held any ownership interest in the Bothell property, the Key Bank account or funds held therein by Melmich and/or its successors, or Melmich Investment, Melmich Investment Group Special Purpose Trust or Compass North America Executive Services, LLC.
  - 122. Respondent has no prior disciplinary record.
  - 123. Respondent has a good legal reputation in the community.

Based on the foregoing Findings of Fact, the Hearing Officer makes the following:

## **CONCLUSIONS OF LAW**

1. Based on Martinez's reasonable belief that Respondent was acting as his attorney from the time she prepared estate and related documents for him and his

family and counseled him on the investment into the PAC, an attorney client relationship did exist starting in June 2003.

## **Violations Analysis:**

The Hearing officer finds that the ODC <u>failed</u> to prove the following by a clear preponderance of the evidence:

- 2. Count 1 By aiding or assisting Mr. Martinez in creating a sham structure for the sole purpose of evading taxes, Respondent violated RPC 1.2(d) or RPC 8.4(c).
- 3. Count 2 By obtaining a pecuniary interest in the Bothell property and/or assets of the Melmich PAC and/or Melmich Investments on terms that were not fair or reasonable to Mr. Martinez and/or were not disclosed or transmitted in writing to Mr. Martinez and/or without advising Mr. Martinez in writing of the desirability of seeking independent counsel and/or without obtaining the informed consent of Mr. Martinez, Respondent violated RPC 1.8(a).
- 4. Count 3 (in part) Respondent, while admitted to practice of law, made misrepresentations to Mr. Martinez regarding her actions in acquiring an interest in the Bothell property.

The Hearing Officer finds that the ODC <u>did</u> prove by a clear preponderance of the evidence:

5. Count 3 (in part) – Respondent, while admitted to the practice of law, made representations to Mr. Martinez regarding her actions regarding the

Hearing Officer's Findings of Fact Conclusions of Law and

Recommended Decision Page - 29

circumstances surrounding the transfer of the Bothell property and about the funds in the Melmich account. In doing so Respondent violated RPC 8.4(c).

## **Sanction Analysis:**

A presumptive sanction must be determined for each ethical violation. *In re Anschell*, 149 Wn.2d 484, 69 P.3d 844, 852 (2003). The following standards of the American Bar Association's Standards for Imposing Lawyer Sanctions (ABA "Standards") (1991 Ed. & Feb. 1992 Supp.) are presumptively applicable in this case: Count 3: RPC 8.4(c)

## 5.1 Failure to Maintain Personal Integrity

Absent aggravating or mitigating circumstances, upon application of the factors set out in Standard 3.0, the following sanctions are generally appropriate in cases involving commission of a criminal act that reflects adversely on the lawyer's honesty, trustworthiness, or fitness as a lawyer in other respects, or in cases with conduct involving dishonesty, fraud, deceit, or misrepresentation:

- 5.11 Disbarment is generally appropriate when:
- (a) a lawyer engages in serious criminal conduct, a necessary element of which includes intentional interference with the administration of justice, false swearing, misrepresentation, fraud, extortion, misappropriation, or theft; or the sale, distribution or importation of controlled substances; or the intentional killing of another; or an attempt or conspiracy or solicitation of another to commit any of these offenses; or
- (b) a lawyer engages in any other intentional conduct involving dishonesty, fraud, deceit, or misrepresentation that seriously adversely reflects on the lawyer's fitness to practice.
- 5. 12 Suspension is generally appropriate when a lawyer knowingly engages in criminal conduct which does not contain the elements listed in Standard 5.11 and that seriously adversely reflects on the lawyer's fitness to practice.
- 5.13 Reprimand is generally appropriate when a lawyer knowingly engages in any other conduct that involves dishonesty, fraud, deceit, or misrepresentation and that adversely reflects on the lawyer's fitness to practice law.

- 5.14 Admonition is generally appropriate when a lawyer engages in any other conduct that reflects adversely on the lawyer's fitness to practice law.
- 6. The Memorandum of January 10, 2008, sent over Respondent's signature, to Martinez did contain several misrepresentations or omissions. These include
  - (a) misstating who paid of the Fretland lien.
  - (b) omitting that the Bothell property was transferred: Etoile Holdings, LLC.
  - (c) the Bothell property was "immediately" transferred to another LLC.
  - (d) suggesting that the Bothell property was lost in a foreclosure sale.
- 7. While there is no evidence of dishonesty, fraud or deceit, the communication did include a misrepresentation (and omission, tantamount to a misrepresentation). Given the complexity of the historical background summarized in the Memorandum, 100% accuracy would likely be impossible, but the nature of the misrepresentations were clearly those the Respondent actively participated in and would be expected to recall.
- 8. Based on the Findings of Fact and Conclusions of Law and application of the ABA *Standards*, the appropriate presumptive sanction is Reprimand.
- 9. The following aggravating factors set for in §9.22 of the ABA *Standards* are applicable in this case:
  - a. Refusal to acknowledge wrongful nature of conduct;
  - b. Substantial experience in the practice of law.
- 10. The following mitigating factors set for in §9.22 of the ABA *Standards* are applicable in this case:
  - a. Absence of prior disciplinary record;

7

10

1516

1718

19 20

21

22

23

2425

//

26

b. Full and free disclosure to disciplinary board and cooperative attitude toward proceedings;

- c. Delay in disciplinary proceedings and
- d. Respondent has a good reputation in the legal community.

## RECOMMENDATION

11. Based on the ABA Standards and the applicable aggravating and mitigation factors the Hearing Officer recommends that Respondent receive an Admonition. I believe the mitigating factors outweigh the aggravating factors, particularly the passage of time between the initial acts leading the charges and filing of the charges. Respondent was prejudiced by the delay through the loss of records and the effects of the delay on the recollection of the events. Respondent did not have a selfish motive. Even though the 2008 Memorandum contained some misrepresentations, she did offer Martinez her continued cooperation and a plan to try to refund his PAC. Respondent's refusal to acknowledge the wrongful nature of her conduct is mitigated in that the misrepresentations were but a very small and relatively insignificant part of the far more serious allegations of misconduct which Respondent vigorously and successfully defended. All in all the conduct of Respondent was such that it is an isolated instance and given the totality of the circumstances would have caused little or no actual or potential injury to Martinez. Respondent's efforts all along had been directed towards preserving Martinez's  $/\!\!/$ 

interest in the PAC and at the time she was still seeking a path forward. Dated this 12<sup>th</sup> day of February, 2016. David B. Condon / WSBA 5578 **Hearing Officer** I certify that I maused a copy of the to be delivered to the Office of Disciplinary Counsel and to be mailed to William Respondent Document to CANNA SHINW WESTO SAME Hespondent Respondent's Counsel at US CANNA WESTO SAME HESPONDENT Class mail. postage prepaid on the LOW day of Tob. isciplinary 8oard