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DISCIPLINARY BOARD

BEFORE THE DISCIPLINARY BOARD OF THE WASHINGTON STATE BAR ASSOCIATION

In re

Paul D. Jacobson,

Lawyer (Bar No. 26939).

Proceeding No. 17400075

WSBA File No. 12-01609, 12-01916, 13-00047, 13-00098, 13-00101, 13-00108, 13-00122, 13-00149, 13-00231, 13-00343, and 13-0073**5**

STIPULATION TO DISBARMENT

Under Rule 9.1 of the Rules for Enforcement of Lawyer Conduct (ELC), the following Stipulation to Disbarment is entered into by the Washington State Bar Association (Association), through disciplinary counsel Jonathan Burke and Respondent lawyer Paul D. Jacobson.

Respondent understands that he is entitled under the ELC to a hearing, to present exhibits and witnesses on his behalf, and to have a hearing officer determine the facts, misconduct and sanction in this case. Respondent further understands that he is entitled under the ELC to appeal the outcome of a hearing to the Disciplinary Board, and, in certain cases, the Supreme Court. Respondent further understands that a hearing and appeal could result in an outcome more favorable or less favorable to him. Respondent chooses to resolve this

1	proceeding now by entering into the following stipulation to facts, misconduct and sanction to
2	avoid the risk, time, expense attendant to further proceedings.
3	Respondent wishes to stipulate to disbarment without affirmatively admitting the facts
4	and misconduct in ¶¶ 26-32, ¶¶ 34-61, ¶¶ 64-68, ¶¶ 75-77, ¶ 87, and ¶¶ 93-94, rather than
5	proceed to a public hearing. Respondent agrees that if this matter were to proceed to a public
6	hearing, there is a substantial likelihood that the Association would be able to prove, by a clear
7	preponderance of the evidence, the facts and misconduct in ¶¶ 26-32, ¶¶ 34-61, ¶¶ 64-68, ¶¶ 75-
8	77, ¶ 87, and ¶¶ 93-94.
9	I. ADMISSION TO PRACTICE
10	1. Respondent was admitted to practice law in the State of Washington on June 23, 1997.
11	II. STIPULATED FACTS
12	FACTS REGARDING PROBATION VIOLATIONS
13	2. On March 30, 3010, Respondent's Stipulation to Reprimand and Probation
14	(Stipulation) was approved by the Disciplinary Board. Respondent received a reprimand for
15	various trust account violations.
16	3. Under the terms of the Stipulation, Respondent was placed on probation for a period
17	of two years. Respondent's probation terms required, among other things, that Respondent was
18	to maintain all trust accounts in compliance with RPC 1.15A and RPC 1.15B.
19	4. Respondent typically charged his paying clients on a flat fee basis. ¹
20	5. Respondent had an flat fee agreement authorizing him to place unearned flat fees
21	into his general account pursuant to RPC 1.5(f).
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23	Respondent had many clients who he represented under a public defense contract. Respondent's
	"paying clients" refer to those clients who he did not represent under a public defense contract.

- 6. During Respondent's two-year probationary period and afterwards, he often represented clients on a flat fee basis without using written fee agreement. In those cases, Respondent did the deposit unearned fees into an IOLTA account.
- 7. Consequently, during Respondent's probationary period, he improperly failed to deposit advance fees into his IOLTA account used the unearned flat fees before the fees were earned, including but not limited to the advance flat fees paid to Respondent in January 2011 to represent Brian Brugge (Brugge) and the advance flat fees paid to Respondent in March 2011 to represent Kelsey Brown (Brown).

FACTS REGARDING WHITNEY GARDNER AND ABANDONMENT OF PRACTICE

- 8. In early July 2012, Respondent hired lawyer Whitney Gardner (Gardner) as an associate lawyer at his firm. Under the terms of employment, Respondent paid Gardner a fixed monthly salary. Gardner did not have an ownership interest in Respondent's law firm.
- 9. When Respondent hired Gardner, she brought with her a number of clients who she was representing. During the period Gardner worked for Respondent, a number of clients hired her to represent them in various matters, including criminal matters, immigration matters, and domestic relations matters. Gardner also worked on criminal matters under the terms of a public defenders' contract with Respondent's firm.
- 10. Respondent and his bookkeeper, who was also his mother-in-law, had sole control over the law firm's general account and IOLTA account. During all material times, Gardner had no access to the law firm's general account and IOLTA account, and the records for the law firm's bank accounts.
- 11. Gardner's standard procedure for handling unearned client funds was to provide them to Respondent and indicate in writing that the funds should be deposited into the firm's

1	18. On or about January 10, 2013, Respondent experienced a mental breakdown and
2	abandoned his law practice.
3	19. At the time he stopped practicing, Respondent had an active law practice that
4	included many private clients and public defense clients.
5	20. Many of Respondent's clients had upcoming court hearings that Respondent did
6	not attend.
7	21. Respondent made no arrangements to inform clients that he was ceasing practice
8	and made no arrangements to refer clients to other counsel. Respondent made no arrangements
9	to promptly return client files to clients.
10	22. Respondent's former office was surrendered to the landlord because he was
11	several months behind in rent. When the landlord took control of the office, the office
12	contained Respondent's client files.
13	23. During March 2013, Respondent made arrangements with the landlord to take
14	control of his client files on March 14, 2013.
15	24. After Respondent abandoned his practice, he did not return any unearned fees to
16	clients.
17	25. After Respondent abandoned his practice, the Association subpoenaed
18	Respondent's bank records from his banks. Respondent's bank records revealed that during the
19	period from July 2, 2012 through January 10, 2013, Respondent did deposit any of the advance
20	fees and advance costs paid by Gardner's clients into the firm's IOLTA account.
21	26. Respondent deposited the advance fees and advance costs paid by Gardner's
22	clients into his general account or kept the funds. Respondent used the advance fees and
23	advance costs for personal purposes.
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1	27. Respondent's IOLTA account records reflect that during the period from July 1,
2	2012 through January 10, 2013, Respondent rarely used his IOLTA account. The IOLTA
3	account records reflect that Respondent deposited and promptly withdrew funds from his
4	IOLTA account on three occasions. These transfers effectively concealed that Respondent was
5	not placing unearned fees and unearned costs into his IOLTA account.
6	28. During the period from July 2, 2012 through December 27, 2012, Respondent
7	converted a total of \$91,569.55 in advance fees and advance costs paid by Gardner's clients. ²
8	29. As of December 27, 2012, the firm's IOLTA account would have contained
9	\$66,172.20 belonging to Gardner's clients had Respondent properly deposited advance fees and
10	costs into the firm's IOLTA account. On December 27, 2012, the firm's IOLTA account
11	contained \$70.65.
12	30. After Respondent abandoned his practice on January 10, 2013, Gardner opened a
13	law firm. Gardner has been working off the unearned fees for clients whose funds were
14	converted by Respondent. In addition, Gardner has been personally advancing unearned costs
15	to cover the funds converted by Respondent.
16	31. Respondent's conduct caused substantial financial hardship and harm to Gardner,
17	who has been working for free in many cases, and caused serious actual or potential harm to
18	Gardner's clients.
19	32. Respondent's abandonment of his practice and his failure to return unearned fees
20	to Respondent's own clients caused serious actual or potential harm to clients, including Tod
21	Revenaugh (see below), Leslie Swanson (see below), Nick Feng, Alexa Harrison, Alena
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23	² Gardner provided the Association with financial records for her clients covering the period from July 2,
24	2012 through December 27, 2012.

1	42. Swanson. On or about November 11, 2012, Leslie Swanson (Swanson) hired
2	Respondent to defend him in a domestic violence assault case. Under the terms of the written
3	fee agreement, Swanson paid Respondent a flat fee of \$2,600. The written fee agreement
4	authorized Respondent to deposit the fees in his general account, but stated that that Swanson
5	may be entitled to a refund of a portion of the fee if the relationship is terminated.
6	43. On December 3, 2012, Respondent recommended that Swanson hire a private
7	detective to interview a witness and asked that Swanson pay \$1,000 for that purpose. Swanson
8	issued a check for \$1,000 to Respondent.
9	44. Respondent deposited Swanson's \$1,000 check into his general account and
10	spent the money for other purposes.
11	45. Respondent never hired an investigator for Swanson.
12	46. On December 26, 2012, Respondent appeared in court on a motion to continue
13	the trial.
14	47. On December 27, 2012, Respondent recommended that Swanson file a marital
15	dissolution. Respondent told Swanson that he would charge a reduced flat fee of \$3,500 to
16	represent him in a dissolution.
17	48. On December 27, 2012, Swanson issued a check to Respondent in the amount of
18	\$3,500. There was no written fee agreement.
19	49. Respondent deposited Swanson's \$3,500 check into his general account and
20	spent the funds for personal purposes.
21	50. On January 3, 2013, Respondent, who was in California at the time, called
22	Swanson and asked him to pay him another \$3,500. Respondent told Swanson that he would
23	return the \$3,500 within five to eight days.
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1	51. On January 3, 2013, Swanson issued a check to Respondent for \$3,500, which
2	was deposited into Respondent's general account.
3	52. Respondent did not complete his representation of Swanson in the criminal
4	matter and did not provided any legal services to Swanson in connection with a dissolution.
5	Respondent did not inform Swanson that he had ceased practicing law and did not return any
6	unearned fees to Swanson.
7	53. Hughes. On or about December 27, 2012, Joseph Hughes (Hughes) hired
8	Respondent to represent him in a motion to expunge Hughes's criminal record. Respondent
9	charges Hughes \$750, which Hughes promptly paid to Respondent by credit card. There was
10	no fee agreement and the advance flat fee was deposited into Respondent's general account and
11	spent by Respondent.
12	54. Respondent did not provide any legal services to Hughes prior to abandoning his
13	practice.
14	55. Respondent did not return any unearned fees to Hughes.
15	56. Johnson . On or about June 28, 2011, Don Johnson (Johnson) hired Respondent
16	to represent him.
17	57. Johnson, who is 87 years old, was involved in an automobile accident where his
18	car hit a restaurant. After the insurance companies resolved the matter, Johnson was concerned
19	that the restaurant might pursue him personally, notwithstanding that the restaurant received
20	compensation from insurance for the loss.
21	58. Under the terms of the fee arrangement, Respondent agreed to charge Johnson on
22	an hourly basis. There was no written fee agreement.
23	59. On June 28, 2011, Johnson paid Respondent advance fees of \$5,000, which
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1	Respondent deposited into his general account and spent for personal purposes.
2	60. The restaurant never pursued a claim against Johnson. Respondent did not
3	provide any legal services to Johnson.
4	61. Respondent never returned any unearned fees to Johnson.
5	62. Richardson. On January 8, 2013, Danielle Richardson (Richardson) hired
6	Respondent to represent her in criminal matter for a flat fee of \$2,000. At that time, Richardson
7	paid \$1,000 to Respondent, which was deposited into the general account. On January 14,
8	2013, Richardson signed a written fee agreement.
9	63. Respondent did not provide any legal services to Richardson and did not return
10	any of the \$1,000 advance flat fee to Richardson.
11	III. STIPULATION TO MISCONDUCT
12	64. By violating the terms of probation by failing to deposit unearned flat fees into
13	an IOLTA account, Respondent violated RPC 8.4(l) (through ELC 1.5(a) and ELC 13.8) and
14	RPC 1.15A(c).
15	65. By converting \$91,569.55 of funds from Gardner's clients, Respondent violated
16	RPC 1.15A(b), and RPC 1.15A(c).
17	66. By converting client funds belonging to Revenaugh, Swanson, Hughes, and
18	Johnson, Respondent violated RPC 1.15A (b) and RPC 1.15A(c).
19	67. By abandoning his clients and law practice, Respondent violated RPC 1.3, and
20	RPC 1.4(a).
21	68. By failing to take reasonable steps to provide clients with reasonable notice after
22	abandoning his law practice, failing to return unearned funds to clients, failing to take
23	reasonable steps to protect his clients' interests, and by failing to promptly return client files to
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1	clients, Respondent violated RPC 1.16(d).
2	IV. PRIOR DISCIPLINE
3	69. On February 5, 2007, Respondent received a reprimand for failing to properly
4	supervise a non-lawyer assistant regarding safeguarding the personal property of a client who
5	was incarcerated.
6	70. Pursuant to an order entered on March 30, 2010, Respondent received a
7	reprimand for various trust account violations for failing to (1) keep adequate trust account
8	records, (2) properly remove lawyer funds from the trust account, and (3) supervise staff that
9	operated his trust account.
10	V. APPLICATION OF ABA STANDARDS
11	71. The following American Bar Association Standards for Imposing Lawyer
12	Sanctions (1991 ed. & Feb. 1992 Supp.) apply to this case:
13	72. ABA <u>Standard</u> 8.0 applies to Respondent's violation of the trust account rules by
14	failing to deposit advance flat fees paid by clients, including Brugge and Brown, into his trust
15	account.
16	8.0 <i>Prior Discipline Orders</i> 8.1 Disbarment is generally appropriate when a lawyer:
17	8.1 Disbarment is generally appropriate when a lawyer: (a) intentionally or knowingly violates the terms of a prior disciplinary order and such violation causes injury or potential
18	injury to a client, the public, the legal system, or the profession; or
19	(b) has been suspended for the same or similar misconduct, and intentionally or knowingly engages in further similar acts of
20	misconduct that cause injury or potential injury to a client, the public, the legal system, or the profession.
21	8.2 Suspension is generally appropriate when a lawyer has been
22	reprimanded for the same or similar misconduct and engages in further similar acts of misconduct that cause injury or potential
23	injury to a client, the public, the legal system, or the profession.
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2	(Reprimand is generally appropriate when a lawyer: (a) negligently violates the terms of a prior disciplinary order and such violation causes injury or potential injury to a client, the public, the legal system, or the profession; or
3 4		(b) has received an admonition for the same or similar misconduct and engages in further similar acts of misconduct that cause injury or potential injury to a client, the public, the legal system, or the profession.
5	,	An admonition is generally not an appropriate sanction when a lawyer violates the terms of a prior disciplinary order or when a lawyer has engaged in the same or similar misconduct in the past.
7	73.	Respondent was previously reprimanded for similar trust account violations and
8	was required to	o comply with the trust account rules as part of his probation. His failure to
9	deposit and ma	intain client funds in his trust account caused injury or potential injury to clients
10	and to the profe	ession.
11	74.	Suspension is the presumptive sanction under ABA <u>Standard</u> 8.2.
12	75.	ABA Standard 4.4 applies to Respondent's conversion of client funds belonging
13	to Gardner's cl	lients, and Respondent's clients, including Revenaugh, Swanson, Hughes, and
14	Johnson:	
15	4.1 <i>Fail</i>	lure to Preserve the Client's Property
16 17		Disbarment is generally appropriate when a lawyer knowingly is client property and causes injury or potential injury to a client.
18 19	know tl	Suspension is generally appropriate when a lawyer knows or should hat he is dealing improperly with client property and causes injury or al injury to a client.
20	1	Reprimand is generally appropriate when a lawyer is negligent in dealing ent property and causes injury or potential injury to a client.
21 22	I.	Admonition is generally appropriate when a lawyer is negligent in with client property and causes little or no actual or potential injury to a
23 24	76.	Respondent knowingly converted client funds causing serious or potentially

1	serious injury to clients.
2	77. Disbarment is the presumptive sanction under ABA Standard 4.11.
3	78. ABA Standard 4.4 applies to Respondent's violations of RPC 1.3 and RPC 1.4
4	by abandoning his clients and his law practice:
5	4.4 Lack of Diligence
6	4.41 Disbarment is generally appropriate when: (a) a lawyer abandons the practice and causes serious or potentially
7	serious injury to a client; or (b) a lawyer knowingly fails to perform services for a client and causes
8	serious or potentially serious injury to a client; or (c) a lawyer engages in a pattern of neglect with respect to client matters
9	and causes serious or potentially serious injury to a client.
10	4.42 Suspension is generally appropriate when: (a) a lawyer knowingly fails to perform services for a client and causes
11	injury or potential injury to a client, or (b) a lawyer engages in a pattern of neglect and causes injury or potential
12	injury to a client.
13 14	4.43 Reprimand is generally appropriate when a lawyer is negligent and does not act with reasonable diligence in representing a client, and causes injury or potential injury to a client.
15 16	4.44 Admonition is generally appropriate when a lawyer is negligent and does not act with reasonable diligence in representing a client, and causes little or no actual or potential injury to a client.
17	79. Respondent abandoned his practice, knowingly failed to perform services for
18	clients, and engaged in a pattern of neglect of client matters.
19	80. Respondent's conduct caused serious and potentially serious injury to his clients.
20	81. Disbarment is the presumptive sanction for Respondent's conduct under ABA
21	Standard 4.41(a), (b), and (c).
22	82. ABA Standard 7.1 applies to Respondent's violation of RPC 1.16(d) by failing to
23	protect his clients interests and return fees and other property to clients:
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1	(b)	Dishonest or selfish motive [Respondent's conversion of client funds was
2		motivated by financial gain];
3	(c)	A pattern of misconduct [Respondent engaged in a pattern of converting client
4		funds];
5	(d)	Multiple offenses [As described above, Respondent engaged in multiple
6		offenses]; and
7	(i)	Substantial experience in the practice of law [Respondent was admitted in 1997].
8	88. The	following mitigating factor applies under ABA Standards Section 9.32:
9	(c)	Personal or emotional problems [During material times, Respondent suffered
10		from mental health and drug abuse problems].
11	89.	It is an additional mitigating factor that Respondent has agreed to resolve this
12	matter at an e	arly stage of the proceedings.
13	90.	On balance the aggravating factors and mitigating factor do not require a
14	departure from	m the presumptive sanction of disbarment.
15		VI. STIPULATED DISCIPLINE
16	91.	The parties stipulate that Respondent will be disbarred.
17	92.	Mental Health. As a condition of reinstatement, Respondent shall submit a
18	written diag	nosis of Respondent's current mental health condition from a mental health
19	professional	agreeable to the Association demonstrating that Respondent is fit to return to the
20	practice of la	w.
21		VII. RESTITUTION
22	93.	Gardner's Clients. At this time, the exact amount of restitution Respondent
23	owes to Gard	dner and/or her clients cannot be determined because many of Gardner's clients
24	paid on a flat	fee basis and the value of the services provided through January 10, 2013 cannot

1	be ascertained. With respect to immigration and family law clients, Gardner determined that
2	after deducting the value of legal services through January 10, 2013, Respondent owed
3	restitution to Gardner and/or her clients of \$21,210.81. Respondent agrees to pay \$21,210.81 in
4	restitution to Gardner and/or her clients.
5	94. Respondent agrees to pay the following amounts of restitution to the following
6	clients: (1) \$2,300 to Revenaugh, (2) \$8,500 to Swanson, (3) \$750 to Hughes, (4) \$5,000 to
7	Johnson, and (5) \$1,000 to Richardson. ³
8	95. Repayment of Unearned Fees. If the amount of restitution has been calculated
9	by another tribunal or in other civil or criminal proceedings, Respondent shall pay that amount
10	of restitution in those proceedings.
11	96. Reinstatement from suspension or disbarment is conditioned on payment of
12	restitution to clients or third parties (including the Lawyers Fund for Client Protection), as
13	described herein and pursuant to Rule 25.1(d) of the Admission to Practice Rules (APR).
14	VIII. COSTS AND EXPENSES
15	97. In light of Respondent's willingness to resolve this matter by stipulation at an
16	early stage of the proceedings, Respondent shall pay attorney fees and administrative costs of
17	\$895.00 in accordance with ELC 13.9(i). The Association will seek a money judgment under
18	ELC 13.9(l) if these costs are not paid within 30 days of approval of this stipulation.
19	IX. VOLUNTARY AGREEMENT
20	98. Respondent states that prior to entering into this Stipulation he has had an
21	opportunity to consult independent legal counsel regarding this Stipulation, that Respondent is
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23	³ Respondent may owe additional restitution Revenaugh and Swanson for unearned fees.
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entering into this Stipulation voluntarily, and that no promises or threats have been made by the 1 Association, nor by any representative thereof, to induce the Respondent to enter into this 2 3 Stipulation except as provided herein. X. LIMITATIONS 4 This Stipulation is a compromise agreement intended to resolve this matter in 5 99. accordance with the purposes of lawyer discipline while avoiding further proceedings and the 6 expenditure of additional resources by the Respondent and the Association. Both the 7 Respondent lawyer and the Association acknowledge that the result after further proceedings in 8 this matter might differ from the result agreed to herein. 9 This Stipulation is not binding upon the Association or the respondent as a 10 100. statement of all existing facts relating to the professional conduct of the respondent lawyer, and 11 any additional existing facts may be proven in any subsequent disciplinary proceedings. 12 This Stipulation results from the consideration of various factors by both parties, 13 101. including the benefits to both by promptly resolving this matter without the time and expense of 14 hearings, Disciplinary Board appeals, and Supreme Court appeals or petitions for review. As 15 such, approval of this Stipulation will not constitute precedent in determining the appropriate 16 sanction to be imposed in other cases; but, if approved, this Stipulation will be admissible in 17 subsequent proceedings against Respondent to the same extent as any other approved 18 19 Stipulation. Under Disciplinary Board policy, in addition to the Stipulation, the Disciplinary 20 102. Board shall have available to it for consideration all documents that the parties agree to submit 21 to the Disciplinary Board, and all public documents. Under ELC 3.1(b), all documents that 22 form the record before the Board for its review become public information on approval of the 23 24

1	Stipulation by the Board, unless disclosure is restricted by order or rule of law.
2	103. If this Stipulation is approved by the Disciplinary Board and Supreme Court, it
3	will be followed by the disciplinary action agreed to in this Stipulation. All notices required in
4	the Rules for Enforcement of Lawyer Conduct will be made.
5	104. If this Stipulation is not approved by the Disciplinary Board and Supreme Court,
6	this Stipulation will have no force or effect, and neither it nor the fact of its execution will be
7	admissible as evidence in the pending disciplinary proceeding, in any subsequent disciplinary
8	proceeding, or in any civil or criminal action.
9	WHEREFORE the undersigned being fully advised, adopt and agree to this Stipulation
10	to Discipline as set forth above.
11	Paul D. Jacobson Bar No. 26939 Dated: May 10 Zo13
12	Tuur D. vuodoophi, Bur 110. 20555
13	Respondent)
14	Jonathan Burke Dated: May 14, 2013
15	Jonathan Burke, Bar No. 20910 Disciplinary Counsel
16	Disciplinary Counsel
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