

Sep 10, 2024

Disciplinary
BoardBEFORE THE
DISCIPLINARY BOARD
OF THE
WASHINGTON STATE BAR ASSOCIATION

Docket # 193

In re

SHAKESPEAR N. FEYISSA,

Lawyer (Bar No. 33747).

Proceeding No. 20#00053

HEARING OFFICER'S AMENDED
DECISION

The Hearing Officer held the hearing in this matter on Monday, April 15, 2024 – Saturday, April 20, 2024,¹ Monday, April 22, 2024 – Friday, April 26, 2024, and Monday, April 29, 2024, under Rule 10.13 of the Rules for Enforcement of Lawyer Conduct (ELC). Respondent Shakespear N. Feyissa appeared at the hearing with counsel, Anne I. Seidel. Disciplinary Counsel Francesca D'Angelo and Nate Blanchard appeared for the Office of Disciplinary Counsel ("ODC") of the Washington State Bar Association ("WSBA"). Disciplinary Counsel has the burden of establishing acts of misconduct by a clear preponderance of the evidence. ELC 10.14(b).

For the reasons set forth below, the Hearing Officer recommends that Respondent be disbarred.

I. FORMAL COMPLAINT

The Third Amended Formal Complaint filed by Disciplinary Counsel charged lawyer

¹¹ Grievant Teena Quichocho – Respondent's former paralegal – testified on Monday, April 15, 2024, but her examination did not conclude that day. To accommodate her work schedule, counsel for the parties agreed to resume and complete her examination on Saturday, April 20, 2024. The staff of WSBA should be commended for making the WSBA's facilities available during the weekend to serve the needs of the hearing.

Shakespear N. Feyissa with the following counts of misconduct:

Count 1 - By committing the crime of theft and/or converting client funds, Respondent violated RPC 1.15A(b), RPC 8.4(b) (by committing the crime of theft, RCW 9A.56.020(1)(a), 9A.56.010(23)(b)), and/or RPC 8.4(c).

Count 2 - By making false representations to one or more insurance providers and/or third parties personally and/or through Quichocho, Respondent violated RPC 8.4(a), RPC 4.1, and/or RPC 8.4(c).

Count 3 - By failing to give one or more clients reasonable and fair disclosure of material elements of the fee agreement, by misrepresenting the amounts of subrogation liens against one or more client's recoveries, and/or by making one or more misrepresentations as to whom the "Mahler" and/or other fees would be paid, Respondent violated RPC 1.4(a), RPC 1.4(b), RPC 1.5(c)(3) and/or RPC 8.4(c).

Count 4 - By charging and/or collecting unreasonable fees, Respondent violated RPC 1.5(a).

Count 5 - By failing to maintain disputed funds from MeA's² settlement in trust until the dispute with GEICO was resolved, Respondent violated RPC 1.15A(g).

Count 6 - By submitting false evidence to ODC during a grievance investigation, Respondent violated RPC 8.1(a), RPC 8.4(c), and/or RPC 8.4(l) (by violating ELC 1.5 and/or ELC 5.3)

Count 7 - By lying to Fanning³ about what MW's insurer was offering to settle MW's case, Respondent violated RPC 4.1(a) and RPC 8.4(c).

Count 8 - By failing to promptly pay to a third person what the third person was entitled to receive, Respondent violated RPC 1.15A(f).

Based on the pleadings filed in this proceeding, and the witness testimony and exhibits admitted during the hearing, the Hearing Officer makes the following:

² Client MeA's name is disclosed in EX 309, which is the Contingent Fee Agreement entered into with Respondent. All of the clients' names are stated in the fee agreements and original final accountings for each client. Because this proceeding arises from Respondent's conduct in 18 client matters, for the sake of simplicity this Decision refers to the clients by the initials used in the Third Amended Formal Complaint [BF #125].

³ Counts 1-6 stem from the Grievance filed by Ms. Quichocho. Grievant Lisa Fanning, LMT, filed a separate Grievance against Respondent, with regard to his conduct towards her. Ms. Fanning performed massage therapy services to Respondent's client MW. MW is identified in EX 479. Counts 7 and 8 stem from Ms. Fanning's Grievance. See Third Amended Formal Complaint [BF #125], pp. 41-43.

II. FINDINGS OF FACT

A. Respondent's Background.

1. Respondent was admitted to the practice of law in the State of Washington on June 19, 2003.
2. There is no prior discipline.
3. Respondent has a compelling life story. Respondent was born in Ethiopia. In 1990, Respondent – then age 14 or 15⁴ -- and his older sister were sent by their mother from Ethiopia to Kenya, for safety from the civil war in Ethiopia. Respondent's father purportedly was a political prisoner for his alleged support of the Oromo Liberation Front. At that time, the Ethiopian government was pressing youths into involuntary military conscription.
4. After two years of severe hardship in a refugee camp in Kenya, Respondent and his sister entered the United States, and eventually were settled in the Seattle area. The siblings at times were placed in separate foster homes. Eventually, a foster parent was able to place both of them as scholarship students at The Bush School, a well-known Seattle private school attended primarily by children of prosperous families. While Respondent enjoyed playing high school soccer, he encountered overt and hurtful racism from opposing teams, including epithets such as "the N- word." Fortunately, Respondent's soccer teammates stood up for him. During the hearing, Respondent and his sister exhibited emotional distress having to recount their time as refugees, being in foster care, and their difficulties adjusting to life in the United States.

⁴ The testimony from Respondent and his sister is that they left Ethiopia in 1990, but his exact age at this juncture was not definitively stated during the hearing. Respondent's age at the time of departure is estimated from his date of birth, set forth in EX R503, p. 1.

- 1 5. After graduation from The Bush School, Respondent attended Seattle University, and
2 eventually finished his undergraduate degree at Central Washington University.
3 Throughout his time as a student in both high school and college, he worked multiple
4 minimum-wage jobs so that he could send money to his mother in Ethiopia.
- 5 6. While working as a court approved translator in the Amharic language,⁵ he noticed the
6 language barrier to justice, decided to become a lawyer and was accepted to the Seattle
7 University School of Law. During law school, he continued to work in minimum-wage
8 jobs to provide income for his mother. Also during law school, he briefly worked for the
9 Attorney General's office on Labor & Industries matters, and for a small estate and probate
10 office.
- 11 7. Following completion of law school in December 2002, Respondent took and passed the
12 February 2003 bar exam, and was sworn in on June 19, 2003.
- 13 8. Respondent sought work in law firms, but was not offered a lawyer position, only
14 paralegal positions. With the assistance of Frederic Townsend, Dean of Seattle University
15 Law School, Respondent briefly worked for the law firm then known as Preston Gates &
16 Ellis, as a document review lawyer. A few months later, Respondent began his own office
17 as a solo practitioner.
- 18 9. After opening his law office, Respondent handled immigration matters, and some criminal
19 defense cases. During approximately the 2005-2006 time period, Respondent began to
20 represent taxicab drivers of Ethiopian descent in personal injury matters. Initially, most of
21 his personal injury clients did not have the optional Personal Injury Protection ("PIP")
22 coverage in their motor vehicle insurance policies. At some point after 2009, Respondent

23 ⁵ Respondent's first language is Oromo. He also speaks Amharic, English, and has some understanding
24 of Tigrinya. Oromo, Amharic and Tigrinya are three of the more commonly used languages in Ethiopia.

1 began to work on cases which involved PIP.

2 10. The Seattle area has an active Ethiopian community. Undisputed testimony from
3 Respondent's friends and contacts, is that Respondent is well-known and respected within
4 the Ethiopian community in Seattle. Testimony from colleagues shows a significant record
5 of pro bono activities: co-founding the Ethiopian Legal Clinic in 2010 (for which in 2015,
6 the Ethiopian Community Center hired a program manager), putting in regular office hours
7 each week; volunteering with the Ethiopian Cultural Center; and assisting with the Refugee
8 Resettlement Office, Archdiocese of Episcopal Church, in Olympia, WA.

9 11. Respondent also volunteers pro bono on a national and international level. In 2005,
10 Respondent represented an Ethiopian radio station, Tinsae Radio, in defense against a
11 lawsuit brought by the Ethiopian government. In 2010, Respondent was one of the
12 founders and first president of the Ethiopian Heritage Foundation. In 2014, Respondent
13 represented Ethiopian US-based journalists who were subjected to spyware by the
14 Ethiopian government.⁶ Respondent also flew to Rio De Janeiro to assist Feyisa Lilesa of
15 Ethiopia, winner of the silver medal in the men's Olympic marathon on August 21, 2016,
16 who feared political reprisal for protesting the Ethiopian government as he crossed the
17 finish line.⁷ Respondent also has appeared on Ethiopian language radio broadcasts.

18 12. In addition to his pro bono activities on Ethiopian-related matters, Respondent is on the
19 Board of Trustees for the Museum of History & Industry, in Seattle, WA. [EX 504]

20 ⁶ The Hearing Officer takes judicial notice of a newspaper article which gives background on the
21 Ethiopian spyware situation: https://www.washingtonpost.com/business/technology/us-citizen-sues-ethiopia-for-allegedly-using-computer-spyware-against-him/2014/02/18/b17409c6-98aa-11e3-80ac-63a8ba7f7942_story.html.

22 ⁷ The Hearing Officer takes judicial notice of a newspaper article which gives background on Feyisa
23 Lilesa's situation: <https://www.washingtonpost.com/news/worldviews/wp/2016/08/22/whats-next-for-the-ethiopian-silver-medalist-who-protested-his-government/>.

Respondent also assisted pro bono in recovering a collection of Chinese Imperial robes and other pieces, from the Tacoma Art Museum. [EX 506] Respondent also is credited as the author of a section of the Washington State Association for Justice’s 2018 Motor Vehicle Litigation Deskbook, Vol 2, titled, “Trial Brief(s).” [EX R509]

B. Respondent’s Adoption of *Mahler* Surcharge Provision.

13. According to Respondent, in approximately 2013,⁸ he was told by another attorney whose name he cannot remember, that he could collect an additional attorney fee pursuant to *Mahler v. Szucs*,¹³⁵ Wn.2d 398, 957 P.2d 632 (1998). [TR, p. 2018/1 – 2019/3.] Respondent testified that he read *Mahler* at the time, and determined that he could claim the *Mahler* proportionate share as an attorney fee. [TR, pp. 2014/23 – 2015/21.] In particular, Respondent concluded, “So after that with that when I read it [*Mahler*] too, I felt like my – the way I understood is okay. So I guess the proportionate share goes to the lawyer.” [TR, p. 2016, ll. 3 – 5.]
14. Respondent testified that he obtained the form *Mahler* Surcharge Provision⁹ language used by him, from a different lawyer, whom he could not identify. He began using this language “right away” after the conversation he had with the lawyer who told him about *Mahler*.

⁸ This approximate year Respondent began to use his *Mahler* Surcharge Provision, was estimated by the Hearing Officer by resorting to the following timeline: (1) the Contingent Fee Agreement of Sherry Reese, dated October 23, 2012, which did not include the *Mahler* Surcharge provision [EX 93]; and (2) the Contingent Fee Agreement of BG, dated July 13, 2013 [EX 382], which did include the provision. Respondent testified during the hearing that he thought he was told about the *Mahler* within a year or two after his daughter’s birth in 2009, but his estimate is inconsistent with the dates of the fee agreements submitted during the hearing. See TR, pp. 2014, ll. 3-22.

⁹ Respondent during his testimony consistently called his fee agreement’s reference to *Mahler*, as the “Mahler fee.” The Hearing Officer chooses the term “*Mahler* Surcharge Provision” to describe Respondent’s fee agreement provision. “*Mahler* Surcharge” more accurately describe Respondent’s “Mahler fee” as a separate surcharge in addition to “The legal fee of Attorney” which he typically charged on a 33.3%/40% basis. The Hearing Officer in this Decision also references “The legal fee of Attorney” referenced *infra* from Respondent’s Contingent Fee Agreements, as the “base attorney fee.”

1 [TR, p. 2019, ll. 4-9.]

2 15. The Contingent Fee Agreement of Client BG, signed by Respondent on July 13, 2013 [EX
3 382], is the earliest example of the *Mahler* Surcharge Provision language submitted during
4 the hearing. The Contingent Fee Agreements of Clients YH, dated October 20, 2014 [EX
5 254]; and YG, dated April 11, 2015 [EX 414], also contain the same *Mahler* Surcharge
6 Provision. The language at issue reads:

7 The legal fee of Attorney shall be 33.3% of the gross amount recovered, if settlement
8 is achieved without the necessity of filing a lawsuit, or, going to trial 40% of the
9 ultimate gross settlement or judgment following the trial and any appeal undertaken
10 by the adversary. Additionally, in PIP (Personal Injury Protection) reimbursement
cases and where Malher¹⁰ [sic] or Winters¹¹ fees are applicable, Attorney earns
additional appropriate fees from the first party carrier from the medical payment
portion of the proceeds of the settlement.

11 *E.g.*, EX 382, p. 2 (emphasis added).

12 16. At some point during 2015, Respondent changed his form Contingent Fee Agreement to
13 boldface the *Mahler* Surcharge Provision.¹² The Contingent Fee Agreement of MA, dated
14 December 22, 2015 [EX 280], is of this form. Respondent testified he made this change to
15 emphasize to clients that an additional fee would be charged, so that if they questioned his
16 fees at the time of the settlement and final accounting, he could point to this language and
17 remind them that they had prior notice he would be charging an additional fee. [TR, pp.
18 2051/16 – 2053/1.] Respondent also offered testimony – from himself and other Ethiopian
19 lay witnesses -- that in Ethiopia, it is a cultural practice to seek to renegotiate contract

20
21 ¹⁰ Respondent's fee agreements all contain this misspelling of "Mahler."

22 ¹¹ "Winters" refers to *Winters v. State Farm Mut. Auto. Ins. Co.*, 144 Wn.2d 869, 31 P.3d 1164 (2001).

23 ¹² This approximate date was determined by the following timeline: (1) the Contingent Fee Agreement of
24 Yilma Gebreyes [Client YG], dated April 11, 2015, which contained the non-boldfaced *Mahler*
Surcharge Provision [EX 414, p. 2]; and (2) the Contingent Fee Agreement of Michelle Aldrich [Client
MA], dated December 22, 2015, which contained the boldfaced version [EX 280, p.2].

1 terms, and that he wanted to preclude his Ethiopian clients from trying to renegotiate terms
2 at the time of the settlement and final accountings of their cases. The updated provision
3 reads:

4 The legal fee of Attorney shall be 33.3% of the gross amount recovered, if settlement
5 is achieved without the necessity of filing a lawsuit, or, going to trial 40% of the
6 ultimate gross settlement or judgment following the trial and any appeal undertaken
7 by the adversary. **Additionally, in PIP (Personal Injury Protection)
reimbursement cases and where Malher or Winters fees are applicable, Attorney earns additional appropriate fees from the first party carrier from the
medical payment portion of the proceeds of the settlement.**

8 *E.g.*, EX 280, p. 2 (emphasis in original).

9 17. In approximately 2016, Respondent made additional changes to the form Contingent Fee
10 Agreement, italicizing “Malher” and “Winters,” and changing “additional appropriate fees”
11 to “additional appropriate and reasonable fees”. The reasons for these particular changes
12 were not explained during the hearing. The Contingent Fee Agreements of Clients WA,
13 dated June 13, 2016 [EX 127]; MeA, dated November 29, 2016 [EX 309]; KN, undated¹³
14 [EX 355]; ME, dated August 30, 2016 [EX 356]; BA, dated February 28, 2017 [EX 455];
15 and MW, dated November 3, 2016 [EX 479], are of this form. The updated provision
16 reads:

17 The legal fee of Attorney shall be 33.3%¹⁴ of the gross amount recovered, if
18 settlement is achieved without the necessity of filing a lawsuit, or, going to trial 40%
19 of the ultimate gross settlement or judgment following the trial and any appeal
20 undertaken by the adversary. **Additionally, in PIP (Personal Injury Protection)
reimbursement cases and where *Malher* or *Winters* fees are applicable, Attorney
earns additional appropriate and reasonable fees from the first party carrier
from the medical payment portion of the proceeds of the settlement.**

21 *E.g.*, EX 309, p. 2 (emphasis in original).

22 ¹³ KN’s undated fee agreement was signed at the same time as the fee agreement of her husband, ME.

23 ¹⁴ WA negotiated the “legal fee of Attorney” to be 27% of the gross amount recovered, if settled without
24 a lawsuit, 33% if settled after filing a lawsuit, and 40% if after trial and any appeal. [EX 127, p. 2.]

1 18. Respondent testified that if PIP was involved, he verbally would discuss *Mahler* and
2 *Winters* fees with each client to explain that if the client's automobile insurance included
3 first-party PIP benefits, "So I tell them the way I understood it, you know, the
4 proportionate share is the attorney from the discount would go to us." TR, pp. 2032/24 –
5 2033/9. Put another way, "that's what the additional [fee] payment is." *E.g.*, TR 2045/5 –
6 2047/24.

7 19. Respondent during the hearing admitted that his files contain no contemporaneous, written
8 evidence of what he discussed with each client about the *Mahler* Surcharge Provision.

9 20. Respondent's testimony as to his advising his clients of his *Mahler* Surcharge Provision,
10 consisted of conclusory statements that he explained the provision. However:

- 11 • There was no testimony that a copy of *Mahler* or *Winters* ever was given to the
12 client.
- 13 • There was no testimony that Respondent explained that the holding in *Mahler*
14 actually allocated the first party PIP insurer's proportionate share of the client's
15 attorney fees and costs, to the client, i.e. the proportionate share is treated as a
16 credit against the PIP insurer's subrogation recovery from the client's settlement
17 funds.
- 18 • There was no testimony that Respondent explained that the fee agreement's
19 reference to "fees from the first party carrier" did not involve additional "new
20 money" paid by the first-party PIP insurer.
- 21 • There was no testimony that a surcharge for PIP subrogation liens related to any
22 unusual or difficult work associated with PIP liens, as opposed to other liens
23 asserted against the client's settlement funds.

- There was no testimony that Respondent ever disclosed that “the Mahler fee” would add an additional fee in the range of 7% - 20%¹⁵ from the client’s settlement funds, nor did he give any other estimate or example of how much of a Mahler fee could be debited from the client’s settlement funds.
- There was no testimony that Respondent ever disclosed that the total attorney fees he would be charging from the client’s settlement funds, could range from 41% - 59%, exclusive of costs,¹⁶ in contrast to “The legal fee of Attorney shall be 33.3 [up to 40%]” stated in the Contingent Fee Agreement.
- There is no evidence that Respondent ever advised a client that the *Mahler* Surcharge Provision would operate as a mark-up of the regular, base attorney fee charged to the client.
- There is no evidence that Respondent ever advised a client that the *Mahler* Surcharge Provision would operate as a mark-up of the costs charged to the client.

C. Respondent’s Office & Billing Procedures.

21. On August 26, 2019, the Grievance against Respondent was filed by Teena Quichocho, Respondent’s former paralegal. [EX 2] Ms. Quichocho worked for Respondent for the period June 10, 2014 – January 29, 2019. [EX R519] Ms. Quichocho’s career as a legal assistant or paralegal began in 1990, with experience primarily in family law and personal injury.

¹⁵ This range was derived from 16 of the client files at issue. A summary chart created by the Hearing Officer from the data presented during the hearing, is attached as Exhibit A to this Hearing Officer’s Decision.

¹⁶ See Exhibit A to this Decision.

- 1 22. Ms. Quichocho denied having ever signed a confidentiality agreement with Respondent.
2 Respondent has not produced one.
- 3 23. Ms. Quichocho's duties were to answer the phone, keep Respondent's schedule, fill out the
4 contingent fee agreement form for each client, prepare demand letters, prepare letters of
5 representation, prepare letters to doctors, communicate with insurers, prepare pleadings,
6 deal with discovery requests, calculate fees and costs, and prepare final accountings when
7 cases settled.
- 8 24. Ms. Quichocho ran the office's daily activities. In the beginning of her employment,
9 Respondent was in the office 3-4 times each week, but later he rarely was in the office
10 during normal business hours. Respondent expected his staff to perform pursuant to his
11 instructions so that he would not need to be in the office.
- 12 25. Respondent employed two other assistants during Ms. Quichocho's tenure. Neither
13 testified during the hearing.
- 14 26. Ms. Quichocho was accustomed to calculating the *Mahler* PIP percentage by using a form
15 Subrogation Worksheet, using the formula:
16 Benefits Paid or Gross (whichever is less) ÷ (Gross Recovery) = Proportionate Share
17 Proportionate Share x (Fees & Costs) = Insurance Company's Share of Costs & Fees
18 See, e.g., EX 267.
- 19 27. ODC's lawyer expert David S. Heller testified that the above formula used by Quichocho
20 was correct under the decision in *Mahler*.
- 21 28. Respondent treated the "Insurance Company's Share of Costs & Fees" pursuant to the
22 above formula, as the additional "Mahler fee" to be paid to him pursuant to the *Mahler*
23 Surcharge Provision.
24

29. At the conclusion of a matter, the Subrogation Worksheet was not given to the client with the Final Accounting.

30. Ms. Quichocho communicated with Respondent daily by text, phone or email. She would contact Respondent if she felt she needed his input on work product being prepared by her, typically by emailing him draft work product. She would leave him documents for his signature, as he often would come into the office after hours.

31. Ms. Quichocho would refer all client questions about the fee agreement, to Respondent.

32. Ms. Quichocho gave all draft final accountings to Respondent, for his review and approval, prior to each final accounting's submission to the client.

33. Ms. Quichocho would refer all client questions about their final accounting, to Respondent.

34. During the hearing, Respondent admitted that his original final accountings submitted to his clients, did not always specify the amounts paid to the PIP insurer. [*E.g.*, TR, pp. 395-396.]

35. During the hearing, Respondent admitted that his original final accountings submitted to his clients, did not specify that he was the recipient of "Mahler fees" referenced in the final accountings. [*E.g.*, TR, pp. 397-398.]

36. During the hearing, Respondent admitted there was no written record that he explained *Mahler* fees or *Winters* fees to clients at the time of their final accountings. [*E.g.*, TR, pp. 402-403.]

D. Procedural History.

37. In approximately 2018, Ms. Quichocho became concerned that Respondent was overcharging his "Mahler fees." TR, p. 51, ll.3-7. She noticed, "He would take a hundred percent of his fee off the Mahler even if I had the [PIP] amount reduced or waived." TR, p.

51, ll. 3-14.¹⁷

38. Ms. Quichocho began collecting copies of documents of Respondent's having her lie about settlement amounts to PIP insurers and health care providers. She also collected copies of documents of Respondent's charging Mahler fees and costs in cases where the PIP insurer's subrogation interest was either reduced or waived.

39. Ms. Quichocho during her employment occasionally suggested that Respondent should reduce his Mahler fees in cases where the PIP insurer had either waived or reduced its subrogation interest, or where existing liens would leave the client with little or nothing. However, there was no evidence that during her employment, Respondent was expressly notified by her or any other person that Respondent's Mahler fees were either inconsistent with the holding in *Mahler*, or in violation of the Rules of Professional Conduct.

40. By mid-2018, Ms. Quichocho showed signs of stress and complained to Respondent about feeling overworked. [See EX 320, texts dated July 3, 2018.]. In response, Respondent seemed unsympathetic and suggested that she was not "producing." *Id.*

41. On January 29, 2019, Ms. Quichocho quit. By her own admission during the hearing, she "walked out." See also EX R522, p. 3, ¶11.

42. Quichocho had mixed feelings about working for Respondent. She testified she was comfortable working for him. For a short time after she had left his employment, she occasionally assisted when requested by him.

43. Ms. Quichocho filed for unemployment benefits. In her initial filing with the Employment Security Department ("ESD"), she claimed her employment was terminated by Respondent

¹⁷ The evidence indicates that Respondent did not always take 100% of his Mahler fees. As shown, *infra*, Respondent "split" the Mahler fee in GH's case, and reduced the Mahler fee in WA's case. He also reduced the fees charged in the cases of AA and BG, apparently in response to their input.

1 due to lack of production. [EX R519]. Respondent contested the unemployment claim,
2 and appeared at her unemployment hearing. During her unemployment hearing, she
3 claimed she left the job due to stress and anxiety from work and family issues. [EX R522,
4 p. 3, ¶ 17.]

5 44. On May 13, 2019, the Office of Administrative Hearings issued an Initial Order, denying
6 Ms. Quichocho's unemployment claim. Ms. Quichocho appealed to the Commissioner's
7 Review Office of ESD.

8 45. On July 26, 2019, the Commissioner issued a Decision of Commissioner, which affirmed
9 the Initial Order. [EX R524]. Ms. Quichocho claimed that she did not receive the Decision
10 of Commissioner until August 23, 2019. [EX R525, p. 1.]

11 46. On August 26, 2019, Ms. Quichocho filed a Petition for Reconsideration, to appeal the
12 Decision of Commissioner. In the Petition for Reconsideration, she for the first time in the
13 unemployment claim asserted she quit due to a hostile work environment created by
14 Respondent's billing practices. [EX R525, p. 2.] This Petition for Reconsideration was
15 denied as untimely. [EX R526]

16 47. Also on August 26, 2019, the same day she filed her Petition for Reconsideration to ESD,
17 Quichocho filed her Grievance. [EX 2, p. 000001.]

18 48. Respondent asserts Ms. Quichocho's testimony is not credible, because she filed the
19 Grievance in retaliation for his successful contest of her unemployment claim. The
20 Hearing Officer finds that while Ms. Quichocho filed the Grievance in retaliation for
21 Respondent's contesting the unemployment claim, Ms. Quichocho's testimony as to
22 Respondent's work for his clients and his billing practices was calm and supported by the
23 documents. As substantially all of her testimony as to Respondent's client matters was
24

1 corroborated by documents – whose authenticity were not questioned – the Hearing Officer
2 finds her testimony credible as to Respondent’s work on his clients’ matters and his billing
3 practices.

4 49. Respondent also asserts Ms. Quichocho’s testimony is not credible, because slightly more
5 than a month after the Grievance was filed, she offered Respondent through a mutual friend
6 to dismiss the Grievance in exchange for payment. Respondent and Ms. Quichocho’s
7 testimony differ as to who instigated this proposal, but the weight of the evidence is that
8 Ms. Quichocho first raised the idea. Ms. Quichocho admits she was interested in a
9 financial settlement from Respondent, as she was unemployed and in financial need, but
10 claims negotiations ended when she refused to accede to Respondent’s demand that she
11 [falsely] state that she had stolen the documents submitted with the Grievance. While the
12 Hearing Officer does not condone the negotiations between Ms. Quichocho and
13 Respondent, the negotiations do not affect the credibility of Ms. Quichocho’s testimony
14 regarding Respondent’s work on his clients’ matters and his billing practices, as
15 substantially all of her testimony as to Respondent’s client matters were corroborated by
16 the documents.

17 50. In response to ODC’s investigation and throughout this proceeding, Respondent sought to
18 discredit Ms. Quichocho with evidence of alleged misconduct towards an ex-boyfriend.
19 Respondent also sought to introduce evidence from a prior employer, as to her conduct
20 more than 10 years prior. The Hearing Officer finds that Ms. Quichocho’s prior disputes
21 with these third parties are irrelevant as to the credibility of her testimony and documentary
22 evidence as to Respondent’s conduct.

23 51. Respondent’s repeated accusations that Ms. Quichocho stole documents from him – long a
24

1 centerpiece of his defense during ODC's investigation and in the subsequent disciplinary
2 proceeding -- are without support in fact. While she had copies of certain documents, Ms.
3 Quichocho did not remove his files. Indeed, as further discussed *infra*, Respondent had
4 care, custody and control of his files, including electronic files and access to office emails.

5 52. Respondent's assertion that Ms. Quichocho was precluded from testifying against him
6 under a confidentiality agreement, is without support in fact. No confidentiality agreement
7 was produced by Respondent.

8 53. The Hearing Officer finds that Respondent's attacks on Ms. Quichocho from the time he
9 became aware of her filing the Grievance, were attempts by him to divert attention from his
10 conduct.

11 54. In the Grievance dated August 26, 2019, Ms. Quichocho submitted documents relating to
12 Clients AW, GT, SR, YH, and BG, plus two other clients whose matters are not at issue in
13 the present proceeding. [EX 2, pp. 000003 – 000028.]

14 55. In a letter dated September 6, 2019, Respondent was told by ODC, "You must personally
15 assure that all records, files, and accounts related to the grievance are retained . . .". [EX
16 R545, Ex. F attached thereto.]

17 56. Shortly after Respondent received a copy of the Grievance, Respondent discussed the
18 Grievance with a mentor, J.D. Smith, a well-respected personal injury lawyer.¹⁸
19 Respondent told attorney Smith about Respondent's keeping the "portion that would be
20 saved for Mahler . . .". [TR p. 1948, ll. 22-24.] Respondent acknowledged during his
21 testimony, that Smith disagreed with Respondent's collection of Mahler fees. Smith told
22 Respondent that he (Smith) handled *Mahler* by giving the *Mahler* money to the client. On

23 ¹⁸ This gathering of friends at Mr. Smith's home, also included an unnamed workers' compensation
24 lawyer.

1 cross-examination, Smith testified that under *Mahler*, the insurer is paying a part of the
2 costs and fees, but then “it’s part of [the client’s] net.” [See TR, pp. 1954/19 – 1955/5.].
3 Smith testified that Respondent still thought he [Respondent] was right, but Smith advised
4 him to refund the *Mahler* amounts out of an abundance of caution.

5 57. Smith testified from this conversation, he did not sense that Respondent was intentionally
6 cheating. [TR p. 1949, ll. 19-22.]

7 58. The Hearing Officer finds the testimony of J.D. Smith, credible.

8 59. Based on the aforementioned conversation between Respondent and J.D. Smith, the
9 Hearing Officer finds that Respondent subjectively believed his Mahler Surcharge
10 Provision complied with *Mahler* and *Winters*. Respondent’s conversation with attorney
11 Smith was Respondent’s first notice that he had misread *Mahler*.

12 60. In response to the Grievance, Respondent retained counsel in September 2019.
13 [Declaration, dated March 10, 2023, ¶1, attached as Exhibit B to the [Corrected] Response
14 to ODC’s Motion To Compel Amended Answer, Cross-Motion To Exclude Evidence And
15 Request For Evidentiary Hearing, BF #35.]¹⁹ The record is unclear whether this was before
16 or after Respondent’s conversation with attorney Smith.

17 61. In response to the Grievance, in a letter from his counsel dated October 18, 2019,
18 Respondent claimed that he could not locate the files for the clients named in the
19 Grievance, which ostensibly including the files of AW, GT and SR. [EX R-558, p. 2.]

20 62. From the outset of ODC’s investigation of the Grievance, Respondent refused to
21 voluntarily produce documents. On February 13, 2020, ODC sent Respondent’s counsel an
22 Additional Request for Response to Grievance. [EX 3] Respondent was given a list of 34

23 ¹⁹ During the hearing, counsel for Respondent on the record stated that materials already part of the bar
24 file need not be filed as formal hearing exhibits.

1 former clients, of whom 15 are subjects of the present disciplinary proceeding against
2 Respondent: AA, AM, AW, BA, BG, GH, GT, HS, ME, MeA, MA, SR, WA YH, and YG.
3 In particular, for each client, Respondent was asked to “provide copies of all financial
4 records relating to all funds received and/or disbursed in connection with that client. This
5 includes all of the following:

- 6 • Agreements pertaining to fees and costs (RPC 1.5(c)(1)-(2), 1.15B(a)(3));
- 7 • Statements or accountings to the client or any third party showing the disbursement
8 of funds to them or on their behalf (RPC 1.5(c)(3), 1.15B(a)(4));
- 9 ...
- 10 • Those portions of client’s file reasonably necessary for a complete understanding
11 of the financial transactions pertaining to the client (RPC 1.15B(a)(9)).

12 ...

13 In addition, for each of the clients listed below, please provide copies of all
14 correspondence relating to that client to or from any of the following:

- 15 • The client;
- 16 • Any insurer;
- 17 • Any party who asserted a subrogation claim against funds received in connection
18 with the client.

19 [EX 3]

20 63. In response to the Additional Request, on March 13, 2020, Respondent through counsel
21 objected to providing any responsive documents. [EX R563] Counsel for the parties
22 agreed that due to the pandemic, there would be an extension of time for Respondent’s
23 motion to the Chief Hearing Officer pursuant to ELC 5.6(b).

64. During its preliminary investigation, and to check Quichocho's allegations, ODC obtained insurance company documents related to Respondent's client matters, from the National Insurance Crime Bureau ("NICB"). [BF #39, Ex. B thereto, pp. 4-5.]

65. On October 16, 2020, Respondent filed an ELC 5.6 Motion And Objection, seeking to avoid production of the documents. [BF #39, Ex. A attached thereto.] Respondent argued the production should not occur because: (1) the information provided by Quichocho was stolen property and ODC's possession of the information violated his property rights in the documents; and (2) the request was unduly burdensome. [BF #39, Exs. A and C attached thereto.]

66. In support of his motion objecting to ODC's request for documents, Respondent submitted a declaration dated October 16, 2020. [EX 26] Respondent described himself as having had "a successful personal injury practice in Seattle for over fifteen years." [EX 26, ¶ 3.] He also stated, "Due to the pandemic, I closed my office and brought everything that was there to my house." [EX 26, ¶ 10.] He also asserted, "To find any responsive emails, I would have to spend a substantial amount of time searching for any responsive emails in my firm's email accounts²⁰ other than the Outlook account that Ms. Quichocho wiped clean." [EX 26, ¶ 13.]

67. On December 5, 2020, the Chief Hearing Officer denied Respondent's ELC 5.6 motion, and ordered Respondent to comply within 30 days from entry of the order. [EX 4]

68. On January 20, 2021, Respondent responded to the February 13, 2020 Additional Request for Response. Respondent's counsel provided ODC with a flash drive "that contains the documents Mr. Feyissa has been able to locate. There are documents that he has not been

²⁰ This statement by Respondent shows that as of October 16, 2020, he was aware of email accounts that needed to be searched.

1 able to find, likely because Ms. Quichocho stole them.” Respondent’s counsel noted, “[H]e
2 was unable to find the fee agreements for Aster Woldemicheal [sic]²¹, Gina Torey²² and
3 Sherry Reese²³ . . .”. *Id.* Respondent through counsel also said, “He has also been unable
4 to find the fee agreements for Aster Mebrate²⁴ and Seyoum Haileyesus [sic], who are
5 married.” *Id.*

6 69. The January 20, 2021 letter also disclosed that because he could not find their fee
7 agreements, Respondent made refunds of the previously charged Mahler fees to clients
8 AW, GT, SR, AM and HS.²⁵ Respondent also had discovered that the wrong fee agreement
9 – the older form without the *Mahler* Surcharge Provision – was used in client GH’s case,
10 and a Mahler fee refund was issued to GH.

11 70. Following Respondent’s January 20, 2021 production, on February 19, 2021, ODC issued
12 another Additional Request for Response to Grievance, which sought documents relating to
13 Respondent’s reconstruction of certain trust account records, and of the refunds made by
14 him. [EX #5]

15 71. On March 22, 2021, Respondent responded to the Additional Request dated January 20,
16 2021. This production included copies of text messages with clients that should have been
17 produced in response to the earlier request. [Declaration In Response To ODC’s Motion
18 To Allow Discovery, p. 1, ll. 19-22, BF #56.] The documents produced included 3
19

20 ²¹ This client is known as “AW” in the Third Amended Complaint. The correct spelling of her surname
is “Weldemichael.”

21 ²² This client is known as “GT” in the Third Amended Complaint.

22 ²³ This client is known as “SR” in the Third Amended Complaint.

23 ²⁴ This client is known as “AM” in the Third Amended Complaint.

24 ²⁵ EX 560 misidentified HS in reverse as “Seyoum Haileyesus.” This client is known as “HS” in the
Third Amended Complaint.

1 declarations, all dated October 9, 2019:

2 a. Declaration of Aster Weldemichael (“Declaration of AW”) [EX 6, pp. 000080-
3 000082].

4 b. Declaration of Gina Lorraine Bell (formerly Gina L. Torey) (“Declaration of GT”) [EX 6, pp. 000015-000017].

6 c. Declaration of Sherry L. Reese (“Declaration of SR”) [EX 6, pp. 000030-000032].

7 72. The Declaration of AW was prepared by Respondent, and stated: “**I HAVE LOST THE**
8 **COPY OF THE FEE AGREEMENT WE SIGNED, but I am certain that it’s the**
9 **exact similar to the fee agreement attached herein.**” [EX 68, ¶ 2 (emphasis in original).]

10 The attachment to this declaration was a Contingent Fee Agreement dated October 9, 2019,
11 which contained the 2016 boldfaced *Mahler* Surcharge Provision: “**Additionally, in PIP**
12 **(Personal Injury Protection) reimbursement cases, and where *Malher* or *Winters* fees**
13 **are applicable, Attorney earns additional appropriate and reasonable fees from the**
14 **first party carrier from the medical payment portion of the proceeds of the**
15 **settlement.**” [EX 68, p. 3 (emphasis in original).]

16 73. The Declaration of GT was prepared by Respondent, and stated: “**I HAVE LOST THE**
17 **COPY OF THE FEE AGREEMENT WE SIGNED, but I am certain that it’s the**
18 **exact similar to the fee agreement attached herein.**” [EX 85, ¶ 2 (emphasis in original).]

19 The attachment to this declaration was a Contingent Fee Agreement dated October 9, 2019,
20 which contained the 2016 boldfaced *Mahler* Surcharge Provision: “**Additionally, in PIP**
21 **(Personal Injury Protection) reimbursement cases, and where *Malher* or *Winters* fees**
22 **are applicable, Attorney earns additional appropriate and reasonable fees from the**
23 **first party carrier from the medical payment portion of the proceeds of the**
24

1 settlement.” [EX 85, p. 3 (emphasis in original).]

2 74. The Declaration of SR was prepared by Respondent, and stated: “**I HAVE LOST THE**
3 **COPY OF THE FEE AGREEMENT WE SIGNED, but I am certain that it’s the**
4 **exact similar to the fee agreement attached herein.**” [EX 115, ¶ 2 (emphasis in
5 original).] The attachment to this declaration was a Contingent Fee Agreement dated
6 October 9, 2019, which contained the 2016 boldfaced *Mahler* Surcharge Provision:
7 “Additionally, in PIP (Personal Injury Protection) reimbursement cases, and where *Malher*
8 or *Winters* fees are applicable, Attorney earns additional appropriate and reasonable fees
9 from the first party carrier from the medical payment portion of the proceeds of the
10 settlement.” [EX 115, p. 3 (emphasis in original).]

11 75. Subsequent to Respondent’s production of documents on March 22, 2021, ODC in its
12 Formal Complaint, dated October 4, 2022, asserted that Clients AW, GT, SR, AM and HS
13 did not have written fee agreements. [BF #3, ¶¶ 4 (Client AW), 35 (Client GT), 57 (Client
14 SR), 166 (Client AM), & 185 (Client HS). Additionally, ODC in its First Amended Formal
15 Complaint, dated January 23, 2022, ¶¶ 4, 35, 57, 166, & 185 [BF #22]; and the Second
16 Amended Formal Complaint, dated January 25, 2023, ¶¶ 4, 35, 57, 166 & 185 [BF #23],
17 continued to assert – consistent with Respondent’s claim that he could not locate the
18 original written fee agreements -- that Clients AW, GT, SR, AM & HS did not have written
19 fee agreements for their contingency fee matters.

20 76. On February 6, 2023, Respondent filed an Answer To Second Amended Formal
21 Complaint., in which Respondent refused to respond to Paragraphs 2-431, *i.e.*, Counts 1-5.
22 [BF #25, pp. 1-2.] Respondent’s objection was based on ODC’s obtaining stolen
23 information from Quichocho, and “All such evidence was obtained in violation of
24

Respondent's rights." [BF #25, ¶ 2.]

77. Respondent's arguments in support of the Objection stated in Paragraph 2 of his Answer, were materially identical to the arguments previously made to the Chief Hearing Officer, and rejected by the Chief Hearing Officer.

78. On February 16, 2023, ODC filed a Motion to Compel Amended Answer Complaint With ELC 10.5(b). [BF #29]

79. On March 10, 2023, Respondent filed his Response To ODC's Motion To Compel Answer, in which he cross-moved to exclude all evidence related to documents and information received by ODC from Quichocho. The arguments made by Respondent in support of the Response To ODC's Motion To Compel Amended Answer, Cross-Motion To Exclude Evidence, were materially identical to the arguments previously made to the Chief Hearing Officer, and rejected by the Chief Hearing Officer.

80. On April 3, 2023, the Hearing Officer granted ODC's Motion to Compel Amended Answer, and denied Respondent's Cross-Motion To Exclude Evidence. [BF #48] The Hearing Officer's Order included a finding that by refusing to specifically admit or deny each fact or claim asserted in Paragraphs 2-431 of the Second Amended Formal Complaint, Respondent failed to comply with ELC 10.5(b)(1) and Civil Rule 8(b).

81. On April 24, 2023, Respondent filed his Amended Answer To Paragraphs 2-431 of the Second Amended Complaint. [BF #51]

82. On February 7, 2023, ODC asked Respondent to produce the complete client files for 16 of the clients referenced in the Formal Complaint. [Declaration of Disciplinary Counsel, dated May 3, 2023, ¶ 9, BF #53.] On March 9, 2023, Respondent's counsel informed ODC that Respondent would wait until after the Hearing Officer's ruling on ODC's Motion to

1 Compel Amended Answer and related pleadings before considering whether to respond to
2 ODC's request. *Id.*, ¶ 10.

3 83. The day after the Order Granting ODC's Motion To Compel Amended Answer, And
4 Denying Respondent's Cross-Motion To Exclude Evidence [BF # 48], on April 4, 2023,
5 ODC reiterated its request that Respondent provide the complete client files for 16 of the
6 clients referenced in the Second Formal Complaint. Respondent resisted production,
7 claiming, "He believes he has already given you everything that would be relevant." [BF
8 #56, p. 2, line 18.] Respondent's counsel also claimed, "We just do not know what he could
9 have that would be relevant to anything alleged in the Second Amended Formal
10 Complaint." [BF #56, p. 3, ll. 2-4.]

11 84. On April 18, 2023, ODC also requested Respondent to produce correspondence and proof
12 of refunds that occurred after March 22, 2021. [BF #53, ¶ 14.]

13 85. On May 3, 2023, ODC filed a Motion To Allow Discovery Under ELC 10.11(c). seeking
14 an order allowing ODC to propound two requests for production: (1) to obtain
15 Respondent's client files for 16 matters; and (2) to obtain Respondent's communications
16 with the same 16 clients after March 22, 2021. [BF #52] As part of the motion, ODC set
17 forth evidence that Respondent failed to produce emails responsive to the Chief Hearing
18 Officer's prior order. [BF #52, p. 4, ll. 8-11, & BF # 53, ¶ 13.]

19 86. Respondent opposed issuance of the requests for production. [BF #55]. In his May 15,
20 2023 declaration submitted in opposition to ODC's Motion To Allow Discovery [EX 17],
21 Respondent stated:

- He had been living in Addis Ababa, Ethiopia, since late August 2022.²⁶
- “I closed my office in 2020 due to the pandemic and moved everything to my house. I had also significantly reduced my practice by then and had no support staff.”
- Respondent’s retention practice typically was to retain “only critical financial documents, such as fee agreements, final accountings, copies of bills and checks, and releases.”
- Respondent claimed he could not remember why he did not previously provide emails from his office’s existing email accounts. [EX 17, ¶¶ 7-8.]
- “I have looked at the files on my computer and I do not have anything that was requested by ODC during its investigation that was not already provided.”
- “I do not have any physical files for the five clients whose files are missing . . . Those clients are called AW, GT, RS, AM and HS in the formal complaint.”

87. On May 17, 2023, the Hearing Officer granted ODC’s Motion To Allow Discovery. [BF #63]

88. On July 14, 2023, in response to ODC’s Requests for Production of Documents and Tangible Things, Respondent responded to ODC’s formal discovery requests. [EX R561]

The documents included:

- Three banker’s boxes of physical client files, including physical files for AW, GT, SR, AM and HS.
- A copy of Client AW’s original signed fee agreement, dated February 4, 2012. It

²⁶ This was after he issued the July 7, 2022 refunds of the Mahler fees previously charged to Clients WA, AA, YH, MA, MeA, ME, KN, BG, YG & BA, discussed *infra* at ¶ ____.

1 did not include a *Mahler* Surcharge Provision, let alone the 2016 version. [EX
2 51, p. 2.]

- 3 • A copy of Client GT’s original signed fee agreement, dated September 28, 2012.

4 It did not include a *Mahler* Surcharge Provision, let alone the 2016 version. [EX
5 76, p. 2.]

- 6 • A copy of Client SR’s original signed fee agreement, dated October 23, 2012. It
7 did not include a *Mahler* Surcharge Provision, let alone the 2016 version. [EX
8 93, p. 2.]

- 9 • A copy of Client AM’s original signed fee agreement, dated October 27, 2015. It
10 did not include a *Mahler* Surcharge Provision. [EX 196]

- 11 • A copy of Client HS’s original signed fee agreement, dated October 7, 2015. It did
12 not include a *Mahler* Surcharge Provision. [EX 197]

- 13 • Documents – including emails and electronic files – which Respondent admitted
14 during the hearing were responsive pursuant to the Chief Hearing Officer’s order
15 of December 5, 2020, but not produced until July 2023. [See, e.g., TR 2444-
16 2453, & EXs 142, 208, 433, & 230 referenced therein.]

17 89. Respondent testified during the hearing that he found the files for AW, GT, and SR, in the
18 crawl space of his house’s “mother-in-law” space. Respondent claimed he had forgotten
19 that he had moved files to the crawl space.

20 90. During the hearing, Respondent testified that he closed his office and moved his files, a few
21 months before the pandemic. TR p. 2371/20-2372/1. This was contrary to the statement
22 made in his two prior declarations, which averred he closed his office and moved his files
23
24

1 during the pandemic.²⁷ The Hearing Officer finds that this change in testimony was an
2 intentional attempt by Respondent to pre-date his misplacing the files of AW, GT, and SR,
3 to a time prior to the ODC's Additional Request for Response to Grievance, dated February
4 13, 2020, so as to reduce his culpability for failing to obey the Chief Hearing Officer's
5 order of December 5, 2020.

6 91. Respondent claimed during the hearing that in the process of complying with the Requests
7 for Production, he had found AM and HS's files in a drawer in Ms. Quichocho's former
8 desk.

9 92. In the electronic records produced by Respondent on July 14, 2023, ODC found
10 Respondent's electronic client files were kept in Microsoft Word folders, with a folder
11 labeled with each corresponding client's name.

12 93. The folder for Client GT contained a document known as "CONTINGENCY – GINA
13 TOREY." According to the Microsoft Word "Properties" function, this document was
14 created by Respondent himself on September 28 2012,²⁸ and thereafter revised by him
15 personally on October 9, 2019. [EX 25]

16 94. The Microsoft Word folder for Client AW contained a document called "CONTINGENCY
17 – Aster." According to the Microsoft Word "Properties" function, this document was
18 created by Respondent himself on February 4, 2012, and thereafter last revised by him
19 personally on March 1, 2020. The folder for Client AW contained a document called
20

21 ²⁷ Governor Inslee on March 23, 2020, issued the first COVID-19 "stay-at-home" order, effective March
22 25, 2020. [https://governor.wa.gov/sites/default/files/proclamations/20-](https://governor.wa.gov/sites/default/files/proclamations/20-25%20Coronavirus%20Stay%20Safe-Stay%20Healthy%20(tmp)%20(002).pdf)
23 25%20Coronavirus%20Stay%20Safe-Stay%20Healthy%20(tmp)%20(002).pdf

24 ²⁸ Paralegal Quichocho was not employed by Respondent prior to June 2014, and she quit in January
25 2019. She therefore could not have created the documents tagged by the Microsoft Word software as
26 created in 2012, which thereafter were revised in October 2019.

1 “CONTINGENCY – Aster.” [EX 25]

2 95. The evidence shows that the October 9, 2019 revised electronic template for GT’s
3 contingency fee agreement, was used by Respondent to generate the October 9, 2019
4 revised contingency fee agreements for AW and SR. See EX 22, EX 23, & EX 24.

5 96. The Hearing Officer finds that Respondent knew no later than October 9, 2019, that he had
6 found on his computer system, unsigned electronic versions of GT’s and AW’s original fee
7 agreements, but did not produce them during ODC’s investigation. [EX 25]

8 97. Respondent offered no excuses and/or explanations for not fully complying with the Chief
9 Hearing Officer’s order of December 5, 2020, to produce copies of the electronic versions
10 of the original fee agreements of GT and AW. From the outset of this matter, Respondent
11 resisted production of his files, and claimed he could not find the files of AW, GT, SR, AM
12 and HS until well into May 2023.

13 98. According to the “Properties” data of EX 25, on October 9, 2019, Respondent modified the
14 September 28, 2012 fee agreement of GT. It appears from the face of the October 9, 2019
15 version of the fee agreement signed by GT [EX 85], that Respondent intentionally modified
16 the September 28, 2012 fee agreement of GT to insert the 2016 version of the *Mahler*
17 Surcharge Provision. Respondent intentionally used GT’s revised fee agreement as a
18 template to create the revised fee agreements signed by AW and SR on October 9, 2019.
19 Respondent intentionally inserted the 2016 *Mahler* Surcharge Provision and induced his
20 former clients AW, GT and SR to execute updated fee agreements, to create better factual –
21 but false -- evidence and induce what he thought would be favorable testimony from his
22 former clients.

23 99. Based on the electronic date stamp from the “Properties” data shown in EX 25, the Hearing
24

Officer finds that Respondent no later than October 9, 2019, was aware of the electronic unsigned copies of the contingent fee agreements of AW and GT, but failed to print and produce them despite the Chief Hearing Officer's order of December 5, 2020. Respondent's failure to print and produce these documents was intentional. Respondent's failure to print and produce these documents was for a selfish purpose – attempting to evade discovery and impede ODC's investigation. Respondent's intentional failure to produce the electronic unsigned copies of these contingent fee agreements in accordance with the Chief Hearing Officer's order was bad faith obstruction of the disciplinary proceeding.

100. Respondent intentionally wrote over GT's original fee agreement to insert the 2016 version of the *Mahler* Surcharge Provision – a version that did not exist at the time AW, GT and SR's files were opened. Respondent intentionally induced SR, GT and AW into signing the updated versions of the fee agreements, as well as each of them executing a declaration attesting to the document's being an accurate representation of her original fee agreement, for the purpose of creating falsified evidence in his favor for use in the disciplinary proceeding.

101. Respondent's creation of the false declarations of AW, GT, and SR – including the false revised contingency fee agreements with the 2016 version of the *Mahler* Surcharge Provision – was with intent to deceive ODC and potentially the Hearing Officer. Submission of the false documents caused serious injury or potentially serious injury to ODC, which relied upon the revised contingency fee agreements in preparing the Formal Complaint, First Amended Formal Complaint, and Second Amended Formal Complaint. Submission of the false documents to ODC caused a significant or potentially significant

adverse effect on the legal proceeding, i.e., the disciplinary proceeding. Respondent's conduct was prejudicial to the administration or justice.

102. Based on Respondent's Declaration of October 16, 2020, Respondent was actually aware that if the Chief Hearing Officer denied his ELC 5.6 Motion, he would be obligated to search his office emails. [EX 26, ¶ 13.] Respondent failed to search his office emails in response to the Chief Hearing Officer's order dated December 5, 2020.

103. The Hearing Officer expressly rejects Respondent's *mea culpa* offered in his May 15, 2023 declaration – that he could not remember why he did not provide the emails earlier – as nonsensical. Respondent's failure to search his office emails is consistent with his clear stated desire from the outset of ODC's investigation: he did not want to produce documents. The Hearing Officer finds that Respondent's failure to search his office emails until the time of the production on July 14, 2023, was intentional, and was bad faith obstruction of the disciplinary proceeding. Respondent's failure to search his office emails in response to the Chief Hearing Officer's order dated December 5, 2020, was for a selfish purpose – attempting to evade discovery and impede ODC's investigation. Respondent's conduct was prejudicial to the administration or justice.

104. The Hearing Officer finds that Respondent's failure to diligently search for documents in his care, custody and control which were responsive to the Chief Hearing Officer's order of December 5, 2020, was intentional. Respondent's failure to diligently search for documents in his care, custody and control which were responsive to the Chief Hearing Officer's order of December 5, 2020, was for a selfish purpose – attempting to evade discovery and impede ODC's investigation. Respondent's conduct was prejudicial to the administration or justice.

1 105. Respondent's testimony that he personally moved his files from his office during the
2 pandemic – after the Grievance was filed, and while the Additional Request for Response
3 to Grievance was pending from ODC – and did not notice that files of AW, GT and SR
4 sought by ODC were in his hands as he moved them, is not credible.

5 **E. The Client Files: Respondent's Charging Mahler Fees For Non-PIP Liens.**

6 106. In the case of AA, Respondent charged a Mahler fee to the portion of the settlement funds
7 allocable to an Optum lien. The Optum lien was pursuant to medical payments made under
8 Apple Health, and thus was not a PIP reimbursement item. Because the face of the Mahler
9 Surcharge Provision applied only to PIP liens, Respondent charging a Mahler fee to the
10 Optum lien was improper. Respondent should have known that he improperly charged a
11 Mahler fee to the Optum lien, and that this caused injury to AA at the time of the original
12 final accounting.

13 107. In the case of BA, which was a worker's compensation matter covered by the Washington
14 Department of Labor & Industries ("DLI"), Respondent failed to recognize that the
15 statutory DLI lien was not a PIP lien. Because the face of the Mahler Surcharge Provision
16 applied only to PIP liens, Respondent charging a Mahler fee to the DLI lien was improper.
17 Respondent should have known that he improperly charged a Mahler fee to the DLI lien,
18 and that this caused injury to BA.²⁹

19 **F. False Statements To Third Parties In The Cases of AW, SR, WA, HS, GH,**
20 **YH, MA, BG, YG, DA and MW(Count 2).**

21 ²⁹ In the Third Amended Formal Complaint, ODC treated the DLI order as limiting Respondent's
22 attorney fees to \$3,333.33 and \$497.93 in costs. [BF #125, ¶¶ 466-478.] However, this issue was not
23 addressed in ODC's Hearing Brief, and the expert testimony during the hearing did not point to any
24 statutory or case law that definitively treated a DLI order as superseding an attorney fee set by a private
contract. The simplest answer to address Respondent's taking a "Mahler fee" in this case, is to point out
that the DLI lien was not a PIP lien.

1 108. During the hearing, Respondent admitted that he – personally or through statements made
2 by Quichocho at his direction and/or ratification -- made false misrepresentations to first-
3 party PIP insurers and/or third-party medical providers in the cases of AW, SR, WA, HS,
4 GH, YH, YG, and BG. Respondent’s statements were knowingly false. Respondent’s
5 false and misleading statements were intentional conduct.

6 109. In the case of AW, GEICO Insurance (“GEICO”) had a \$8,004 PIP subrogation lien. In a
7 letter dated November 11, 2014, Quichocho at Respondent’s direction requested GEICO to
8 waive its subrogated lien, on the ground that AW only was awarded \$11,500 at arbitration.
9 [EX 55] This letter also falsely represented that Respondent had agreed to take a reduction
10 of fees and costs to help AW receive fair compensation. In a fax dated November 13,
11 2014, GEICO in response to the November 11, 2014 letter and confirming a conversation
12 with Quichocho on November 13, 2014, offered to reduce its lien to \$3,386.00.

13 110. The actual arbitration award as of October 13, 2014 was \$18,840.00 [EX 54]; on November
14 19, 2014, the arbitration award was amended to \$19,864.61, which included \$1,024.57 in
15 costs [EX 59]. The tortfeasor’s insurer in AW’s case, settled the claim for \$19,040.04, and
16 issued a check for this amount on November 20, 2014. In a letter dated November 25,
17 2014, Quichocho at Respondent’s direction represented to GEICO that the fees and costs to
18 litigate were in excess of \$9,000.00, and that the reduction to \$3,386.00 offered by GEICO
19 would “only cover *Mahler* fees with no compensation for Ms. Weldemichael . . .”. [EX
20 61] In response to the letter, GEICO agreed to reduce its subrogated lien to \$500.00. [EX
21 63]

22 111. In his original final accounting for AW, signed by both AW and Respondent on December
23 16, 2014, Respondent did not reduce his fees; rather, contrary to the letter of November 11,
24

2014, Respondent charged AW his full 40% base attorney fee (\$19,040.40 settlement x 0.40 = \$7,616.16). [EX 66] The final accounting also failed to state that GEICO was receiving a \$500.00 disbursement for its subrogated interest; rather, the original final accounting shows a \$4,129.11 charge for “Mahler or Winters’ fees and discount by GEICO. GEICO subrogation lien – reduced from \$8,004.00)”.

112. By failing to disclose in the original final accounting GEICO’s reduction of its lien from \$8,004.00 to \$500.00, Respondent intentionally obscured his taking a \$3,629.11 Mahler fee, and on the face of the final accounting appeared as if a \$4,129.11 payment was made to GEICO. Respondent’s disclosures intentionally failed to show that a \$3,629.11 Mahler fee was remitted to Respondent, and failed to state to the client the method by which the Mahler fee was calculated.

113. Respondent’s block billing the Mahler fee with the PIP subrogation lien was ambiguous on the face of the final accounting, as it did not explicitly disclose to AW that this was an additional fee was collected by Respondent.

114. AW testified at the hearing. She is a self-employed childcare provider. When asked to review the original final accounting and asked how much was paid to GEICO, looking at EX 66, she said “\$4,129.11.” She did not know the meaning of “Mahler.” When she signed the October 9, 2019 Contingent Fee Agreement attached to her declaration, Respondent did not explain either “Mahler” or “Winters” to her. At the October 9, 2019 meeting, Respondent refunded the \$3,629.11 Mahler fee to AW.

115. Client SR did not testify at the hearing. In her case, GEICO had a PIP subrogated interest of \$10,000.00. [EX 94] In attempting to convince GEICO to reduce its PIP interest to \$800.00, on March 23, 2015, Respondent directed and/or approved of Quichocho’s falsely

1 stating to GEICO that the tortfeasor's settlement offer was only \$11,300. [EX 100; EX
2 101.] Respondent admitted during the hearing that this statement was untrue. The
3 settlement offer at that time was \$18,139. [EX 97]. In April 2015, SR's case settled for
4 \$18,639. After some additional negotiations, Quichocho convinced GEICO to reduce its
5 PIP interest to \$1,200. [EX 108]

6 116. In his original final accounting for SR, signed by both SR and Respondent on April 20,
7 2015, Respondent charged SR \$6,213.00 in attorney fees (33.3% of \$18,639), and \$569.34
8 in costs. [EX 111] Even though the PIP insurer had reduced its subrogated interest from
9 \$10,000 to \$1,200, Respondent charged SR his full Mahler fee, calculated at \$3,662.46.
10 [EX 110 & EX 111.]. This final accounting described a \$4,862.46 charge as "Mahler or
11 Winters' fees (GEICO subrogation reduced from \$10,000.00)".

12 117. By failing to disclose in the original final accounting GEICO's reduction of its lien from
13 \$10,000.00 to \$1,200.00, Respondent intentionally obscured his taking a \$3,662.46 Mahler
14 fee, and on the face of the final accounting appeared as if a \$4,862.46 payment was made to
15 GEICO. Respondent's disclosures intentionally failed to show that a \$3,662.46 Mahler fee
16 was remitted to Respondent, and failed to state to the client the method by which the
17 Mahler fee was calculated.

18 118. Respondent's block billing the Mahler fee with the PIP subrogation lien was ambiguous on
19 the face of the final accounting, as it did not explicitly disclose to SR that this was an
20 additional fee was collected by Respondent.

21 119. Respondent refunded \$3,662.46 to SR on October 9, 2019. [EX 115, p. 000005.]

22 120. Client WA testified at the hearing. WA knew Respondent from their time in law school,
23 and considered them to be friends. WA was admitted to the practice of law in the State of
24

1 Washington in 2007, and practiced in Washington during 2008-2019, thereafter moving to
2 Maryland. While in Washington as a solo practitioner, his work was mostly in criminal
3 law, and occasionally family law. In Maryland, he practices immigration law for another
4 lawyer. WA did not have much experience with personal injury law, having begun
5 representation on one such case which he transferred to another attorney.

6 121. WA was injured in a motor vehicle accident on January 6, 2016. WA hired Respondent,
7 because Respondent was willing to reduce his fee to 27% if settled without the need of
8 filing a lawsuit or trial, 33% of settlement or judgment if a lawsuit is filed. WA did not
9 notice that the fee agreement contained a further provision that the fee would be 40%
10 “following the trial and any appeal”. [EX 127] WA testified that Respondent did not
11 explain the Mahler/Winter language in the fee agreement, and that WA did not know what
12 it meant. WA had no understanding of *Mahler* prior to being informed of the present
13 disciplinary matter. WA testified that had he known Respondent would be charging a
14 Mahler fee out of his portion of the settlement proceeds, he would not have signed the fee
15 agreement, as WA was very concerned with his financial needs, aware of his child support
16 lien, and thus was very sensitive of the fee which would be charged to him.

17 122. GEICO paid \$9,555.20 in PIP benefits on WA’s behalf. [EX 128] WA was awarded
18 \$19,144.69 at arbitration. [EX 130] On February 8, 2018, WA’s claim against the
19 tortfeasor was settled for \$23,500 in lieu of filing for trial de novo. [EX 131]

20 123. In addition to the \$9,555.20 PIP lien, WA had outstanding bills from Cornerstone
21 Chiropractic totaling \$3,724.55. There also was a \$5,853.05 child support lien against
22 WA’s settlement funds, in the amount of \$5,853.05. The tortfeasor’s insurer paid the child
23 support lien out of the settlement funds, and remitted the remaining \$17,646.95 to
24

Respondent in trust for WA.

124. On April 26, 2018, in a letter to GEICO, Respondent wrote to GEICO, requesting a waiver of its subrogated interest. Respondent thought this letter was so good, he told Quichocho to save it for later use. [EX 141] This letter contained the following false statements:

- “The arbitration award came to less than **\$19,000.00.**” [EX 142, emphasis in original.] This statement was false because it omitted mention that the case had settled for \$23,500.
- “We spent in costs alone over **\$5,680.00.**” [EX 142, emphasis in original.] The original final accounting shows the actual amount was \$1,401.09. [EX 149]
- “[O]ur client has a child support lien . . . from two States totaling over \$27,455.00. . . . The Staes agree to take **\$7,000.00** each for now and continue to pursue him for the remaining amount.” [EX 142, emphasis in original.]. When EX 142 was shown to WA during the hearing, he called the letter “ridiculous” and “embarrassing” by this letter, as there was no second child support lien from another state, and WA was concerned that his attorney falsely misrepresented him to his insurance carrier. WA said he was not shown the letter during Respondent’s representation.
- “Cornerstone Chiropractic, over treat, over billed, and has an outstanding bill of over **\$6,700.00!**” [EX 142, emphasis in original.] This statement was false because the actual amount was \$3,724.55.

125. In reliance of the April 26, 2018 letter, GEICO waived its PIP reimbursement claim. [EX 144, p. 000002.]. Respondent texted WA a copy of GEICO’s PIP waiver. [EX 151, p. 000003.]. WA’s original final accounting set forth a specific line item that the GEICO

1 subrogation lien was waived. [EX 149]

2 126. When he signed off on the final accounting on April 30, 2018, while he felt the final
3 accounting [EX 149] was not a detailed breakdown, he did not question Respondent's
4 taking a 40% fee at the time. WA testified that he was unhappy with the low financial
5 result of the case for him, was unhappy with the process, and wanted to move on. He did
6 not question the \$2,208.16 debited from the settlement funds as "Mahler fees (GEICO's
7 proportionate share of fees and costs – 50% waived from \$4,417.70)". Respondent's
8 disclosures on the final accounting failed to state to the client the method by which the
9 Mahler fee was calculated.

10 127. WA's original final accounting did disclose that the GEICO subrogation lien was waived.
11 However, the line item for the "Mahler fees" still was ambiguous on its face, as it referred
12 to GEICO and did not specify that Respondent was the recipient of the \$2,208.85 line item.
13 [EX 149]

14 128. After becoming aware of the disciplinary proceeding and after reviewing *Mahler* himself,
15 WA found it upsetting to think the Mahler fee should have been paid to him as the client.

16 129. On July 7, 2022, Respondent texted WA, asking for a current address so that Respondent
17 could refund the Mahler fee, and refund a portion of the base attorney fee. [EX 151, p.
18 000002.] Respondent refunded to WA a \$2,208.16 Mahler fee,³⁰ and reduced the base
19 attorney fee from \$9,400 [40%] to \$7,755.00 (33.3%), resulting in an additional refund of
20 \$1645, for a total refund to WA of \$3,853.16. [*Compare* EX 150, *with* EX 149.]. WA
21 testified that Respondent's conduct was upsetting, as the additional money earlier would

22
23 ³⁰ It should be noted that the \$2,208.16 Mahler fee from Respondent's point of view at the time of the
24 original final accounting, EX 149, was a 50% reduction of the Mahler fee he typically would have
charged.

1 have made a tremendous difference at the time.

2 130. Client HS testified at the hearing. HS had an associate's degree in nursing, and was a
3 registered nurse. HS and his wife, AM, were injured in an automobile accident on October
4 4, 2015. At the time the fee agreement was signed, HS said Respondent explained it to
5 him, but during the hearing said he did not know the meaning of "Mahler" either at the
6 time of the fee agreement's signing, or as of the day of his testimony. When shown the
7 original final accounting, EX 209, he could not identify who received the \$4,138.66 debited
8 from the \$50,000.00 in settlement funds as "American Family (Mahler fees; medical bills
9 \$14,788.45)". [EX 209]

10 131. The final accounting for HS did not disclose in a line item that American Family had
11 waived its subrogated lien. The final accounting for HS did not specifically disclose that
12 the \$4,138.66 was paid to Respondent. Respondent intentionally obscured his taking a
13 \$4,138.66 Mahler fee, and on the face of the final accounting appeared as if a \$4,138.66
14 payment was made to American Family. Respondent's disclosures on the final accounting
15 failed to state to the client the method by which the Mahler fee was calculated.

16 132. Respondent's block billing the Mahler fee with the waived PIP subrogation lien was
17 ambiguous on the face of the final accounting, as it did not explicitly disclose to HS that
18 this was an additional fee was collected by Respondent.

19 133. In the case of AM, wife of HS, American Family also waived its subrogated lien. [EX 207]
20 The final accounting for AM did not disclose in a line item that American Family had
21 waived its subrogated lien. [EX 210] The final accounting for AM did not specifically
22 disclose that \$1,400.45 identified as "American Family (Mahler fees medical bills
23 **\$5,619.00)**" was paid to Respondent. [EX 210, emphasis in original.] Respondent
24

1 intentionally obscured his taking a \$1,400.45 Mahler fee, and on the face of the final
2 accounting appeared as if a \$1,400.45 payment was made to American Family.
3 Respondent's disclosures on the final accounting failed to state to the client the method by
4 which the Mahler fee was calculated.

5 134. Respondent's block billing the Mahler fee with the waived PIP subrogation lien was
6 ambiguous on the face of the final accounting, as it did not explicitly disclose to AM that
7 this was an additional fee was collected by Respondent.

8 135. Seattle Spine And Sports Medicine ("Seattle Spine") had a medical lien of approximately
9 \$2,500.00 for services rendered to HS. On February 16, 2019, Respondent sent Seattle
10 Spine a fax, requesting a withdrawal of their lien. The letter contained the following
11 intentional misrepresentations, which Respondent admitted during the hearing were untrue:

- 12 • "We are withdrawing from the case because the case went south on us."
- 13 • "Haileyesus and his family are forced to dismiss the lawsuit against USAA
14 insured."
- 15 • "[W]e will be withdrawing from the case and needless to say we will be forced to
16 write off our high litigation costs as well."
- 17 • "Haileyesus and his witnesses just did not do well in their deposition to survive a
18 liability issue . . .".

19 [EX 208]

20 136. The record presented at the hearing lacks evidence whether Seattle Spine waived its lien.
21 The original final accounting states that HS is responsible for any outstanding liens,
22 including Seattle Spine. [EX 208]

23 137. Client GH was a friend of Quichocho. GH did not testify at the hearing. Respondent never
24

1 met with or spoke with GH, but Respondent did sign the fee agreement. [EX 225].
2 Quichocho accidentally selected the older fee agreement form that did not include a *Mahler*
3 Surcharge Provision. Respondent did not notice the *Mahler* Surcharge Provision was
4 missing from the fee agreement.

5 138. On December 1, 2016, GH's case with the tortfeasor settled for \$19,500. [EX 228]
6 Respondent issued a final accounting for the \$19,500, which both GH and Respondent
7 signed on December 23, 2016, in which \$9,470.78 was held in trust for Ameriprise's PIP
8 lien. [EX 229]

9 139. Respondent approved of Quichocho's representation to Ameriprise in an email dated
10 December 8, 2016, "We have settled Gary's claim for \$11,200.00." [EX 230] Respondent
11 admitted during the hearing that this was not true.

12 140. Respondent also approved of the false statement in the December 8, 2016 email, "We will
13 be reducing our fees and costs to help Mr. Holley receive a fair compensation."
14 Respondent admitted during the hearing that this was not true. These false statements were
15 intentional, in an attempt to convince Ameriprise to reduce its PIP subrogated interest to
16 \$1,100.00.

17 141. Following the December 8, 2016 email, Ameriprise declined to reduce the PIP lien to
18 \$1,200.00, but indicated it would reduce its \$9,470.78 subrogation interest only "according
19 to Mahler" to \$6,314.17. [EX 232] Respondent responded in an email dated December 21,
20 2016, claiming that Ameriprise's position would prevent settlement, "You are not only
21 making it impossible for us to settle, you are jeopardizing the entire case." [EX 233]
22 Respondent at the hearing admitted that this statement was not true. Indeed, the case
23 already had settled for \$19,500.00.

1 142.Despite the misrepresentations made by Respondent personally or through Quichocho,
2 Ameriprise knew that the settlement was for \$19,500.00. [EX 239; EX 236, p. 000001.]
3 Respondent was surprised that Ameriprise had discovered the true settlement amount, as
4 Respondent expected to be the sole source of information to his clients’ PIP insurers about
5 his clients’ settlement negotiations. GH directed Respondent to have Ameriprise paid in
6 full, as he was concerned that he would be subject to collections. [EX 238, p. 000001.].
7 Ameriprise set forth its calculations on its expectation of its net PIP reimbursement after
8 *Mahler* is applied. [EX 243, p. 000001.]

9 143.On March 3, 2017, GH signed a supplemental final accounting. [EX 246] This
10 supplemental final accounting shows a \$6,052.94 payment as “PIP subrogation
11 (Ameriprise).” EX 246 also shows has a debit of \$1,708.92 as “Mahler fees from
12 \$3,417.84 – attorney agrees to divide equally with client”. Respondent split the Mahler fee
13 with GH in response to GH’s not being happy. Respondent did so to “get rid of him.” [EX
14 245]. Respondent’s disclosures on the final accounting failed to state to the client the
15 method by which the Mahler fee was calculated.

16 144.On January 19, 2021, Respondent refunded the \$1,708.92 Mahler fee to GH. [EX 247]³¹

17 145.Client YH did not testify at the hearing. YH was injured in a motor vehicle accident on
18 October 19, 2014. Amica had a PIP lien for \$12,000. [EX 259] Ms. Quichocho at
19 Respondent’s direction, requested a full waiver of subrogation. [EX 257; EX 258.] In
20 support of the request for waiver of subrogation, Ms. Quichocho stated, “We will also
21 reduce our fees and costs to help her.” [EX 257; *see also* EX 261.] Respondent admitted

22 ³¹ The actual check bears the date, “January 19, 2020.” Given the context – that Respondent issued the
23 refund after the Grievance was filed and his subsequent discovery that GH’s fee agreement did not
24 contain the *Mahler* Surcharge Provision, the “2020” was a scrivener’s error common to the new year.

1 that this statement was untrue. Further, the record shows that Respondent told Ms.
2 Quichocho, "You should have exaggerated our costs." [EX 260]. On August 13, 2018,
3 Respondent offered Amica a \$500 check to settle the subrogation claim. [EX 265]
4 However, on September 21, 2019, Amica agreed to waive its PIP subrogation.³² [EX 269]
5 146. On September 4, 2018, YH signed a final accounting. [EX 268] This final accounting
6 shows a \$4,774.29 payment for "Mahler Fees (Amica's proportionate share of fees and
7 costs)." Respondent's disclosures on the final accounting failed to state to YH the method
8 by which the Mahler fee was calculated, was inherently ambiguous, as it appeared on its
9 face to be a payment to Amica, and failed to explicitly identify Respondent as the recipient
10 of the "Mahler fees."

11 147. Client MA did not testify at the hearing. MA's December 22, 2015 contingent fee
12 agreement with Respondent contained the 2015 version of the *Mahler* Surcharge Provision.
13 After MA filed for Chapter 7 bankruptcy, MA's contingent fee agreement was given to the
14 US Trustee, Edmund J. Wood. [EX 281, EX 282.]. Respondent thereafter entered into a
15 fee agreement with the Trustee, dated September 15, 2016, an agreement which did not
16 include a *Mahler* Surcharge Provision. [EX 283] However, on April 19, 2018, the Trustee
17 decided to close the bankruptcy case. [EX 292]

18 148. Respondent settled MA's case for \$37,500. However, Quichocho in a letter to State Farm,
19 which had a \$7,905 subrogation lien, asked for a waiver of subrogation and represented that
20 the settlement was for \$25,000. Respondent admitted during the hearing that this statement
21 was untrue. State Farm thereafter agreed to reduce its lien to \$4,000.

22 149. The final accounting for MA included a \$4,000 line item that disclosed "State Farm

23 ³² It is unclear from the record whether Amica cashed the \$500 check; if not, Respondent still might owe
24 \$500 to YH.

1 subrogation lien (less Mahler Fees).” [EX 299]. The final accounting also included a line
2 item of \$2,785.51 for “Mahler fees (State Farm’s proportionate share of fees and costs).
3 Respondent’s disclosures on the final accounting failed to state to MA the method by
4 which the Mahler fee was calculated, was inherently ambiguous, as it appeared on its face
5 to be a payment to State Farm, and failed to explicitly identify Respondent as the recipient
6 of the “Mahler fees.”

7 150. Client BG did not testify at the hearing. BG was injured in a motor vehicle accident on
8 June 17, 2013. Her minor son was a passenger in the vehicle. Her husband, Daniel
9 Gadissa, was a frequent colleague of Respondent – Mr. Gadissa was an immigration
10 specialist at the Refugee Settlement Office, Archdiocese of Olympia, who during 2008-
11 2022, consulted with Respondent for advice, referred pro bono cases to Respondent, and
12 testified during the hearing on Respondent’s behalf. [See TR pp. 2330/1 – 2333/25.]. Both
13 BG and Mr. Gadissa, and their minor child, are listed as plaintiffs in the Complaint for
14 Damages filed by Respondent. [EX 385] At arbitration, in an award dated February 17,
15 2017, BG and Mr. Gadissa were awarded a total of \$38,437.58. [EX 386, EX 387.] On
16 June 21, 2017, BG and Mr. Gadissa agreed to settle for \$25,500, which avoided a trial de
17 novo. [EX 390, EX 391.]

18 151. Ameriprise had a PIP lien for \$8,932.00. [EX 393] With Respondent’s approval and
19 knowledge, Quichocho in an email dated September 28, 2017, falsely stated to Ameriprise
20 that the case had settled for only \$17,500. Respondent was a “cc” on this email.
21 Respondent actively gave input to Quichocho during the negotiations with Ameriprise.
22 [See EX 396.] Respondent personally sent Ameriprise an email dated October 16, 2017, in
23 part justifying the waiver request by falsely stating, “We have cut our fees more than 75%
24

1 just to get client agree to sign the release, so we can move on!” [EX 398] In response,
2 Ameriprise agreed to reduce its PIP lien for \$1000.00. [EX 399]

3 152. Consistent with her testimony that when she prepared final accountings, they were
4 presented to Respondent for his review and approval, emails show that Respondent
5 approved of the draft final accounting for BG’s case. [EX 400, EX 401, EX 403.]

6 153. The original final accounting for BG’s case separately disclosed line items for the PIP
7 subrogation lien and the Mahler fee. BG’s original final accounting listed a \$1,000.00 debit
8 from the total settlement, for \$1,000.00, identified as “Ameriprise – reduced from
9 subrogation lien \$8,932.00”. BG’s original final accounting also described a \$4,220.45
10 debit as “Mahler fees – (Ameriprise subrogation lien \$3,932 – proportionate share of fees
11 and costs \$4,220.45)”. Respondent also reduced his base attorney fee from 40% to 33 %.
12 [EX 406]. This was because BG questioned why the first draft of the final accounting
13 resulted in recovery to her of only \$8,000. [*Compare* EX 400, p. 000002, with EX 402, EX
14 403, p. 000002, & EX 406, p. 000002. Respondent’s disclosures on the final accounting
15 failed to state to the client the method by which the Mahler fee was calculated, and was
16 ambiguous on its face by its failure to explicitly identify Respondent as the recipient of the
17 “Maher fee.”

18 154. Client YG testified at the hearing. YG is a truck driver, who knew Respondent from the
19 Ethiopian community in Seattle. YG was injured by two tortfeasors: Kum C. Maun; and
20 Gary E. Kummert, who was driving a work truck in the course of his employment. [EX
21 416] YG testified that he understood the fee agreement provided for 33.3% if settled
22 before court, 40% if the case went to court, and that Respondent provided this explanation
23 in Amharic. YG indicated that he can read English well enough to understand the fee
24

1 agreement [EX 414], but did not understand then or at the time of the hearing, the meaning
2 of “Mahler,” and could not otherwise recall what Respondent explained to him when the
3 fee agreement was executed in 2015.

4 155. Dr. Peter Britton, DC, treated YG. Dr. Britton filed a lien against tortfeasor Maun. [EX
5 439, p. 2.] Dr. Britton’s office was unaware of the other tortfeasor, so his lien did not name
6 Kummert or Kummert’s employer. Maun’s insurer – State Farm -- settled YG’s claim
7 against tortfeasor Maun for \$16,227. The other tortfeasor’s insurer – Great West Casualty -
8 - settled YG’s claim for \$35,000. Respondent represented to Dr. Britton in writing that the
9 case settled for \$16,227, but did not inform Dr. Britton of the additional \$35,000 from the
10 other tortfeasor’s insurer.

11 156. Respondent – who personally handled YG’s claim after Quichocho’s departure³³ -- was
12 unduly aggressive with Dr. Britton during negotiations over Dr. Britton’s lien, accusing Dr.
13 Britton of overtreating and indulging in *ad hominen* personal attacks, threatening Dr.
14 Britton with professional discipline. Dr. Britton acknowledged that his bookkeeper had
15 mistakenly not advised Dr. Britton that about \$7500 of his office’s bills had been paid
16 under YG’s PIP coverage, with a remaining \$14,278.42 balance. [EX 432, p. 000018, text
17 message dated May 22, 2019, 2:00 p.m.] On September 11, 2019, in the belief that YG’s
18 claim had only settled for \$16,227, Dr. Britton signed off on the Notice of Satisfaction to
19 release his lien. [EX 441] Dr. Britton also expressed during the hearing, his personal
20 sympathy for YG’s situation. Dr. Britton testified that had he known YG’s case had settled
21 for a total of \$51,227, he would not have released his lien.

22 ³³ The emails associated with YG’s case, reflect that Respondent’s being out of the country during this
23 time was difficult for Quichocho at the time she walked off the job. See EX 423, email dated January
24 10, 2019, 1:58:43 p.m.

1 157. YG's PIP insurer, Great West Casualty Co. ("Great West"), had a PIP lien was for
2 \$10,500.00. [EX 415]. On June 7, 2019, Respondent sent an email to ask Great West for a
3 waiver of its subrogation interest. [EX 433] In doing so, Respondent made what he
4 admitted during the hearing were the following untrue statements:

5 • [T]his case was a very difficult case. Liability was 40% and we were not able to
6 advance with our lawsuit for many reasons. First, one of the defendants we sued
7 was simply not involved other than just imply no involved . . . That case was not
8 going anywhere. Therefore, after summary judgment, we dismissed the case.

9 • We only recovered \$16,227.00.

10 • Yilma's medical bills alone are over \$23,000.00; our cost is over \$7,500.00 and
11 there are many unpaid bills.

12 158. Instead, the costs for YG's case were \$2,945.22. [EX 434, EX 435.] The \$23,000.00
13 figure for medical bills, did not take into account Dr. Britton's pending write-off, but the
14 statement as to the medical bills was not on its face untrue at the time, as Respondent still
15 was conducting arguments with Dr. Britton via text at that time, *see* EX 432, p. 000022.

16 159. In response to Respondent's email of June 7, 2019, Great West agreed to waive its PIP
17 subrogation lien. [EX 433]

18 160. In the original final accountings for YG's case, Respondent did not state that Great West
19 had waived its PIP subrogation lien. [EX 434, EX 435.] Instead, the original final
20 accountings list a payment of \$4,320.00 as "Great West PIP Mahler Payments – **Reduced**
21 **from \$10,800.00**". (Emphasis in original.) By personally not disclosing the PIP waiver in
22 this manner, Respondent obscured that he was being paid an additional attorney fee of
23 \$4,320.00. Respondent's original final accountings did not disclose to YG how the Mahler
24

1 fee was calculated.

2 161. Respondent's block billing the Mahler fee with the PIP subrogation lien was ambiguous on
3 the face of the final accounting, as it did not explicitly disclose to YG that this was an
4 additional fee was collected by Respondent.

5 162. In the case of DA, Respondent settled DA's case for \$15,000, but told chiropractor Joseph
6 "Girma" C. Ayele, DC, in writing that the case had settled for \$9,356 "or so." Respondent
7 testified that Dr. Ayele as an Ethiopian would understand from their mutual cultural
8 context that the "or so" was an invitation to negotiate and was not a specific representation
9 of the actual settlement amount. Because Dr. Ayele did not testify during the hearing, and
10 the "or so" was qualitatively different from Respondent's admitted misrepresentations to
11 other insurers and providers, the meaning of Respondent's statement to Dr. Ayele was
12 vaguer and subject to debate. Therefore, ODC's proof was insufficient to show that
13 Respondent's statement to Dr. Ayele was knowingly false.

14 163. In the case of MW, PIP was not involved. Grievant Lisa Fanning, a licensed massage
15 therapist, charged \$999.00 for services during November 12, 2016 – January 6, 2017. [EX
16 480]. Ms. Fanning kept in touch with Respondent about her outstanding bills, expecting
17 payment upon settlement of MW's personal injury claim. [EX 481, EX 484, EX 485.]

18 164. On March 26, 2019, Respondent settled MW's case for \$9,000. [EX 488] Later that same
19 day, Respondent personally sent an email to Ms. Fanning, claiming that he was "trying to
20 settle the case," and that, "[T]hey are offering \$2,312.44 as total settlement, that includes
21 neighborhood clinic lien of \$774.67 and our fees and costs? . . . What do you say!" [EX
22 490]

23 165. During the hearing, Respondent admitted that his statement to Ms. Fanning that the offer
24

1 was \$2,312.44, rather than the \$9,000.00 already settled for, was not true.

2 166. On March 27, 2019, Ms. Fanning declined to reduce her bill. Respondent's "negotiations"
3 towards Ms. Fanning became increasingly abusive, calling Ms. Fanning "one incredibly
4 unreasonable, vicious and quiet [sic] honestly insane person!!" Respondent also threatened
5 to have Ms. Fanning investigated. [EX 493]

6 167. On or about March 29, 2019, Respondent disbursed MW's settlement funds. [EX 491] In
7 doing so, Respondent held \$1,000 in trust, intending to negotiate with Ms. Fanning.

8 168. After April 2, 2019, there were no further communications between Respondent and Ms.
9 Fanning, until Ms. Fanning in early December 2019, again asked for payment of the
10 \$999.00. The \$999.00 was paid to Ms. Fanning on December 16, 2019.

11 169. During the hearing, Respondent's explanation for the 8-month delay in paying Ms.
12 Fanning, was that he thought negotiations were ongoing.

13 170. The Hearing Officer finds that Respondent failed to promptly pay Ms. Fanning the \$999.00
14 she was entitled to receive.

15 **G. Respondent's Accord and Satisfaction Tactic in MeA's Case (Count 5).**

16 171. Client MeA entered into a Contingent Fee Agreement dated November 29, 2016, which
17 contained the Boldfaced Mahler surcharge language. [EX 309]. GEICO had paid \$7,133 in
18 PIP benefits on MeA's behalf. [EX 310] During negotiations to convince GEICO to
19 reduce its PIP lien, in a letter dated June 20, 2018, Respondent's paralegal Quichocho
20 stated: "We have agreed to take a reduction of our fees and costs to help Menbere receive a
21 fair compensation." [EX 313] Respondent admitted during his testimony that he had
22 reviewed this letter before it went out. Respondent admitted during his testimony that he
23 had not agreed to reduce his fees and costs, and that this statement to GEICO "was a lie."
24

1 172. GEICO agreed in writing that it would reduce its PIP lien to net \$3800. [EX 315] Notably,
2 GEICO stated its “expected recovery with the standard Mahler reduction is \$4,583.36.” *Id.*
3 Respondent continued to press for a full waiver of the PIP lien. [EXs 314, 321, 323, &
4 326.]

5 173. Respondent then directed Quichocho to send GEICO a \$250 check with a letter stating that
6 cashing the check would be a release of the subrogation interest. [EX 324] Quichocho’s
7 letter of July 12, 2018 stated:

8 Enclosed please find out trust check number 1360 in the amount of \$250.00 representing
9 full and final payment of your subrogation interest. Upon cashing of this check, you are
10 releasing all your subrogated interest in this claim.

11 174. GEICO cashed the \$250.00 check, but continued to claim the remainder. [EX 329].
12 Respondent directed that GEICO be told “we will not pay a dime more!” [EX 330].
13 Respondent directed that the settlement funds be disbursed over GEICO’s objections. [EXs
14 331, 332, 333, & 334.]

15 175. The Final Accounting for MeA, included a line item debit of \$250.00 for “GEICO
16 subrogation lien,” which further noted GEICO’s claim of a balance owing. The final
17 accounting also stated a line item of \$2,555.95 for “Mahler fees – (Geico subrogation lien
18 proportionate share of fees and costs)”. Respondent’s disclosures on the final accounting
19 failed to state to MeA the method by which the Mahler fee was calculated.

20 **H. Testimony of Remaining Clients: GT, AA, ME (and KN).**

21 176. Client GT testified at the hearing. At the time of her April 8, 2012 accident, she had just
22 completed a degree as an aesthetician, and at the time of the hearing was working as a
23 medical assistant. The original final accounting for GT was signed by her on September
24

1 26, 2014, and signed by Respondent on September 29, 2014. [EX 82] This Final
2 Accounting reflects a Total Settlement of \$24,000, from which \$8,000 was for attorney
3 fees (33.3%), and \$4,478 was debited for “Mahler or Winters’ fees and discount by State
4 Farm. (State Farm subrogation lien – reduced from \$10,000.00)”. During her testimony,
5 when shown EX 82, she thought the \$4,478 was going to the insurance company. She
6 testified that had she known Respondent was collecting a total of \$11,478 (\$8,000
7 representing his 33.3% fee, plus another \$3,478 fee to Respondent, she would not have
8 willingly paid that to Respondent.

9 177. By failing to disclose in the original final accounting State Farm’s reduction of its PIP lien
10 from \$1,000.00, Respondent intentionally obscured his taking a \$3,478.00 Mahler fee, and
11 on the face of the final accounting appeared as if a \$4,478.00 payment was made to State
12 Farm. Respondent’s disclosures failed to show that a \$3,478.00 Mahler fee was remitted to
13 Respondent, and failed to state to the client the method by which the Mahler fee was
14 calculated.

15 178. Respondent’s practice of merging his Mahler fee with the subrogation lien paid to the PIP
16 insurer, was a form of “block billing.” Block billing the Mahler fee with the PIP
17 subrogation lien was ambiguous on the face of the final accounting, as it did not explicitly
18 disclose to the client the specific additional fee collected by Respondent. As shown by the
19 testimony of AW and GT, block billing the Mahler fee with the PIP subrogation lien also
20 was ambiguous for being interpreted by the client as a total payment paid to the PIP
21 insurer.

22 179. On October 8, 2019, Respondent called GT about whether she could locate her original
23 Contingent Fee Agreement. During this phone call, Respondent indicated that Ms.
24

1 Quichocho had erred in the accounting. [EX 8, p. 000005.] Respondent arranged that he
2 would drive to Sequim to meet with her, saying he would “bring a similar [copy] from your
3 electronic file³⁴ along with the check and amended final account.”

4 180. During the meeting with Respondent on October 9, 2019, Respondent falsely told GT that
5 Ms. Quichocho had siphoned money from clients. Respondent induced GT to sign the
6 Declaration, sign a Contingent Fee Agreement which contained the *Mahler* Surcharge
7 Provision, and sign an Amended Final Accounting. GT did not recall Respondent’s
8 explaining the *Mahler* Surcharge Provision, and did not recall his explaining “Mahler” or
9 “Winters” when she signed the October 9, 2019 Contingent Fee Agreement attached to her
10 declaration. The Amended Final Accounting expressly set forth a debit of \$1000 for the
11 GEICO subrogation lien. Respondent refunded \$3,478.00 to GT.

12 181. Client AA testified at the hearing. While her first language is Amharic, she was
13 comfortable testifying in English. Client AA at the time of her motor vehicle accident, was
14 employed with Sears. She testified that from the fee agreement, she was aware that there
15 would be an additional attorney fee to Respondent, and that he did explain it to her in both
16 English and Amharic. While she was temperamental during the time of Respondent’s
17 representation of her, she expressed appreciation for his work, gratitude for his office’s
18 assistance in helping her obtain Apple Health so that she could receive treatment and
19 recover, and attributed to her being difficult at that time to the brain injury she suffered
20 from the accident.

21 182. Client ME testified at the hearing during Respondent’s case in chief, from his home in
22 Texas. ME and KN are husband and wife, who were injured in a motor vehicle accident on

23 ³⁴This October 9, 2019 text from Respondent, is further proof that Respondent was fully aware of his
24 clients’ electronic files.

1 August 27, 2016. ME stated that KN did not wish to testify, and suggested that he was
2 speaking on her behalf. [TR, p. 1696, ll. 17-24.]. ME stated that at the time the fee
3 agreement with Respondent was signed, ME understood that there would be a separate fee
4 to Respondent in addition to the 33 percent attorney fee. ME stated that the additional
5 \$3,424.33 Mahler fee paid in addition to the \$13,333.33 paid (33% of \$40,000.00
6 settlement) for KN's claim, was "okay" with him, as he agreed to it.

7 183. In total, out of the 16 client matters which involved Mahler fees, only 7 testified: AW, GT,
8 AA, WA, HS (theoretically also speaking for his wife), ME, and YG. While the sample
9 size only reflects half of the clients impacted by Mahler fees, the Hearing Officer finds the
10 testimony sufficient to illustrate the ambiguities of the *Mahler* Surcharge Provision, the
11 lack of any information at the time of the fee agreement's execution that the Mahler fees
12 would range on the order of 8% - 20%, and the lack of any disclosure of the methodology
13 of how Mahler fees were computed at the time of the final accountings.

14 **I. Findings re: Files In Crawl Space.**

15 184. During his testimony, Respondent claimed that he had forgotten that there were client files
16 stored in the crawl space beneath his home's mother-in-law apartment. The Hearing
17 Officer finds that Respondent's testimony as to his forgetting about files being stored in a
18 crawl space – the least accessible part of his home -- is not credible. This is not credible as
19 it is extremely strange that on one hand, Respondent claimed in EX R560 that he could find
20 other files for the same time period, but not the ones sought. It is not credible that the exact
21 files for AW, GT and SR were found in the same crawl space location.

22 185. Moreover, Respondent offered somewhat contradictory testimony about when he moved
23 his files. In his Declaration dated October 16, 2020, he claimed, "Due to the pandemic, I
24

1 closed my office and brought everything that was there to my home.” [EX 26, p. 2, ¶ 10.
2 He reiterated in his May 15, 2023 declaration, that he moved his files during the pandemic.
3 [EX 17]

4 186. However, during the hearing, he claimed to have closed his office a few months prior to the
5 pandemic. The Hearing Officer construes this change in testimony as an intentional, bad
6 faith attempt by Respondent to pre-date his moving his files to prior to ODC’s February 13,
7 2020 Additional Request for Response to Grievance, in an attempt to appear less culpable
8 for not producing the files of AW, GT, SR, HS and AM in response to the Chief Hearing
9 Officer’s order of December 5, 2020.

10 187. Respondent’s excuses and/or explanations for not fully complying with the Chief Hearing
11 Officer’s December 5, 2020 order to produce documents, until July 14, 2023 (and only
12 after formal requests for production were authorized by the Hearing Officer), are not
13 credible. From the time ODC first sought documents from Respondent in February 2020,
14 Respondent resisted production of his files, and continued to resist production as late as
15 May 2023. It is not believable that Respondent moved his files by hand while under notice
16 that certain files were subjects of inquiry by Disciplinary Counsel, and did not notice that
17 the exact paper files sought in his disciplinary matter were in his hands and transported to
18 his crawl space – hidden away in a difficult-to-access part of his house.³⁵

19 188. The Hearing Officer finds that Respondent willfully and intentionally failed to cooperate
20 with ODC’s investigation prior to the filing of the Formal Complaint. The Hearing Officer
21 further finds that Respondent willfully and intentionally failed to comply with the Chief

22 ³⁵ Respondent later during the hearing testified that some of his friends helped him move his files to his
23 house. There was no credible evidence presented at the hearing that any person other than Respondent
24 placed the files of AW, GT and SR into the crawl space.

Hearing Officer's order of December 5, 2020. Respondent's objections to discovery during ODC's investigation was motivated by a dishonest or selfish motive – avoidance of discovery of his misconduct.

J.Refunds Where Fee Agreement Contained *Mahler* Fee Surcharge Provision.

189. On July 7, 2022, Respondent refunded the Mahler fees taken in the following matters, all of which involved clients whose contingent fee agreements did include a *Mahler* Surcharge Provision:

WA: \$3,853.85

AA: \$4,651.48 (of which \$1,326.48 was the previously charged "Mahler fee" paid on Optum lien reduced to \$2,693.17)

YH: \$4,774.29

MA: \$2,785.51

MeA: \$2,555.95

ME: \$3,424.81

KN: \$3,424.33

BG: \$4,220.15

YG: \$4,410.80

BA: \$1,082.48 (representing proportionate share on Dept. Labor & Industries lien)

[EX R539]³⁶

190. ODC stipulated on the record during the hearing, that the amounts refunded to his clients were correct.

191. Based on the data presented during the hearing, the Hearing Officer has calculated the

³⁶ The order in which the clients are named above, are consistent with the order set forth in the Third Amended Complaint, and not in the same order arranged in EX R539.

1 “Mahler” Fees originally charged by Respondent as percentages of the settlements, which
2 is attached to this Decision as Exhibit A, and incorporated herein. The data shows that
3 Respondent’s “Mahler” Fees added an additional 7% - 20% -- on top of the 33.3% - 40%
4 base attorney fee typically charged by Respondent. This resulted in total attorney fees
5 charged by Respondent in the range of 41% - 59%, exclusive of costs.

6 192. The three earliest instances shown during the hearing of Respondent’s charging his Mahler
7 fee, are the cases of GT, with an original final accounting of October 1, 2014; AW, with an
8 original final accounting of December 16, 2014, and AW, with an original final accounting
9 of December 16, 2014. The Mahler fee charged to GT was 14% of her settlement; the
10 Mahler fee charged to AW was 19% of her settlement; the Mahler fee charged to SR was
11 20% of her settlement. Despite data indicating that his Mahler fee could add significant
12 amounts above the 33.3% - 40% expected by his clients – which could range as high as an
13 additional 20% -- Respondent never gave any of his clients any estimate that the Mahler
14 fee could be another 14%-20% on top of “The legal fee of Attorney” set at 33.3% - 40%.
15 Respondent’s failure to give such an estimate meant that the clients did not receive a
16 reasonable and fair disclosure of this material element of the fee agreement and of
17 Respondent’s billing practices.

18 **K. Expert Testimony.**

19 193. ODC called attorney David S. Heller, a distinguished practitioner, as an expert witness.
20 Mr. Heller testified that in his experience, lawyers in Washington who represent
21 automobile personal injury plaintiffs charge a contingent fee of “33 and a third percent,”
22 with some charging an “escalator” amount of “40 percent” if a case goes to litigation. In
23 his experience, attorneys do not charge a “Mahler fee,” rather, consistent with the holdings
24

1 of *Mahler v. Szucs*, the proportionate share goes to the client. Mr. Heller reviewed the fee
2 agreements, original final accountings, and existing client files, and concluded that while
3 the matters appeared to be competently handled, the fees charged were excessive under
4 RPC 1.5(a). Mr. Heller reviewed all of the enumerated factors of RPC 1.5(a). Mr. Heller
5 also opined that the *Mahler* Surcharge Provision was ambiguous; the fee agreements were
6 ambiguous for failure to set forth the method of calculating the additional Mahler fee;
7 Respondent's *Mahler* calculation improperly increased the costs beyond 100%;
8 Respondent's *Mahler* calculation improperly increased the attorney fees beyond 100% of
9 the base amount; and that the final accountings were ambiguous as to the recipient and the
10 PIP waiver/reduction amounts.

11 194. The Hearing Officer accepts Mr. Heller's expert testimony that misrepresentations to
12 insurers and third-party medical providers hurts the plaintiffs' bar, and hurts plaintiffs, by
13 breaching the trust insurers, DLI, and medical providers place in statements from lawyers
14 about their clients' personal injury settlements. A lack of trust would make it harder to
15 negotiate lien reductions, create a need for the third parties to confirm costs and attorney
16 fees, or potentially lead medical providers to turn away injured persons whose medical
17 coverage is under PIP. [TR pp. 1377/15 – 1380/7.]

18 195. If there are any variations from Mr. Heller's opinion in the Conclusions of Law set forth
19 *infra*, the opinion of the Hearing Officer applies. Otherwise, the Hearing Officer accepts
20 the opinions offered by Mr. Heller.

21 196. Respondent called attorney Philip A. Talmadge, a distinguished practitioner, as an expert
22 witness. Mr. Talmadge's testimony was of limited potential applicability, as he only
23 reviewed the fee agreement and original final accounting of BG, to support his opinion that
24

1 the fee agreement and final accounting were “adequate notice” under RPC 1.5(a). Mr.
2 Talmadge expressly did not review the enumerated factors of RPC 1.5(a), and in particular
3 declined to review RPC 1.5(a)(9).

4 197. For the reasons set forth in this Decision, the Hearing Officer disagrees with Mr.
5 Talmadge’s opinion that the fee agreement and original final accounting of BG, were
6 “adequate notice” under RPC 1.5(a). RPC 1.5(a) requires more than “adequate notice” --
7 rather, RPC 1.5(a) requires consideration of all the factors set forth in the rule, including
8 RPC 1.5(a)(9).

9 198. Mr. Talmadge’s opinion that lodestar multiplier methodology by analogy justified the total
10 attorney fees charged by Respondent, was inapplicable as lodestar multipliers are applied in
11 cases where a prevailing party is awarded attorney fees in contingent fee matters against a
12 third party. *See, e.g., Bowers v. Transamerica Title Ins. Co.*, 100 Wn.2d 581, 600-01, 675
13 P.2d 193 (1983) (lodestar multiplier methodology in award to plaintiff against title insurer
14 under Consumer Protection Act). Mr. Talmadge’s opinion on lodestar multiplier
15 methodology therefore is inapplicable to Respondent’s fee chargeable to his personal injury
16 clients.

17 199. Both Mr. Heller and Mr. Talmadge agree that an attorney may include a “*Mahler* fee”
18 payable to the attorney, subject to the Rules of Professional Conduct. The Hearing Officer
19 agrees that *Mahler v. Szucs* on its face did not forbid an attorney from negotiating a
20 surcharge related to a client’s PIP subrogation lien, subject to the Rules of Professional
21 Conduct.

22 200. Respondent offered no expert testimony against ODC’s accounting expert, Tracy
23 Sambrano. The Hearing Officer accepts Ms. Sambrano’s accounting testimony, including
24

1 but not limited to the conclusion that Respondent's final accountings failed to disclose the
2 amount of the "Mahler fees" taken by Respondent. The Hearing Officer incorporated Ms.
3 Sambrano's calculations, except as otherwise noted, in Exhibit A attached hereto to this
4 Decision.

5 201. Respondent offered the expert testimony of Dr. Steve Tutty, Ph.D, a clinical psychologist.

6 Dr. Tutty offered the opinion, based on three remote interviews during May 2023, that
7 Respondent suffered from major depressive disorder during the period 2009-2022. Dr.
8 Tutty opined that the depression would cause cognitive errors, such as excessive worries,
9 PTSD, and irritability. [EX 503] However, Dr. Tutty's report indicated that Respondent's
10 response style "was indicative of exaggerating his psychological challenges . . . in a
11 pathological manner." [EX 503, p 5.].

12 202. Respondent during the hearing placed great blame for his depression, on his child custody
13 disputes with the child's mother. Respondent testified that during 2012-2022, he was
14 deeply distressed about being separated from his daughter, his only child. While
15 Respondent's concerns for his child's well-being were genuine -- as confirmed by his
16 friends who testified on his behalf -- it is worth noting the record submitted by Respondent
17 during the hearing, indicates that the limitations on his visitation rights in large part were
18 due to his decade-long refusal to complete a court-ordered state-certified domestic violence
19 treatment program and also a DV Dads parenting class. He was first ordered to complete
20 these programs in 2011. [EX R511, Attachment A thereto, ¶ 2.] He finally completed the
21 12-week WHOA course on August 23, 2021, and his 12-month DV Treatment on March
22 29, 2022.

23 203. The Hearing Officer finds that Dr. Tutty's testimony failed to link Respondent's depression
24

1 to Respondent's adoption of the *Mahler* Surcharge Provision, Respondent's billing
2 practices, Respondent's misrepresentations to third-party insurers and medical providers, or
3 any other errors committed by Respondent in his legal practice. The testimony of Dr. Tutty
4 therefore was insufficient to establish the mitigating factor of personal or emotional
5 problems.

6 III. CONCLUSIONS OF LAW

7 204. **Count 1** – Respondent is charged with violating RPC 1.15A(b) and RPC 8.4(b), by
8 committing the crime of theft and/or converting funds pursuant to RCW 9A.56.020(1)(a),
9 and 9A.56.010(23)(b).

10 205. Under RCW 9A.56.020(1)(a), the crime of “theft” means, “To wrongfully obtain or exert
11 unauthorized control over the property or services of another or the value thereof, with
12 intent to deprive him or her of such property or services . . .” (emphasis added). Under
13 RCW 9A.56.010(23)(b), the terms “wrongfully obtains” or “exerts unauthorized control
14 mean, “having any property or services in one's possession, custody or control as . . .
15 attorney . . . to secrete, withhold, or appropriate the same to his or her own use or to the use
16 of any person other than the true owner or person entitled thereto . . .”. The mental state
17 for “intent” to deprive within the meaning of the statute, requires that the person must be
18 “actually aware.” Washington Criminal Jury Instructions 10.02, Comment on “Actual
19 Awareness,” citing *State v. Shipp*, 93 Wn.2d 510, 514-17, 610 P.2d 1322 (1980); *State v.*
20 *Allen*, 182 Wn.2d 364, 373-75, 341 P.3d 268 (2015).

21 206. In response to the theft/conversion allegation, Respondent cites to RCW 9A.56.020(2)(a),
22 by which, “In any prosecution for theft, it shall be a sufficient defense that . . . [t]he
23 property or service was appropriated openly and avowedly under a claim of title made in
24

1 good faith, even though the claim be untenable . . .”. A subjective belief in a claim of title
2 is insufficient to support a defense to theft; rather, there must be some objective
3 corroborative evidence to support an assertion of good faith claim to title. *State v. Martin*,
4 7 Wn. App. 2d 1057 (2019); *State v. Chase*, 134 Wn. App. 792, 805-06, 142 P.3d 1630
5 (2006), *rev. denied*, 160 Wn.2d 1022, 163 P.3d 794 (2007).

6 207. As set forth *supra*, Respondent subjectively believed that the decisions in *Mahler* and
7 *Winters* allowed him to charge an additional proportionate attorney fee under the language
8 he adopted for his fee agreements. The Hearing Officer finds Respondent credible on this
9 point due to the corroborating testimony of witness J.D. Smith. Therefore, the evidence
10 presented at the hearing falls short of the clear preponderance standard required to show
11 Respondent was “actually aware” his *Mahler* Surcharge Provision was improper, and thus
12 Count 1 is not proven. As set forth *infra*, Respondent was mistaken as to the holding of
13 *Mahler*, and was mistaken as to whether the fees would violate RPC 1.5(a), but he did not
14 intend to take the Mahler fees without authorization. *Cf. In re Disciplinary Proceeding*
15 *Against Vanderbeek*, 153 Wn.2d 64, 101 P.3d 88 (2004) (while lawyer violated RPC 1.5(a)
16 by intentionally charging excessive and unreasonable fees, WSBA failed to demonstrate by
17 a clear preponderance of the evidence that lawyer violated RPC 8.4(b) (theft in the first
18 degree in violation of RCW 9A.56.020)). Therefore, Count 1 is dismissed.

19 208. **Count 5** –Count 5 charges that before disbursing settlement funds related to his
20 representation of client MeA, Respondent should have maintained \$3800 in trust due to
21 GEICO’s claim that a \$250 check tendered and cashed by GEICO was not a full accord and
22 satisfaction of GEICO’s PIP reimbursement claim. ODC argues that Respondent’s conduct
23 violated RPC 1.15A(g), which states, “If a lawyer possess property in which two or more
24

persons . . . claim interests, the lawyer must maintain the property in trust until the dispute is resolved. The lawyer must promptly distribute all undisputed portions of the property. The lawyer must take reasonable action to resolve the dispute, including, when appropriate, interpleading the disputed funds.”

209. Respondent’s affirmative defense is that under RCW 62A.3-311, any further claim by GEICO was precluded due to an accord and satisfaction. Respondent’s defense is based on the \$250 check cashed by GEICO, as creating an enforceable accord and satisfaction under RCW 62A.3-311.

210. RCW 62A.3-311 reads in pertinent part:

Accord and satisfaction by use of instrument.

(a) If a person against whom a claim is asserted proves that (i) that person in good faith tendered an instrument to the claimant as full satisfaction of the claim, (ii) the amount of the claim was unliquidated or subject to a bona fide dispute, and (iii) the claimant obtained payment of the instrument, the following subsections apply.

(b) Unless subsection (c) applies, the claim is discharged if the person against whom the claim is asserted proves that the instrument or an accompanying written communication contained a conspicuous statement to the effect that the instrument was tendered as full satisfaction of the claim.

...

(Emphasis added.)

211. The Hearing Officer finds that pursuant to RCW 62A.3-311(a) – (b), the letter sent by Ms. Quichocho dated July 12, 2018 [EX 327] was sufficient notice under RCW 62A-3-311(b) to qualify as a conspicuous statement that the check was tendered as full satisfaction of the PIP subrogation claim. Therefore, an enforceable accord and satisfaction had occurred. *Henches v. Taylor*, No. 58282-8-I (unpublished Wash. Ct. App. Apr. 30, 2007) (accord and

1 satisfaction occurred where massage therapist cashed check when in response to a
2 \$11,945.86 bill, tender by patient's lawyer to massage therapist with a cover letter stating
3 "I have enclosed a check for that amount [\$5,243.45] as payment in full to settle Mr.
4 Taylor's account with you."). *See also Oregon Mut. Ins. Co. v. Barton*, 109 Wn App. 405,
5 36 P.3d 1065 (2001). Therefore, Count 5 should be dismissed.

6 212. Based on the Findings of Fact, the Hearing Officer finds that ODC proved the following by
7 a clear preponderance of the evidence.

8 213. **Count 2** – Under RPC 4.1(a), "In the course of representing a client a lawyer shall not
9 knowingly . . . make a false statement of material fact or law to a third person . . .". Under
10 RPC 8.4(c), "It is professional misconduct for a lawyer to . . . engage in conduct involving
11 dishonesty, fraud, deceit or misrepresentation . . .". ODC also invokes RPC 8.4(a), by
12 which "It is professional misconduct for a lawyer to . . . violate or attempt to violate the
13 Rules of Professional Conduct . . . through the acts of another," i.e., Quichocho.

14 214. As set forth *supra*, Respondent admitted to making false statements to first-party insurer
15 GEICO in Client WA's case; false statements to health provider Seattle Spine & Sports in
16 Client HS's case; first-party insurer Great West Casualty in Client YG's case; false
17 statements to first-party insurer GEICO in Client AW's case; false statements to first-party
18 insurer GEICO in SR's case; false statements to first-party insurer Ameriprise in Client
19 GH's case; false statements to first-party insurer Ameriprise in BG's case; and false
20
21
22
23
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1 statements to health provider Lisa Fanning in Client MW's case.³⁷ Therefore, the Hearing
2 Officer finds that ODC's Count 2 is proven.

3 215. **Count 3** – As stated in the Third Amended Formal Complaint, Count 3 requires
4 examination of three separate alleged categories of acts:

5 (a) Failure to give one or more clients reasonable and fair disclosure of material
6 elements of the fee agreement;

7 (b) Misrepresenting the amounts of subrogation liens against one or more client's
8 recoveries; and

9 (c) Making one or more misrepresentations as to whom the "Mahler" and/or other fees
10 would be paid.

11 216. Failure to give one or more clients reasonable and fair disclosure. Consideration of this
12 portion of Count 3 requires interpretation and construction of Respondent's *Mahler*
13 Surcharge Provision. Respondent's *Mahler* Surcharge Provision was not part of the
14 Contingent Fee Agreements of AW, GT, SR, AM, HS, and GH; therefore, the part of Count
15 3 applies only to the Contingent Fee Agreements of WA, AA, YH, MA, MeA, ME, KN,
16 BG, YG, and BA.³⁸

17 217. Neither party's hearing brief contained much discussion of the rules of contract
18 interpretation and construction. However, ODC's expert David Heller did reference these

19 ³⁷ The Findings of Fact include findings that Respondent – either personally or through Ms. Quichocho –
20 made false statements to third parties in the cases of YH and MA, based on evidence presented at the
21 hearing. However, the Third Amended Formal Complaint [BF #125], did not enumerate the cases of YH
22 and MA in the list of cases in which Respondent was charged for making misrepresentations to third
23 parties. Similarly, ODC's Hearing Brief did not include the cases of YH and MA in the list of cases in
24 which Respondent was charged with making misrepresentations to third parties. Therefore, for purposes
of deciding Count 2, clients YH and MA are not included in this Conclusion of Law.

³⁸ Respondent's mistaken application of the *Mahler* Surcharge Provision as to AW, GT, SR, AM, HS,
and GH, is discussed below within the Conclusions of Law for Count 4.

1 rules during his testimony, albeit without specific recitation to case law.

2 218. The courts in Washington follow the “objective manifestation” theory of contracts. *Hearst*
3 *Communications, Inc. v. Seattle Times Co.*, 154 Wn.2d 493, 503, 115 P.3d 262 (2005).
4 Under this approach, the focus is on “the objective manifestations of the agreement, rather
5 than on the unexpressed subjective intent of the parties.” *Id.* Words in a contract are
6 assigned their reasonable, “ordinary, usual, and popular” meaning unless the agreement
7 “clearly demonstrates a contrary intent.” *Id.* at 503-04. If the parties' intent can be divined
8 from the actual words within the four corners of the document, extrinsic evidence will not
9 be considered. *See id.* at 503-04. If the court must resort to extrinsic evidence to interpret
10 the agreement, it may do so only to determine the meaning of specific words and terms
11 used in the contract, and not to infer an intent “independent of the instrument” or to “vary,
12 contradict, or modify” what was written. *Id.* at 503-04 (Washington courts “do not interpret
13 what was intended to be written but what was written” (clarifying the holding of *Berg v.*
14 *Hudesman*, 115 Wn.2d 657, 801 P.2d 222 (1990)). Any ambiguities in an attorney fee
15 agreement will most often be construed against the lawyer as the drafter. *See In re*
16 *Disciplinary Proceeding of Van Camp*, 171 Wn.2d at 809.

17 219. The language of Respondent’s *Mahler* Surcharge Provision, expressly references “[I]n PIP
18 (Personal Injury Protection) reimbursement cases and where *Mahler* [sic] or *Winters* fees
19 are applicable” Thus, it is necessary to review the nature of PIP coverage, and *Mahler*
20 *v. Szucs*, 135 Wn.2d 398, 957 P.2d 632 (1998).

21 220. “Personal Injury Protection” (“PIP”) is a first-party coverage that is an optional coverage
22 for automobile insurance policies. *See* RCW 48.22.005(12), RCW 48.22.085 – 4.22.100.
23 As reflected in many of Respondent’s cases discussed *supra*, PIP coverage provides injured
24

1 insureds with medical and hospital benefits and wage loss benefits. RCW 48.22.095, RCW
2 48.22.100. PIP coverage typically reserves to the PIP insurer a right to reimbursement of
3 the payments the PIP insurer paid on behalf of the injured party, against payments made to
4 the injured party by the third-party tortfeasor's insurer on the tortfeasor's behalf. See
5 *Thiringer v. American Motors Ins. Co.*, 91 Wn.2d 215, 588 P.2d 191 (1978); *Mahler*, 135
6 Wn.2d at 421.

7 221. In *Thiringer*, the Washington Supreme Court adopted the rule that the PIP insurer's right to
8 reimbursement can be recovered only "after the insured is fully compensated for his loss."
9 *Thiringer*, 91 Wn.2d 219 (citations omitted). This rule fosters the public policy that injured
10 plaintiffs be fully indemnified for their losses, "[S]ince the insured pays a premium for the
11 PIP coverage and has a right to expect that the payments promised under this coverage will
12 be available to him if the amount he is able to recover from other sources, after diligent
13 effort, is less than his general damages." *Id.* at 220.

14 222. Respondent consistently testified that his use of the term "Mahler fees" treated the *Mahler*
15 credit as "attorney fees" which would be credited to the attorney, and not to the client.
16 Respondent consistently claimed his use of the word "fees" was sufficient notice to his
17 clients, both at the time each Contingent Fee Agreement was entered into by the client, and
18 each Final Accounting. Unfortunately, Respondent's interpretation of *Mahler* was
19 incorrect as a matter of law.

20 223. *Mahler* addressed the first-party insurer's obligation to reimburse its insured for a pro rata
21 share of the legal expenses the insured paid to recover the first-party insurer's PIP
22 payments from the third-party tortfeasor. In *Mahler*, the insured, Elaine Mahler, was
23 injured in a motor vehicle accident. Her insurer, State Farm, paid \$4,173.32 under her first-
24

1 party PIP coverage. Mahler pursued a lawsuit against the tortfeasor, and eventually settled
2 for \$24,250. Mahler's attorney informed State Farm it was obligated to give Mahler a
3 credit for the legal expenses necessary to obtain the recovery of State Farm's PIP benefits.
4 State Farm refused. After a mandatory arbitration hearing, followed by a trial de novo, the
5 trial court entered a judgment in Mahler's favor, awarding Mahler \$1,512.59 as an offset
6 for her expenses in recovering State Farm's PIP payments. The calculation methodology
7 approved by the Washington Supreme Court was explained:

8 The trial court followed the formula in Mahler's insurance policy. It first found the
9 proportion the amount of State Farm's PIP payments bore to the total recovery:
10 $\$4,173.32 / \$24,500 = 16.91\%$. It then calculated 16.91 percent of the total legal
11 expenses, \$9,370.31 (consisting of \$8,083.33 for legal fees and \$1,286.98 for costs),
12 to reach the offset amount of \$1,612.59. As a result of this calculation, State Farm is
13 required to pay Mahler \$1,612.59 as expenses for recovering State Farm's \$4,173.12
14 in PIP payments, or approximately 39 percent of the amount it recovers. This might
15 represent a slight advantage to Mahler, as she had to pay her attorney only 33
16 percent of the recovery for his services. As can be seen from State Farm's formula,
17 however, the larger the settlement amount compared to the PIP payments, the
18 smaller the percentage of expenses State Farm must share.

14 *Mahler*, 135 Wn.2d at 407-08 n. 2.

15 224. The above methodology yields the following *Mahler* formula:

16
$$(\text{PIP Payments} / \text{Settlement}) \times (\text{attorney fees} + \text{costs}) = \text{Mahler Credit}$$

17 This calculation methodology was expressly affirmed in *Safeco Ins. Co. v. Woodley*, 150
18 Wn.2d 765, 82 P.3d 660, 663 (2004).

19 225. Respondent's syllogistic error in treating the *Mahler* credit as "attorney fees" payable to the
20 attorney, was expressly rejected by the Washington Supreme Court in the very text of
21 *Mahler*:

22 The vociferous concern of State Farm and the amici insurers that the plaintiffs' bar
23 will receive a second, unmerited attorney fee is also misplaced. To the extent counsel
24 for the insured pursues a recovery for the insured, counsel is entitled to a single fee
from the insured for the work performed. In *Mahler*, for example, counsel received a

1 contingent fee from the overall recovery and placed an amount representing State
2 Farm's PIP payments into Mahler's trust account. Counsel has already been fully
3 compensated pursuant to the fee agreement. The money in trust, the settlement
4 proceeds, belongs entirely to Mahler. State Farm, pursuant to Paragraph b, has chose
5 in action against that money, less Mahler's reasonable expenses in recovering it, as
6 reimbursement for its PIP payments pursuant to Paragraph b. It is of no concern to
7 State Farm whether any fee agreement between Mahler and her attorney provides for
8 additional attorney fees. State Farm has no standing to complain about fee
9 agreements it is not a party to. This is as it should be. The effort to secure a personal
10 injury recovery, which involves both the insurer's PIP payments and the insured's
11 other damages, must inure to the benefit of the insured, not the insured's lawyers.

12 *Mahler* at 428-29 (emphasis added).

13 226. The Hearing Officer finds that Respondent's understanding of *Mahler* prior to his
14 discussion with attorney J.D. Smith, was in error. Because his understanding of *Mahler*
15 was erroneous, he could not possibly have given his clients a reasonable and fair disclosure
16 of the holdings in *Mahler* and *Winters*, and thus he could not have given his clients a
17 reasonable and fair disclosure of his *Mahler* Surcharge Provision.

18 227. Respondent claims that neither RPC 1.4(a) nor RPC 1.4(b) applies to Count 3, relying upon
19 *Rafel Law Gp., PLLC v. Defoor*, 176 Wn. App 210, 308 P.3d 767 (2013). However, *Rafel*
20 did not address either RPC 1.4(a) or RPC 1.4(b).

21 228. The better analysis is ODC's citation to *In re Disciplinary Proceedings Against Van*
22 *Camp*, 171 Wn.2d 781, 257 P.3d 599 (2011). In that case, attorney Van Camp entered into
23 an ambiguous fee agreement. Van Camp's fee agreement provided for an "earned retainer"
24 of \$25,000, without explanation of the meaning of "earned retainer." Van Camp did not
explain how the fee would be calculated and applied, and did not explain whether the
retainer was refundable. Van Camp's client believed he was retaining Van Camp on an
hourly basis, as opposed to a \$25,000 flat fee as claimed by Van Camp. The Washington
Supreme Court held that Van Camp's failure to explain clearly at the outset of the

1 representation how his fee would be calculated and/or how the \$25,000 payment would be
2 applied, violated RPC 1.4(b) and RPC 1.5(b).³⁹ The court in *Van Camp* stressed that under
3 RPC 1.4(b), the client “needed sufficient information about the matter (including how the
4 fee was being calculated) to make informed decisions concerning his case.” *Van Camp*,
5 257 P.3d at 610.

6 229. The Hearing Officer agrees with expert Heller, that Respondent’s *Mahler* Surcharge
7 Provision was ambiguous on its face. The fee agreements which contained the reference to
8 *Mahler* and *Winters* contained no explanation of how the additional fee would be
9 calculated. Even when Respondent’s *Mahler* Surcharge Provision is treated as
10 incorporating *Mahler* by reference, the clear preponderance of the evidence is Respondent
11 never disclosed to his clients that the holding in *Mahler* created a credit in favor of the
12 client, and further expressly disavowed creating an additional fee to the attorney. Further,
13 there is no evidence that that Respondent ever explained the methodology by which the
14 additional fee would be calculated. The actual data for the 16 cases in which Respondent
15 charged a Mahler fee, reveals that the Mahler fee was an additional 7%-20% of the
16 settlement funds, over and above the base charge 33.3%/40% plus out-of-pocket expenses.
17 See Exhibit A to this Decision. Therefore, consistent with *Van Camp*, Respondent violated
18 RPC 1.4(b).

19 230. Misrepresenting the amounts of subrogation liens against one or more client’s recoveries.

20 Independent of the *Mahler* Surcharge Provision’s being declared void for ambiguity, *supra*,
21 Count Three of the Third Amended Formal Complaint charges Respondent acted
22 improperly by levying the full *Mahler* fee even in cases where the PIP insurer either

23 ³⁹ The Hearing Officer notes that ODC did not charge Respondent with a violation of RPC 1.5(b).
24

1 reduced or waived its right to subrogation. As pointed out by expert Heller, when the PIP
2 insurer's subrogation amount is reduced or waived, given the premise in *Mahler* that the
3 attorney already has been paid the attorney's fee, any reduction in the PIP insurer's right to
4 reimbursement of PIP payments operates to increase the recovery to the client, not the
5 attorney.

6 231. In addition, the PIP insurer that reduces or waives its right to subrogation of the PIP
7 amounts, recognizes under *Thiringer* that the injured insured has not been or arguably has
8 not been fully compensated by the tortfeasor. Because the PIP insured has not received
9 funds in excess of her damages, the PIP insurer is not entitled to reimbursement and there
10 can be no "common fund" recovered from the tortfeasor to share with the insurer. See
11 *Winters*, 31 P.3d at 1170 (Examples (1) and (2)). If there is no common fund from which
12 the PIP insurer benefitted, or if the common fund available to the PIP insurer is reduced,
13 then the *Mahler* credit share owed by the PIP insurer also should be reduced or waived.

14 232. Another way to look at how a waiver or reduction of the PIP insurer's right to
15 reimbursement, is to revisit the basic formula from ¶ 224, *supra*:

$$\begin{aligned} & ((\text{Benefits Paid or Gross, whichever is less}) \div (\text{Gross Recovery})) \times (\text{Fees \& Costs}) \\ & = \text{Insurance Company's Share of Costs \& Fees} \end{aligned}$$

18 233. To determine how a PIP insurer's reduction or waiver of its right to reimbursement works,
19 in order to determine the PIP insurer's proportionate share is to consider the amount being
20 recovered by the PIP insurer. Therefore, the numerator of the calculation changes
21 conceptually to:

$$\begin{aligned} & ((\text{Amount of PIP Benefits Recovered}) \div (\text{Gross Recovery})) \times (\text{Fees \& Costs}) \\ & = \text{Insurance Company's Share of Costs \& Fees} \end{aligned}$$

1 234. Thus, when the PIP insurer waives its right to recover, the numerator becomes “0”,
2 meaning the PIP insurer’s share of costs & fees is “0”. Similarly, when the Amount of PIP
3 Benefits Recovered is reduced through negotiations, the PIP insurer’s *Mahler* share of costs
4 and fees is reduced.

5 235. In the cases of AW [EX 66], GT [EX 82], SR [EX 111], HS [EX 209], AM [EX 210],
6 Respondent block billed the Mahler fee with the reduced PIP subrogation amount. While
7 Respondent mistakenly billed Mahler fees to these clients, whose fee agreements did not
8 contain the *Mahler* Surcharge Provision, these original final accountings show
9 Respondent’s practice and intent to obscure his taking the Mahler fees.

10 236. In the cases of AA [EX 183], YG [EX 434] clients whose fee agreements included a *Mahler*
11 Surcharge Provision, Respondent block billed the Mahler fee with the reduced PIP
12 subrogation amount. These original final accountings show Respondent’s practice and
13 intent to obscure his taking the Mahler fees.

14 237. By failing to disclose the actual subrogation amount paid to the PIP insurer – if any – by
15 block billing the Mahler fee amount with the actual subrogation amount, Respondent hid
16 the amount of the additional Mahler fee he was taking from the client’s settlement funds in
17 the cases of: AW, GT, SR, HS, AM, AA, and YG.

18 238. Because Respondent’s use of his *Mahler* Surcharge Provision is both void on its face, and
19 as applied under RPC 1.5(a), as discussed *infra*, it is not necessary for purposes of this
20 disciplinary proceeding to recalculate the proper *Mahler* offset in the cases of WA, AA,
21 YH, MA, MeA, ME, KN, BG, and YG.

22 239. Making one or more misrepresentations as to whom the “Mahler” and/or other fees would
23 be paid. This allegation in Count 3 applies to Respondent’s final accountings which failed
24

1 to identify Respondent as the recipient of the Mahler fee.

2 240. In the cases of AW, GT, SR, AA, AM, HS and YG, Respondent's block billing the Mahler
3 fee with the PIP subrogation amount paid to the PIP insurer, if any, acted to obscure
4 Respondent as the recipient of the "Mahler fees."

5 241. In the original final accountings of WA [EX 149], GH [EX 229 & EX 246], YH [EX 268],
6 MA [EX 299], MeA [EX 341], KN [366]. ME [EX 367], BG [EX 406], and BA [EX 467],
7 Respondent did set forth line items for the reduced or waived subrogation liens, and set
8 forth a separate line item for "Mahler fees." While less egregious than the block billed
9 final accountings, nonetheless, these final accountings were ambiguous as to who received
10 the funds, as the line items referenced the PIP insurer, and did not set forth the method of
11 calculation.

12 242. Respondent's final accountings were ambiguous, and contained misrepresentations as to
13 the total amounts charged by Respondent.

14 243. Respondent's final accountings thus do not comply with RPC 1.5(c)(3), which requires,
15 "Upon conclusion of a contingent fee matter, the lawyer shall provide the client with a
16 written statement stating the outcome of the matter and, if there is a recovery, showing the
17 remittance to the client and the method of its determination."⁴⁰ ODC also relies on RPC
18 8.4(c), which provides, "It is professional misconduct for a lawyer to . . . (c) engage in
19 conduct involving dishonesty, fraud, deceit or misrepresentation ." The Hearing Officer
20 finds that Respondent's failure to fully disclose his deducting a *Mahler* Surcharge, with the
21 attendant failure to disclose the method by which the surcharge was calculated, combined

22 ⁴⁰ The Third Amended Complaint did not specifically charge Respondent with a violation of RPC
23 1.5(c)(2). However, ODC in Count 4 did charge Respondent with violation of RPC 1.5(a), which in
24 RPC 1.5(a)(9) addresses "whether the fee agreement demonstrates that the client received a reasonable
and fair disclosure of material elements of the fee agreement and of the lawyer's billing practices."

1 with the drafting of the Final Accounting to make it appear that the amounts were paid to
2 the PIP insurer, constitute violations of both RPC 1.5(c)(3) and RPC 8.4(c).

3 244. **Count 4** – Count 4 charged Respondent with charging and/or collecting unreasonable
4 fees, in violation of RPC 1.5(a). Respondent's counsel in both Respondent's hearing brief
5 and during the hearing, argued that the individual enumerated factors under RPC 1.5(a)
6 should not be considered because the individual factors were not so identified in the Third
7 Amended Complaint. The Hearing Officer ruled during the proceeding, and reiterates
8 herein, that Count 4's reference to RPC 1.5(a) was sufficient notice to Respondent that the
9 entire text of RPC 1.5(a) would be considered; to decide otherwise would eviscerate RPC
10 1.5(a).

11 245. RPC 1.5(a) reads:

12 (a) A lawyer shall not make an agreement for, charge, or collect an
13 unreasonable fee or an unreasonable amount for expenses. The factors to be
14 considered in determining the reasonableness of a fee include the
15 following:⁴¹

16 (1) the time and labor required, the novelty and difficulty of the questions
17 involved, and the skill requisite to perform the legal service properly;

18 (2) the likelihood, if apparent to the client, that the acceptance of the
19 particular employment will preclude other employment by the lawyer;

20 (3) the fee customarily charged in the locality for similar legal services;

21 (4) the amount involved and the results obtained;

22 (5) the time limitations imposed by the client or by the circumstances;

23 (6) the nature and length of the professional relationship with the client;

24 (7) the experience, reputation, and ability of the lawyer or lawyers
performing the services;

⁴¹ Respondent essentially argues that Count 4 should not be read to include RPC 1.5(a) beyond this colon.

1 (8) whether the fee is fixed or contingent; and

2 (9) the terms of the fee agreement between the lawyer and the client,
3 including whether the fee agreement or confirming writing demonstrates that
4 the client had received a reasonable and fair disclosure of material elements
5 of the fee agreement and of the lawyer's billing practices.

6 246. Comment [11] to RPC 1.5 explains:

7 [11] Under paragraph (a)(9), one factor in determining whether a fee is reasonable is
8 whether the fee agreement or confirming writing demonstrates that the client
9 received a reasonable and fair disclosure of material elements of the fee agreement.
10 Lawyers are encouraged to use written fee agreements that fully and fairly disclose
11 all material terms in a manner easily understood by the client.

12 247. Count 4 requires consideration of three separate subsets of Respondent's clients: (1) clients
13 whose Contingent Fee Agreements did not contain the *Mahler* Surcharge Provision: AW,
14 GT, SR, AM, HS, and GH; (2) clients whose Contingent Fee Agreements did contain the
15 *Mahler* Surcharge Provision, but were charged the surcharge for subrogation liens that did
16 not involve PIP payments: AA and BA; and (3) clients whose Contingent Fee Agreements
17 did contain the *Mahler* Surcharge Provision, whose cases included PIP payments: WA,
18 AA, YH, MA, MeA, ME, KN, BG, and YG.

19 248. Because the fee agreements of AW, GT, SR, AM, HS and GH did not include a *Mahler*
20 Surcharge Provision, Respondent's charging his Mahler fee in these cases was improper on
21 the face of each client's fee agreement. While his paralegal did not notice the lack of a
22 *Mahler* Surcharge Provision for these matters when she prepared the draft final
23 accountings⁴², Respondent nonetheless is responsible for accurate preparation of the final
24 accountings for his clients. Respondent signed the Contingent Fee Agreements for each of

⁴² In the cases of AM, HS, and GH, Quichocho accidentally used the older form of Contingent Fee Agreement, i.e., the form without the Mahler Surcharge Provision. The cases of AW, GT and SR began prior to Ms. Quichocho's employment.

1 these clients, and therefore was on notice that his charging a Mahler fee in these cases was
2 not authorized by the applicable fee agreements, and that improperly charging the Mahler
3 fee caused injury to each of these clients at the time of the original final accounting for
4 each client.

5 249. Respondent also negligently applied the *Mahler* Surcharge Provision to Client AA as to
6 Optum's subrogation lien, for which PIP did not apply. Further, Respondent negligently
7 applied the *Mahler* Surcharge Provision to Client BA as to the DLI lien, for which PIP did
8 not apply.

9 250. With respect to the clients whose Contingent Fee Agreements did contain a *Mahler*
10 Surcharge Provision, Respondent was on notice from the first time he collected a Mahler
11 fee – on October 1, 2014, from Client GT – that his using *Mahler* as a surcharge was a
12 large percentage of the client's settlement. Instead of "The legal fee of Attorney" being
13 collected as 33.3% - 40% per the Contingent Fee Agreement, GT was assessed an
14 additional 14% of the settlement proceeds as a "Mahler fee," which raised Respondent's
15 total fee to 48%. See Exhibit A attached hereto.

16 251. Analysis of Respondent's fees charged to his clients, resulted in Mahler fees in the range of
17 an additional 8% - 20% of the settlement, for total fees charged in the range of 41% - 59%.

18 252. The *Mahler* surcharge to the clients, was excessive under the enumerated factors under
19 RPC 1.5(a) as follows:

- 20 (1) As testified to by attorney Heller, Respondent's cases at issue were relatively
21 standard personal injury matters, which did not involve any unusual amounts of time
22 and labor. The records before the Hearing Officer indicate that Respondent rarely
23 invested more than a couple of hours at most, to negotiate the PIP liens.
24

(2) There is no evidence that any of Respondent's client matters precluded other employment.

(3) Respondent's total attorney fees in the range of 41% - 59%, greatly exceeded the 33%-40% range expected in the Seattle area per attorney Heller for similar services.

(4) The amount involved and the settlement results obtained were relatively standard for personal injury cases in the Seattle area, per attorney Heller.

(5) There were no particular time limitations imposed by the client or by the circumstances.

(6) The factor of "nature and length of the professional relationship with the client" is enhanced in the cases where Respondent's clients were more comfortable with a lawyer who speaks Amharic.

(7) Respondent's experience and ability was appropriate.

(8) The fee was contingent.

(9) With respect to each client with a *Mahler* Surcharge Provision, Respondent failed to give the client a reasonable and fair disclosure of material elements of the fee agreement and of the lawyer's billing practices. Nowhere on the face of the fee agreement, or on the face of the final accountings, was there a showing of the method by which the Mahler fee was calculated.

253. Further, because of Respondent's *Mahler* Surcharge Provision violated multiple RPCs pursuant to both Count 3 and Count 4, disgorgement of the Mahler fees levied by Respondent in his original Final Accountings is appropriate. *Eriks v. Denver*, 118 Wn.2d 451, 463, 824 P.2d 1207 (1991) ("Disgorgement of fees is a reasonable way to 'discipline

specific breaches of professional responsibility . . .”).⁴³ Respondent already has refunded the Mahler surcharge amounts, and ODC has stipulated on the record as to the accuracy of the refunds.

254. **Count 6** – Count 6 seeks to discipline Respondent under RPC 8.1(a), RPC 8.4(c) and/or RPC 8.4(l) (by violating ELC 1.5 and/or ELC 5.3), for “submitting false evidence to ODC during a grievance investigation . . .”. This charge refers to the false declaration of AW, GT, and SR, submitted to ODC during the investigation period. See Third Amended Formal Complaint [BF # 125], ¶¶ 36-43, 69-76, & 110-117. Each of the false declarations included a false fee agreement, with Respondent’s insertion of the 2016 version of the *Mahler* Surcharge Provision, a clause that did not exist until after the original final accountings of AW, GT and SR.

255. Respondent’s motivation in creating the Declarations of AW, GT, and SR, was to fabricate testimony he thought would be favorable to him, and to create favorable evidence of the terms of the “missing” Contingent Fee Agreements.⁴⁴

256. Respondent’s argument that Count 6 fails because the declarations were not submitted as “evidence,” but simply were produced because of the duty to provide documents under ELC 5.3(g). Respondent’s argument places too narrow a definition of “evidence” as that word was used in Count 6. It is not for Respondent to unilaterally assert that documents produced are not “evidence.” Cf. CR 26(b)(1) (information is discoverable if it appears reasonably calculated to lead to the discovery of admissible evidence). Moreover, ODC

⁴³ ODC has not sought disgorgement of the remainder of the fees and costs charged by Respondent.

⁴⁴ The Hearing Officer notes that ODC did not charge Respondent with witness tampering, or attempted witness tampering. Cf. *In re Disciplinary Proceeding Against Kronenberg*, 155 Wn.2d 184, 117 P.3d 1134 (2005) (attorney disbarred for violation of RPCs 8.4(a)-(d), where attorney paid witness to leave the state and avoid testifying in prosecution of client/defendant in criminal case).

1 was well within its rights to treat the false declarations as “evidence” to support the charges
2 that Respondent violated RPC 8.1(a), RPC 8.4(c) and/or RPC 8.4(l), and potentially to
3 support an aggravating factor under ABA Standards 9.22(f).

4 257. ODC also had relied upon the false declarations in preparing the Formal Complaint, dated
5 October 4, 2022 [BF #3]; the First Amended Formal Complaint, dated January 23, 2023
6 [BF #22]; and the Second Amended Formal Complaint, dated January 25, 2023 [BF # 23].

7 All three earlier versions of the formal complaint assumed that given the alleged absence of
8 the original fee agreements, Respondent had begun representation of AW, GT, and SR,
9 without a written fee agreement.

10 258. Respondent’s conduct thus caused ODC to unnecessarily expend time and resources in
11 reliance upon the false declarations.

12 259. Respondent’s conduct in preparing the false declarations showed disrespect for the legal
13 system as a whole.

14 260. Respondent’s conduct in preparing the false declarations was intentional.

15 261. Under *In re Disciplinary Proceeding Against Whitt*, 149 Wn.2d 707, 72 P.3d 173 (2003),
16 fabrication of documents to ODC during a disciplinary investigation warrants disbarment
17 under RPC 8.4(c). As stated by the Washington Supreme Court, “Falsifying information
18 during an attorney discipline proceeding is one of the most egregious charges that can be
19 leveled against an attorney.” *Whitt*, 149 Wn.2d at 720 (citation omitted). Such conduct
20 harms the public by jeopardizing the reputation and perception of the legal system as a
21 whole, and harms the legal system by attempting to circumvent the disciplinary process to
22 evade responsibility for misconduct. *Id.* See also *In re Disciplinary Proceedings Against*
23 *Simmerly*, 174 Wn.2d 963, 285 P.3d 838 (2012); *In re Disciplinary Proceeding Against*

1 *Van Camp*. 117 Wn.2d 781, 257 P.3d 599 (2011) (submission of falsified reconstructed
2 time sheets).

3 262. Therefore, the Hearing Officer finds that ODC's Count 6 is proven.

4 263. **Count 7** – Counts 7 and 8 stem from the Grievance of Lisa Fanning. As previously stated
5 *supra* in the context of Count 2, ODC has proven that Respondent lied to Fanning about
6 what the third-party tortfeasor's insurer was offering to settle MW's case. This was a
7 violation of RPC 4.1(a) (duty to not knowingly make a false statement of material fact to a
8 third person), and RPC 8.4(c) (dishonesty, fraud, deceit or misrepresentation).

9 264. Therefore, the Hearing Officer finds that ODC's Count 7 is proven.

10 265. **Count 8** – RPC 1.15A(f) requires an attorney to promptly pay to a third person what the
11 third person was entitled to receive. Respondent offered little defense to the 8-month gap
12 between March 26, 2019 -- the date MW's case settled for \$9,000 -- and payment to Ms.
13 Fanning on or about December 16, 2019. There was no evidence submitted to support his
14 belief that negotiations were ongoing, as there was no contact between Respondent and Ms.
15 Fanning after March 26, 2019, until Ms. Fanning contacted Respondent in early December
16 2019. The 8-month delay in paying Ms. Fanning's \$999 bill, violated RPC 1.15A(f).

17 266. Therefore, the Hearing Officer finds that ODC's Count 8 is proven.

18 IV. SANCTION ANALYSIS

19 **Presumptive Sanction Determination**

20 267. The Washington Supreme Court requires the Hearing Officer to determine a presumptive
21 sanction for each ethical violation using the American Bar Association's Standards for
22 Imposing Lawyer Sanctions ("ABA Standards") (1991 ed. & Feb. 1992 Supp.). *In re*
23 *Anschell*, 149 Wn.2d 484, 69 P.3d 844, (2003). The presumptive sanction is determined by
24

1 considering (1) the ethical duty violated; (2) the lawyer's mental state; and (3) the extent of
2 actual or potential harm caused by the misconduct. *In re Dann*, 136 Wn.2d 67, 77, 960 P.2d
3 416 (1998).

4 **COUNT 2:**

5 268. ABA Standards std. 5.1 applies to Respondent's violations of RPC 4.1(a), RPC 8.4(a), and
6 RPC 8.4(c), as charged in Count 2. As explained in greater detail *supra*, Respondent made
7 intentional misrepresentations to insurance carriers and third-party medical providers.
8 Because his behavior "seriously adversely reflects on the lawyer's fitness to practice"
9 within the meaning of ABA Standard 5.11(b), the presumptive sanction is disbarment.

10 269. The Hearing Officer rejects Respondent's argument that ABA Standard 5.13 should be the
11 proper standard. Under Standard 5.13, "Reprimand is generally appropriate when a lawyer
12 engages in any other conduct that involves dishonesty, fraud, deceit, or misrepresentation
13 and that adversely reflects on the lawyer's fitness to practice law." The difference between
14 Standard 5.11(b) and 5.13, is the seriousness of the dishonesty, fraud, deceit, or
15 misrepresentation, and whether the misconduct was "intentional" vs. "knowingly".
16 Respondent's misconduct is not an isolated incident; rather, his intentional lying to
17 insurance carriers and third-party providers was his regular course of practice. Therefore,
18 the Hearing Officer recommends disbarment under Standard 5.13.

19 **COUNT 3**

20 270. ABA Standards 4.4 on "Lack of Diligence" applies to Respondent's failure to give his
21 clients fair and reasonable disclosure of the material terms of his *Mahler* Surcharge
22 Provision to clients WA, AA, YH, MA, MeA, ME, KN, YG, BA and BG. This caused
23 serious injury or potentially serious injury to his clients, who were not fully or correctly
24

1 advised of the fees of Respondent, and were not given an accurate statement of the holdings
2 in *Mahler v. Szucs*. Respondent failed to give his clients notice that the Mahler fees would
3 levy an additional 8% - 20% above the rates typically charged by other personal injury
4 lawyers in the Seattle area. Respondent's conduct shows he engaged in a pattern of neglect
5 with respect to these clients' matters and caused serious or potentially serious injury to
6 these clients. The presumptive sanction is disbarment under Standard 4.41(c).

7 271. ABA Standards 4.6 on "Lack of Candor" applies to Respondent's misrepresentations in the
8 original final accountings, in violation of RPC 1.5(c)(3) and RPC 8.4(c), by block billing
9 the Mahler fee with the PIP subrogation lien, as done in the original final accountings of
10 AW, GT, SR, AA, HS, AM and YG. Respondent's conduct as to the block billing
11 knowingly failed to disclose and deceived these clients with the intent to benefit himself,
12 and caused the clients serious injury or potential serious injury. The presumptive sanction
13 is disbarment under Standard 4.61.

14 272. ABA Standards 4.6 also applies to Respondent's violation of RPC 1.5(c)(3) and RPC
15 8.4(c), by failing to explicitly state in the original final accountings of AW, GT, SR, WA,
16 AA, HS, AM, YH, MA, MeA, ME, KN, BG, YG and BA, that Respondent was the
17 recipient of the Mahler fees. Respondent's conduct knowingly deceived these clients with
18 the intent to benefit himself, and caused the clients serious injury or potential serious
19 injury. The presumptive sanction is disbarment under Standard 4.61.

20 21 **COUNT 4**

22 273. ABA Standards 7.0 applies to Respondent's violation of RPC 1.5(a) as charged in Count 4.

23 As explained in greater detail *supra*, the Mahler fees charged were unreasonable.
24

Respondent's conduct was knowing, with the intent to benefit himself. There was serious financial injury to the clients, and there was potential injury to the public and the legal system. The presumptive sanction is disbarment under Standard 7.1.

274. In addition, ABA Standards 4.4 on "Lack of Diligence" applies to Respondent's charging his Mahler fee in the cases of AW, GT, SR, HS, AM, and GH, as these clients' fee agreements did not contain a *Mahler* Surcharge Provision. Having signed all of the fee agreements with these clients, and therefore had notice of the terms of these fee agreements, Respondent's conduct shows he engaged in a pattern of neglect with respect to these clients' matters and caused serious or potentially serious injury to these clients. The presumptive sanction is disbarment under Standard 4.41(c).

275. ABA Standards 4.4 on "Lack of Diligence" also applies to Respondent's charging his Mahler fee to AA's Optum lien, and to Respondent's charging his Mahler fee to BA's DLI lien. Respondent's failure to recognize that these liens were not PIP liens, shows he engaged in a pattern of neglect with respect to these clients' matters and caused serious or potentially serious injury to these clients. The presumptive sanction is disbarment under Standard 4.41(c).

COUNT 6

276. ABA Standards 6.1 applies to Respondent's violation of RPC 8.1(a), RPC 8.4(c), and RPC 8.4(l) (by violating ELC 1.5 and ELC 5.3), as charged in Count 6. As explained in greater detail *supra*, the record supports the conclusion that Respondent intentionally provided ODC with false documents in response to ODC's investigation requests. The presumptive sanction is disbarment under ABA Standards 6.11.

COUNT 7

277. When Respondent's lying to Fanning about what MW's insurer was offering to settle MW's case is considered in isolation, for Respondent's violations of RPC 4.1(a) and RPC 8.4(c) the presumptive sanction is reprimand under ABA Standards 5.13. However, when Count 7 is included as an add-on to Count 2, ABA Standards 5.11(b) applies, for which the presumptive sanction is disbarment as set forth *supra* under Count 2.

COUNT 8

278. ABA Standards 7.3 applies to Respondent's violation of RPC 1.15A(f) as charged in Count 8. While Respondent's failure to promptly pay Fanning was an isolated incident, Respondent was negligent in allowing Fanning's bill to remain unpaid for approximately 8 months. This was a violation of a duty owed as a professional that caused injury (delay) or potential injury to the public and the legal system. The presumptive sanction is reprimand.

Aggravating and Mitigating Factors Determination.

279. The Hearing Officer then determines whether aggravating or mitigating factors apply and whether the applicable factors alter the presumptive sanction. The following aggravating factors set forth in Section 9.22 of the ABA Standards are applicable in this case:

- (b) dishonest or selfish motive;
- (c) a pattern of misconduct;
- (d) multiple offenses;
- (e) bad faith obstruction of the disciplinary proceeding by intentionally failing to comply with rules or orders of the disciplinary agency;
- (f) submission of false evidence, false statements, or other deceptive practices during the disciplinary process;
- (g) refusal to acknowledge wrongful nature of conduct;
- (i) substantial experience in the practice of law

1 280. The Hearing Officer finds that under aggravating factor (b), Respondent acted with
2 dishonest or selfish motive. Respondent insisted throughout his testimony that he was entitled
3 by contract to the Mahler fees. At no time prior to the Grievance did Respondent consider that
4 his fees were not reasonable, despite early signs from the original final accountings of AW, GT
5 and SR that he was collecting an additional 14-20% of his clients' settlements.

6 281. Under aggravating factor (c), Respondent showed a pattern of misconduct in
7 making misrepresentations to third parties to induce settlement of liens against his clients'
8 settlements. Respondent also showed a pattern of misconduct in block billing his Mahler fees
9 with the PIP lien payments in several cases as enumerated *supra*, and otherwise obscuring that
10 he was the payee of the Mahler fees.

11 282. Respondent's bad faith obstruction of the disciplinary proceeding is shown
12 throughout ODC's investigation, and during the pre-hearing disciplinary proceeding, with his
13 multiple willful and intentional acts over the course of several years, attempting to evade
14 production of documents. Respondent's failure to comply with the Chief Hearing Officer's
15 order of December 5, 2020, was particularly disrespectful to the disciplinary process, and by
16 itself is grounds for disbarment. Further, Respondent sought to avoid answering the Second
17 Amended Formal Complaint, without any basis to refuse to answer under Civil Rule 8.

18 Therefore, aggravating factor (e) is shown.

19 283. On aggravating factor (f), the submission of false evidence, false statements, or
20 other deceptive practices during the disciplinary process, is substantially and amply covered by
21 the allegations addressed as to Count 6, and in the lengthy procedural history over the course of
22 the investigation phase and during the disciplinary proceeding.

23 284. On aggravating factor (g), throughout this proceeding, Respondent continued to
24

1 assert that he was entitled to his *Mahler* surcharge. It should be expressly noted that he
2 continued throughout this proceeding – even after being counseled by respected attorney J.D.
3 Smith shortly after the grievance was filed that the Mahler “fee” was improper, convincing
4 Respondent to refund that portion of the fees taken – to assert that the fee provision was proper.
5 *See, e.g.*, EX 539 (continuing to state in his refund letters, “. . . I am entitled to these fees based
6 on the fee agreement we signed . . .”).

7 285. With respect to aggravating factor (j), substantial experience in the practice of law
8 is established, as Respondent was admitted to practice in 2003, presented himself to ODC on
9 October 16, 2020 as having had a “successful personal injury practice in Seattle for over fifteen
10 years,” [EX 26, ¶], and the complained of acts in handling his clients’ personal injury matters
11 were during the period 2014-2019.

12 286. The following mitigating factors set forth in Section 9.32 of the ABA Standards
13 have been considered in this case:

- 14 (a) absence of a prior disciplinary record;
- 15 (c) personal or emotional problems;
- 16 (d) timely good faith effort to make restitution or to rectify consequences of
17 misconduct;
- 18 (g) character or reputation;
- 19 (i) mental disability or chemical dependency including alcoholism or drug
20 abuse when:
 - 21 (1) there is medical evidence that the respondent is affected by a
22 chemical dependency or mental disability;
 - 23 (2) the chemical dependency or mental disability caused the
24 misconduct;
 - (3) the respondent’s recovery from the chemical dependency or
mental disability is demonstrated by a meaningful and sustained
period of successful rehabilitation; and
 - (4) the recovery arrested the misconduct and recurrence of that
misconduct is unlikely.
- (j) delay in disciplinary proceedings [*explain*];
- (l) remorse;
- (k) Imposition of other penalties or sanctions.

1 287. The Hearing Officer finds that mitigating factor (a) absence of a prior disciplinary
2 record, applies to this case.

3 288. The Hearing Officer finds that (c) personal or emotional problems, does not apply
4 to this case. The Washington Supreme Court requires a connection between the asserted
5 emotional problem and the misconduct. *In re Disciplinary Proceeding Against Hicks*, 166
6 Wn.2d 774, 788, 214 P.3d 897, 904 (2009); *In re Disciplinary Proceeding Against Holcomb*,
7 162 Wn.2d 563, 591, 173 P.3d 898 (2007) (citing *In re Disciplinary Proceeding Against*
8 *Christopher*, 153 Wn.2d 669, 684, 105 P.3d 976 (2005); *In re Disciplinary Proceeding Against*
9 *Curran*, 115 Wn.2d 747, 774, 801 P.2d 962 (1990) (citing *In re Disciplinary Proceeding*
10 *Against Johnson*, 114 Wn.2d 737, 748, 790 P.2d 1227 (1990)). The evidence of Dr. Tutty and
11 Respondent's friends, fall short of connecting Respondent's emotional problems, with his
12 misreading the *Mahler* and *Winters* decisions. The evidence does not show any connection
13 between Respondent's emotional problems, and his inserting and redrafting his *Mahler*
14 Surcharge Provision. The evidence falls short of connecting his emotional problems, and his
15 intentional failure to cooperate in producing documents required by the Chief Hearing Officer's
16 order. The evidence falls short of connecting his emotional problems, and his creation of the
17 false declarations of AW, GT, and SR.

18 289. Indeed, there is no evidence that Respondent's acuity in the practice of law – such
19 as taking the defensible legal position that Dr. Britton's written lien was only enforceable
20 against tortfeasor Maun – affected his ability to practice law. While his depression and lack of
21 sleep could make him at times irritable and rude (as perhaps indicated in his communications
22 with AA, Dr. Britton, Ms. Fanning), and unwilling to be in the office during normal business
23 hours, there is no specific showing that he was unable to competently practice law. Indeed,
24

1 expert Heller expressly stated that Respondent's representation of his clients appeared
2 competent.

3 290. Therefore, Respondent's personal and emotional problems and/or mental disability
4 do not warrant a finding of a mitigating factor under either ABA Standard 9.32(c). Similarly,
5 ABA Standard 9.32(i) mental disability or chemical dependency, does not apply.

6 291. The Hearing Officer finds that the mitigating factor set forth in Section 9.32(d)
7 applies. No later than July 7, 2022 – prior to the filing of the Formal Complaint [BF #3] --
8 Respondent voluntarily refunded to all his clients the principal amounts of the Mahler fees taken
9 by him.

10 292. Mitigating factor 9.32(g) on reputation applies, due to Respondent's significant pro
11 bono activities on behalf of the Ethiopian community.

12 293. Mitigating factor 9.32(j) does not apply in this case. While Respondent complains
13 of the delay in the proceedings during 2020, the pandemic was not within ODC's control.
14 Respondent's complaint regarding the continuance of the prior November 2023 hearing date, is
15 without any showing of prejudice from the few months' continuance. Further, the record shows
16 Respondent's repeated delays in responding to discovery requests, both during ODC's
17 investigation phase and during the pendency of the above-captioned disciplinary proceeding.

18 294. Mitigating factor 9.32(l) remorse, does not apply to this case. While Respondent in
19 response to the Grievance changed his practice and no longer charges a Mahler fee, he
20 continued to insist throughout the investigation, in the July 2, 2022 cover letters to his clients
21 [EX R539], and throughout the disciplinary proceeding that he was entitled to charge the
22 Mahler fee.

23 295. Mitigating factor 9.32(k) imposition of other penalties or sanctions, as urged in
24

1 Respondent's Hearing Brief, does not apply to this case. There was no material evidence of
2 negative publicity or job loss presented at the hearing.

3 296. Respondent also argues that "cultural differences" should be considered as a
4 mitigating factor, even though it is not enumerated in Standard 9.32. Respondent asserts that
5 Ethiopian culture "explains" his false statements to insurers and third-party medical providers.
6 Respondent submitted testimony from a lay witness that in Ethiopia, "If you tell a lie but
7 everybody's happy, then you didn't do anything wrong." [TR, p. 1936, ll. 10-11.] Given the
8 obligations imposed on lawyers pursuant to RPC 4.1, cultural background does not exempt
9 Respondent from his professional obligations under the RPCs, and thus cannot be accepted as a
10 reason to mitigate Respondent's conduct as a lawyer. Therefore, this proposed mitigating factor
11 does not apply.

12 297. Respondent's consideration of ELC 1.4 on passage of time, as a mitigating factor
13 does not apply to this case. Respondent asserts it was unfair to expect him to defend himself as
14 to some of the fee agreements executed 12 years prior to the hearing, and long after expiration
15 of the statute of limitations on the fee agreements. However, the core focus of this matter was
16 the face of the documents and whether the conduct shown in the documents warrant discipline
17 under the RPCs. Therefore, passage of time does not serve as a basis for mitigation in this case.

18 **Sanction Recommendation.**

19 298. When multiple ethical violations are found, the "ultimate sanction imposed should at
20 least be consistent with the sanction for the most serious instance of misconduct among a
21 number of violations." *In re Petersen*, 120 Wn.2d 833, 854, 846 P.2d 1330 (1993). Deviation
22 from the presumptive sanction should occur only if the aggravating and mitigating factors are
23 sufficiently compelling to justify a departure. *In re Cohen*, 149 Wn.2d 323, 339, 67 P.3d 1086,
24

1 1094 (2003).

2 299. Had Respondent's misconduct been limited to the matters addressed in Counts 2, 3,
3 4, 7 and 8, given Respondent's subjective -- yet seriously erroneous -- belief that he had
4 correctly read and applied *Mahler*, because of his significant contributions to the Ethiopian
5 community, the undersigned would have been willing to recommend a suspension of 18 months
6 followed by a 2-year probationary period with a practice monitor, as sufficient, proportionate
7 discipline to inform the public and warn other lawyers of the seriousness of the misconduct,
8 remediate Respondent's practice deficiencies, and adequately serve the purposes of lawyer
9 discipline to protect clients, the public and the legal system.

10 300. However, it is Respondent's multiple and deeply troubling instances of misconduct
11 after the Grievance was filed, particularly the creation and submission of the false declarations
12 of AW, GT and SR, the numerous acts of deceptive testimony about his client files, and his bad
13 faith obstruction of discovery during the disciplinary process -- acts which are deeply
14 disrespectful of the legal system -- that override any mitigating factors.

15 301. Therefore, based on the ABA Standards and the applicable aggravating and
16 mitigating factors, the Hearing Officer recommends that Respondent be disbarred.

17 RESTITUTION

18 302. The Hearing Officer "may" order restitution. ELC 13.7(a). ODC in its hearing brief
19 requested Respondent pay his clients interest "for the period of time that Respondent wrongfully
20 possessed their funds." ODC's Hearing Brief, p. 45, ll. 7-8. Therefore, it is hereby ordered that
21 Respondent pay restitution in the form of 12% straight interest to the following former clients
22 who were charged a Mahler fee even though their fee agreement either did not include the
23
24

1 *Mahler* Surcharge Provision, or were charged a Mahler fee for a non-PIP insurance lien:

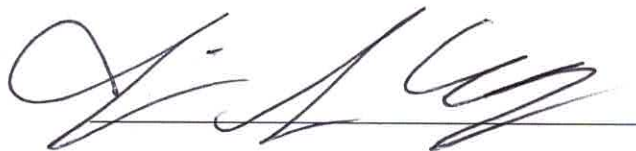
- 2 • AW: 12% interest on \$3,629.11 for the period September 26, 2014 - October 9,
3 2019 = \$ 2,192.67.
- 4 • GT: 12% interest on \$3,478.00 for the period December 16, 2014 - October 9,
5 2019 = \$ 2,009.043.
- 6 • SR: 12% interest on \$3,662.46 for the period April 20, 2015 - October 9, 2019 =
7 \$1,966.29.
- 8 • AA: 12% interest on \$1,326.48 for the period April 30, 2018 – July 7, 2022 =
9 \$237.97.
- 10 • AM: 12% interest on \$1,400.45 for the period February 17, 2019 – July 7, 2022 =
11 \$568.61.
- 12 • HS: 12% interest on \$4,138.66 for the period February 17, 2019 – July 7, 2022 =
13 \$1,680.41.
- 14 • GH: 12% interest on \$1,708.92 for the period March 3, 2017 – January 19, 2021 =
15 \$796.68.
- 16 • BA: 12% interest on \$748.91 for the period January 16, 2018 – July 7, 2022 =
17 \$311.96.

18 303. The Hearing Officer exercises discretion against ordering restitution in the form of
19 interest for Clients WA, YH, MA, MeA, ME, KN, BG, and YG, and against ordering restitution
20 in the form of interest as to the Mahler fee charged by Respondent as to AA's PIP benefits, as
21 these clients' fee agreements contained a *Mahler* Surcharge Provision. While the language of
22 the surcharge employed by Respondent is void for failure to conform with *Mahler* itself, and
23 also void for failure to comply with RPC 1.5(a), Respondent could have structured a surcharge
24

1 on PIP matters that could have satisfied RPC 1.5(a). Further, ODC stated on the record that no
2 later than July 7, 2022, Respondent has refunded the correct *Mahler* Surcharge amounts to these
3 former clients. Under these circumstances, the Hearing Officer finds that equity does not
4 require an award of interest as restitution.

5 304. ODC also requested an order of restitution that requires Respondent to audit all of
6 his client files for the period 2016 to the present, and certify that Respondent has refunded any
7 *Mahler* fees from his clients prior to seeking reinstatement to the bar. This proposed request
8 from ODC would require that Respondent retain his clients' files beyond the seven-year period
9 mandated by RPC 1.15B. However, as ODC conceded near the close of the hearing, there is no
10 authority in the ELCs which authorize Hearing Officers to require an audit, or order retention of
11 client files beyond the scope of RPC 1.15B. Further, the Hearing Officer has no jurisdiction to
12 issue conditions and/or directives to the Character and Fitness Committee of the WSBA. In
13 addition, ODC already has the authority to conduct an audit of Respondent's trust account
14 records at its discretion. Therefore, the undersigned declines to order this item of relief sought
15 by ODC.

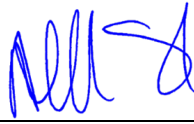
16
17 Dated this 10th day of September, 2024.

18
19 

20 JANICE SUE WANG, WSBA #19104
21 Hearing Officer
22
23
24

CERTIFICATE OF SERVICE

I certify that I caused a copy of the HO's Amended Decided to be emailed to the Office of Disciplinary Counsel and to Respondent's Counsel Anne I. Seidel, at anne@anneseidel.com, on the 10th day of September, 2024.

A handwritten signature in blue ink, appearing to be 'NLS' followed by a stylized flourish.

Clerk to the Disciplinary Board



HEARING OFFICER'S SUMMARY CHART OF RESPONDENT'S FEE CHARGES

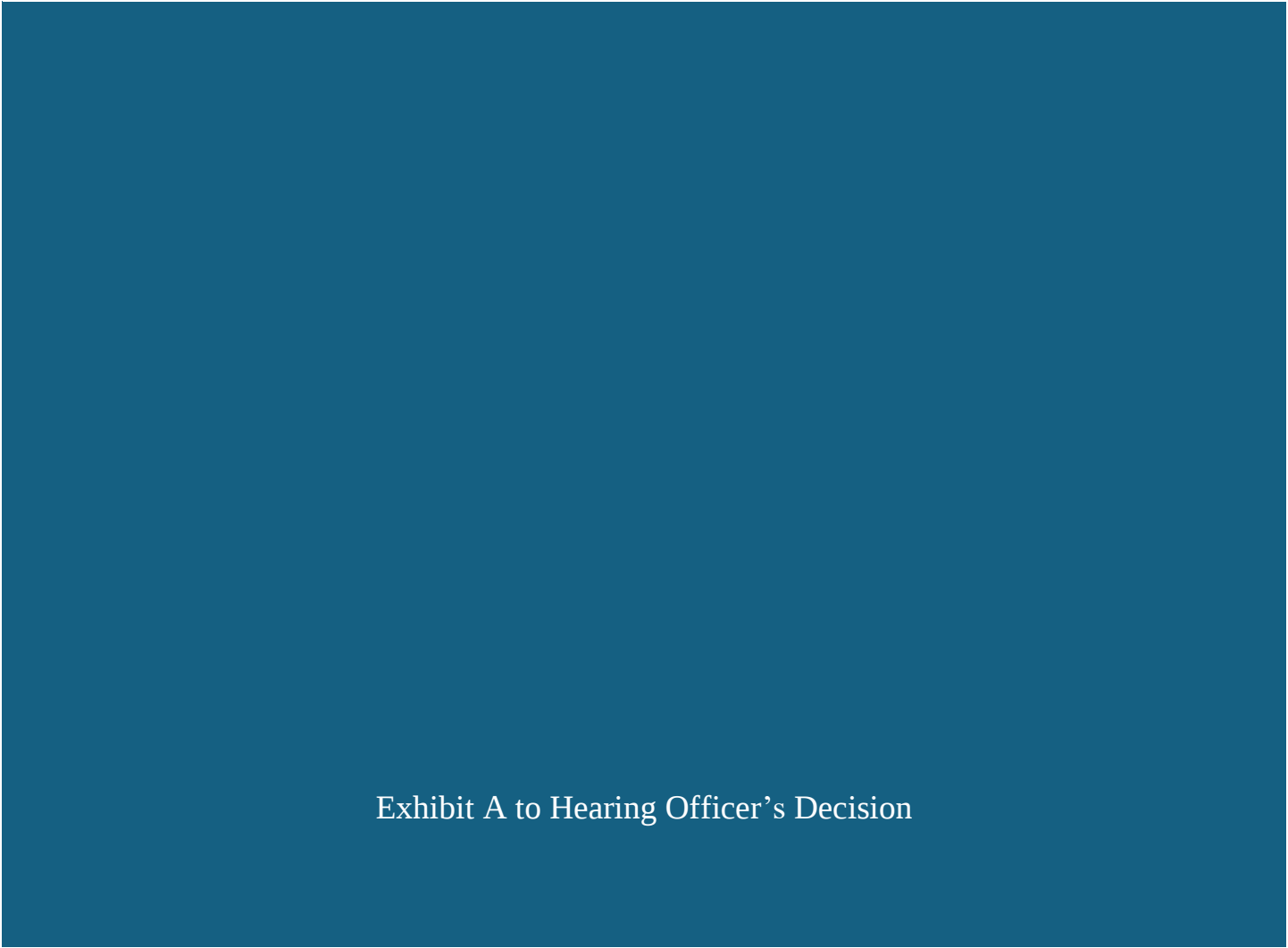


Exhibit A to Hearing Officer's Decision

Client	Date Original Final Accounting	Gross Settlement	Base Atty Fees (F) & Costs (C)	"Mahler" Fee	"Mahler" Fee as % of Settle't	Total Fees (Base Fee + Mahler Fee) As % of Settle't (Costs Not Included)
AW	12/16/2014	\$19,040.40	\$7,616.16 (F) \$839.57 (C)	\$3,629.11 ¹	19%	59%
GT	10/01/2014	\$24,000.00	\$8,000 (F) \$281.14 (C)	\$3,478.00	14%	48%
SR	04/20/2015	\$18,639.00	\$6,213 (F) \$569.34 (C)	\$3,662.46	20%	53%
WA	04/30/2018	\$23,500.00	\$9,400 (F) \$1,401.09 (C)	\$2,208.16 ²	9%	49%
AA	08/07/2018	\$50,000.00 ³	\$20,000 (F) 1,727.10 (C) ⁴	\$3,325.00 ⁵ \$1,326.48 for Optum share	9%	49%
AM	02/17/2019	\$20,000.00	\$8,000 (F) \$ 234.85 (C)	\$1,400.45	7%	47%
HS	02/17/2019	\$50,000.00	\$20,000 (F)	\$4,138.66	8%	48%

¹ There may be an error for this line item in accounting expert Sambrano's EX 10.5, which indicates the Mahler fee was \$3,129.11. EX 65 & EX 67 reflects that the Mahler fee was \$3,629.11.

² Total refund to WA per the Revised Final Accounting dated July 7, 2022, was for \$3853.85. This was due in part to Respondent's reduction of his fee from 40% to 33%. [EX 150]

³ Does not include separate \$50,000 settlement for AA's first-party UIM claim.

⁴ This amount is based on the original Final Accounting. Sambrano's EX 10.5 had the base attorney fees & costs amount as a total amount of \$23,053.58. This discrepancy is because Ms. Sambrano included the Optum proportionate fee amount in her base fee calculation, instead of treating the Optum proportionate fee as a separate improper "Mahler" fee charge.

⁵ Original subrogation worksheet had the Mahler fee at \$4345.42. [EX 177] Prior to the original final accounting, either in response to Ms. Quichocho or in response to AA's complaints to him, Respondent reduced this amount to \$3325.00. [EX 178; EX 183.]

			\$329.45 (C)			
GH	12/23/2016 & 03/03/2017	\$19,500.00	\$ 6,500 (F) \$475.18 (C)	\$1,708.92 ⁶	9%	42%
YH	09/04/2018	\$25,000.00	\$10,000 (F) \$2,563.93 (C)	\$4,774.29	19%	59%
MA	06/06/2018	\$37,500.00	\$12,500 (F) \$379.15 (C)	\$2,785.51	7%	41%
MeA	08/01/2018	\$13,000.00	\$4,333.33 (F) \$315.85 (C)	\$2,555.95	20%	53%
ME	09/04/2017 & 09/21/2018	\$40,000.00	\$13,333.33 (F) \$365.92(C)	\$3,424.81	8%	42%
KN	09/04/2017 & 09/21/2018	\$40,000.00	\$13,333.33 (F) \$364.01 (C)	\$3,424.33 ⁷	8%	42%
BG	10/31/2017	\$25,500.00	\$8,421.13 (F) \$1858.42 (C)	\$4,220.15 ⁸	16%	50%
YG	06/12/2019	\$16,227.00 \$35,000.00	\$20,490.80 (F) \$2,945.22 (C)	\$4,320.00 ⁹	8%	48%
BA	1/16/2018	\$9,000.00	\$3,333.33 (F) \$497.93 (C)	\$ 748.91 ¹⁰	8%	45%

⁶ Respondent “split” the Mahler fee with GH.

⁷ This number is based on the refund made by Respondent on July 7, 2022. Ms. Sambrano’s EX 10.5 had the amount as \$3,424.81.

⁸ Ms. Sambrano had this figure as \$4,220.45.

⁹ The actual amount refunded by Respondent on July 7, 2022, was \$4,410.80. \$90.80 of this payment represented “error charges.” [EX 437]

¹⁰ Ms. Sambrano’s analysis in EX 10.5 did not include a line item for BA. This number is from the original final accounting. [EX 467, p. 000002.] The actual amount refunded by Respondent on July 7, 2022, was \$1,082.48. Respondent not only refunded the “Mahler” fee, but also reduced his base attorney fee to comport with the DLI order.

Sources: EX 10.5; All original final accountings; EX R539.